



LONDON BOROUGH OF ENFIELD

**AGENDA FOR THE COUNCIL MEETING
TO BE HELD ON WEDNESDAY, 26TH
JANUARY, 2011 AT 7.00 PM**

**THE WORSHIPFUL THE MAYOR
AND COUNCILLORS OF THE
LONDON BOROUGH OF ENFIELD**

Please Reply to: Stephen Addison
Phone: (020) 8379 4097
Fax: (020) 8379 3177
Textphone: (020) 8379 4419
E-mail: stephen.addison@enfield.gov.uk
My Ref: DST/SA

Date: 18 January 2011

Dear Councillor,

You are summoned to attend the meeting of the Council of the London Borough of Enfield to be held at the Civic Centre, Silver Street, Enfield on Wednesday, 26th January, 2011 at 7.00 pm for the purpose of transacting the business set out below.

Yours sincerely

J Austin
Assistant Director, Corporate Governance

1. **ELECTION (IF REQUIRED) OF THE CHAIRMAN/DEPUTY CHAIRMAN OF THE MEETING**
2. **POETRY READING**
3. **MAYOR'S ANNOUNCEMENTS (IF ANY) IN CONNECTION WITH THE ORDINARY COUNCIL BUSINESS**
4. **MINUTES** (Pages 1 - 16)

To approve, as a correct record, the minutes of the Council meeting held on 10 November 2010.

5. **APOLOGIES**
6. **DECLARATION OF INTERESTS** (Pages 17 - 18)

Members of the Council are invited to identify any personal or prejudicial interests relevant to items on the agenda. Please refer to the guidance note attached to the agenda.

7. COUNCIL STRATEGY ENFIELD - A FAIRER FUTURE FOR ALL (Pages 19 - 30)

To receive the report of the Chief Executive (No. 108A) seeking approval of the new Council Strategy to sit alongside the Business Plan. The strategy sets out the vision for the organisation for the next four years, it details the Council's values and sets out each of the Council's strategic aims and associated priorities, linked to the new administration's manifesto commitments.

The recommendations set out in the report were endorsed at the Cabinet meeting held on 24 November 2010.

8. CAPITAL PROGRAMME MONITOR SECOND QUARTER NOVEMBER 2010 - BUDGET YEAR 2010-11 (Pages 31 - 62)

To receive the report of the Director of Finance and Corporate Resources (No. 104A) informing Members of the current position regarding the Council's 2010 to 2015 capital programme taking into account the latest monitoring information on the progress of the schemes. The report also requests the agreement of revised prudential indicators for the next 5 years including the impact of the PFI's.

The recommendations set out in the report were endorsed at the Cabinet meeting held on 24 November 2010.

9. EMPTY PROPERTY COMPULSORY PURCHASE ORDERS (CPOV) (Pages 63 - 92)

To receive the report of the Director of Health, Housing and Adult Social Care (No. 140A) seeking the making of two Compulsory Purchase Orders (Orders) in respect of the following properties under Section 17 of the Housing Act 1985 and the Acquisition of Land Act 1981 (as amended by the Planning and Compulsory Purchase Act 2004): 25 Canonbury Road, EN1 3LW, and 81 Croyland Road, N9 7BE.

The recommendations set out in the report were endorsed at the Cabinet meeting held on 15 December 2010.

10. LONDON BOROUGH GRANTS SCHEME 2011-2012 (Pages 93 - 104)

To receive the joint report of the Chief Executive and Director of Finance and Corporate Resources (No. 159) considering a proposed revision of Enfield's subscription to the London Council's Grants Scheme in 2011/12.

This report is to be considered at the Cabinet meeting to be held on 19 January 2011.

11. PROPOSED CLARIFICATION TO THE GOLD RESOLUTION AND ARRANGEMENTS FOR MUTUAL AID (Pages 105 - 118)

To receive the report of the Director of Environment (No. 155) seeking approval to the proposed clarification to the Gold Resolution and arrangements for mutual aid.

This report is to be considered at the Cabinet meeting to be held on 19 January 2011.

12. COUNCILLORS' QUESTION TIME (TIME ALLOWED - 30 MINUTES)
(Pages 119 - 150)

12.1 Urgent Questions (Part 4 - Paragraph 9.2.(b) of Constitution – Page 4-9)

With the permission of the Mayor, questions on urgent issues may be tabled with the proviso of a subsequent written response if the issue requires research or is considered by the Mayor to be minor.

Please note that the Mayor will decide whether a question is urgent or not.

The definition of an urgent question is “An issue which could not reasonably have been foreseen or anticipated prior to the deadline for the submission of questions and which needs to be considered before the next meeting of the Council.”

Submission of urgent questions to Council requires the Member when submitting the question to specify why the issue could not have been reasonably foreseen prior to the deadline and why it has to be considered before the next meeting.

A supplementary question is not permitted.

12.2 Councillors' Questions (Part 4 – Paragraph 9.2(a) of Constitution – Page 4 - 8)

The forty four questions and responses are attached to the agenda.

13. MOTIONS

13.1 In the name of Councillor Neville

“The Council welcomes and supports the government’s proposals for ending the dependency culture which has grown, particularly under the last Labour government, to unsustainable levels and which delivers little benefit to individuals and actively discourages claimants from seeking work.”

13.2 In the name of Councillor Oykener

“This Council believes:

1. that less well-off people should not be pushed into Outer London Boroughs and the Mayor of London should emphatically resist any attempt to recreate a London where the rich and poor cannot live together; and
2. that the answer to solving Enfield’s, and London’s, housing situation is to build more affordable housing.

This Council resolves that the Leader of the Council write to the Secretary of State for Communities and Local Government and the Mayor of London, bringing to their attention the expected impact on Enfield as a result of the Housing Benefit Cap and the need for more affordable social housing.”

13.3 In the name of Councillor McGowan

“Contrary to its commitment in the Conservative Party manifesto, the Conservative-led government is planning a top down reorganisation of the NHS. Enfield Council believes that this broken promise by the Conservatives to reform the NHS, and with the future of Chase Farm Hospital already under threat, will make the health of local residents worse.

This Council commits itself to defending the health interest of local people by opposing the Conservative-led government’s detrimental NHS reforms.”

13.4 In the name of Councillor Taylor

“Enfield Council notes the increase in VAT of 2.5% from January 2011. The Chancellor, George Osborne, described this as a progressive tax rise but many see this as a tax on the poorest and a major hit for retailers. At this time, Enfield Council opposes this and agrees to make our opposition to the VAT rise known to the Chancellor”.

14. URGENT DECISIONS REQUIRING THE WAIVING OF THE CALL-IN PROCEDURE (PART 4.2 – PARAGRAPH 17.3 – PAGE 4-34)

Council is asked to note the decision taken and the reasons for urgency. The decision set out below was made in accordance with the Council’s Constitution and Scrutiny Rules of Procedure (Paragraph 17.3 – relating to the waiving of the requirement to allow a 5-day call-in period):

i. Contract Hire of 43 Tipper Vehicles

Decision:

The award of a contract following a retendering exercise for the contract hire of 43 tipper vehicles to be used across the Council.

Reason for Urgency:

The Council was advised on the 9th November that the existing vehicle contract hire supplier was to cease trading and the Council could either purchase the vehicles or they were to be returned within 7 days. It was therefore essential that the new successful contractor be advised immediately so the new vehicles can be ordered without delay. In addition the urgent award will enable officers to agree temporary arrangements with SHB Hirer Limited who have agreed that they will purchase all of the vehicles in question from TLS and will provide the vehicles to the Council on the same payment arrangements which the Council had with TLS.

15. MEMBERSHIPS

To confirm the following changes to committee memberships:

i. Licensing Committee

Councillors Hamilton and Lamprecht to be replace Councillors Cole and Zinkin.

ii. Conservation Advisory Group

Councillor D Pearce to replace Councillor Lamprecht.

iii. Education Staff Forum / JCGT

Vacancy to replace Councillor Cazimoglu.

iv. Secondary Tuition Centre

Councillor E Hayward to replace Councillor D Pearce.

16. NOMINATIONS TO OUTSIDE BODIES

To confirm the following changes to nominations to outside bodies:

i. Management Boards of Hazelwood and St Anne's playing field and sports facilities

To appoint Councillor Charalambous to the above boards.

ii. Community Business Enfield

Councillor Cazimoglu to replace Councillor Bakir.

17. CALLED IN DECISIONS

None received.

18. DATE OF NEXT MEETING

The next meeting of the Council will be held on Wednesday 2 March 2011 at 7.00 p.m. at the Civic Centre.

19. EXCLUSION OF THE PRESS AND PUBLIC

If necessary, to consider passing a resolution under Section 100A(4) of the Local Government Act 1972 excluding the press and public from the meeting for any items of business moved to part 2 of the agenda on the grounds that they involve the likely disclosure of exempt information as defined in those paragraphs of Part 1 of Schedule 12A to the Act (as amended by the Local Government (Access to Information) (Variation) Order 2006).
(There is no part 2 agenda)

This page is intentionally left blank

COUNCIL - 10.11.2010

**MINUTES OF THE MEETING OF THE COUNCIL
HELD ON WEDNESDAY, 10 NOVEMBER 2010**

COUNCILLORS**PRESENT**

Jayne Buckland (Mayor), Christiana During (Deputy Mayor), Kate Anolue, Chaudhury Anwar MBE, Alan Barker, Caitriona Bearryman, Chris Bond, Yasemin Brett, Alev Cazimoglu, Yusuf Cicek, Christopher Cole, Andreas Constantinides, Ingrid Cranfield, Christopher Deacon, Dogan Delman, Patricia Ekechi, Achilleas Georgiou, Del Goddard, Jonas Hall, Christine Hamilton, Ahmet Hasan, Elaine Hayward, Robert Hayward, Denise Headley, Ertan Hurer, Chris Joannides, Jon Kaye, Nneka Keazor, Joanne Laban, Henry Lamprecht, Michael Lavender, Dino Lemonides, Derek Levy, Simon Maynard, Paul McCannah, Donald McGowan, Chris Murphy, Terence Neville OBE JP, Ayfer Orhan, Ahmet Oykenner, Anne-Marie Pearce, Daniel Pearce, Martin Prescott, Geoffrey Robinson, Michael Rye OBE, Eleftherios Savva, George Savva MBE, Rohini Simbodyal, Toby Simon, Alan Sitkin, Edward Smith, Andrew Stafford, Doug Taylor, Glynis Vince, Ozzie Uzoanya, Tom Waterhouse, Lionel Zetter and Ann Zinkin

ABSENT

Ali Bakir, Bambos Charalambous, Marcus East, Tahsin Ibrahim and Eric Jukes

59

POETRY READING

The Mayor invited Joan Povey a resident of Enfield and a joint winner of the Enfield Advertiser's Poetry Competition to read her poem which is set out below:

VERANDAH SONG

They say an old man lived nearby -
And, on a verandah, 'neath the evening sky
A violin of mahogany brown
He'd gently play, till the sun went down.
Each evening, all the summer through
Until the soft grass, glistened with dew
He'd sit within that rosy bower
Serenading the quiet, twilight hour.

And the children flocked from miles around
To sit at his feet on the dusty ground;
And ripe, red apples he'd throw their way –
As, laughingly, they begged him, "Play!"
How they danced to the sweet bows' song
'Till the summer shadows grew 'ere long

COUNCIL - 10.11.2010

And the evening took on a sudden chill -
Time to run home down the hill.

"You'll come tomorrow?" they'd hear him cry
As he raised his bow in fond goodbye
Softly playing a farewell strain
Guiding them safely down the lane.
So many years have passed since then
And the verandah now is a tangled den
Of rusting iron, bound with ivy leaves
And the tangled roots of twisted trees.

Yet, even now, when the shadows fall
Casting their grey spell over all,
Mingling with the Owl's stark cry,
I'm sure I hear a violin's sigh.
Oh, how I wish that time stood still
And I, too, could race down that hill -
Raising my hand in fond farewell,
A willing captive to the violin's spell.

The Mayor then invited Councillor Brett to read the poem by Andri Voukanary, joint winner of the Enfield Advertiser's Poetry Competition which is set out below:

DIVERSITY

With so many diverse cultures
All living closely side by side,
With different races and colours
Is there no bond by which we're tied?

Diversity isn't division
In life's jigsaw we're each one part,
If we have hearing and vision
We can understand music and art.

60

MAYOR'S ANNOUNCEMENTS

The Mayor made the following announcements:

1. Mayor's Charity Quiz Night

Please support my quiz night on Friday 19 November in the Conference Room. It promises to be a fun evening. Tickets at £5 each are available from either Rhoda or myself. If you cannot attend perhaps you might donate a raffle prize.

COUNCIL - 10.11.2010

2. Mayor's Christmas Reception

Please note that the usual Mayor's Christmas Reception for Councillors, Freemen of the Borough and Directors will be held on Friday 10 December at Gentlemen's Row. Invitations will be sent out shortly.

3. Burns Night

My Burns Night event is to be held on Saturday 22 January 2011 at Capel Manor.

4. Remembrance Day

Please can you stand for a minutes silence in memory of the men and women who have lost their lives in the service of their country.

**61
MINUTES**

AGREED that the minutes of the Council meeting held on 22 September 2010 be confirmed and signed as a correct record.

**62
APOLOGIES**

Apologies for absence were received from Councillors Charalambous, East, Ibrahim and Jukes. Apologies for lateness were received from Councillor McGowan.

**63
DECLARATION OF INTERESTS**

John Austin the Assistant Director of Corporate Governance advised members that in view of the technical nature of Item 9 – Temporary Accommodation – Housing Benefit Subsidy, it was not necessary for members who were landlords to declare an interest with regard to this item.

Councillor Anolue declared a personal interest in Item 12.2 – Motions, being an employee of the North Middlesex University Hospital Trust.

**64
PROPOSED CHANGES TO THE COUNCIL'S CONSTITUTION**

Councillor Taylor moved and Councillor Brett seconded the report of the Director of Finance and Corporate Resources (No. 101) setting out proposed changes to the Council's Constitution agreed by the Governance Review Group (GRG) at their meetings on 9 September and 19 October 2010. Recommendation 2.4 and paragraph 3.8.1 refers.

COUNCIL - 10.11.2010

NOTED

1. that with regard to recommendation 2.4 of the report, Councillor Taylor moved and Councillor Brett seconded an amendment to reduce the time allowed to a maximum of 5 minutes for presenting a report and a further 5 minutes for the right of reply.

2. that with regard to recommendation 2.5 of the report, Councillor Taylor confirmed that there would be no leaflet distribution costs to be met by the Council.

AGREED the following changes to the Council's Constitution:

1. that all references to "Borough Solicitor" in the Council's Constitution be replaced with the post of "Assistant Director of Legal Services".

2. that all references to "Borough Secretary" in the Council's Constitution be replaced with the post of "Assistant Director Corporate Governance".

3. the revised Terms of Reference for the Audit Committee set out in Appendix A of the report.

4. that the penultimate paragraph of Section 31 of Chapter 4.1 of the Constitution be replaced with the wording "Reports to Council should be moved and seconded. The mover of a report has a right of reply at the end of the debate immediately before the report is put to the vote. A maximum of 5 minutes is to be allowed for presenting the report and a further 5 minutes for the right of reply."

In accordance with paragraph 15.4 (page 4-17) of the Council procedure rules, a roll call was requested for the vote on recommendation 2.5 of the report.

This was put to the vote with the following result:

For: 31 (namely)

Councillors Anolue, Anwar, Bearryman, Bond, Brett, Cazimoglu, Cicek, Cole, Constantinides, Cranfield, Deacon, Ekechi, Georgiou, Goddard, Hamilton, Hasan, Keazor, Lemonides, Levy, McGowan, Murphy, Orhan, Oykenner, Robinson, G Savva, Simbodyal, Simon, Sitkin, Stafford, Taylor and Uzoanya.

Against: 25 (namely)

Councillors Barker, Delman, Hall, R Hayward, E Hayward, Headley, Hurer, Joannides, Kaye, Laban, Lamprecht, Lavender, Maynard, McCannah, Neville, A Pearce, D Pearce, Prescott, Rye, E Savva, Smith, Vince, Waterhouse, Zetter and Zinkin.

COUNCIL - 10.11.2010

Abstained: 2 (namely)

Councillors Buckland and During.

Resolved accordingly.

AGREED the production of ward leaflets for councillors, including the design and printing costs to raise awareness of Councillors' representational roles in the community.

65

ADOPTION OF THE CORE STRATEGY OF ENFIELD'S LOCAL DEVELOPMENT FRAMEWORK

Councillor Goddard moved and Councillor Rye seconded the report of the Director of Place Shaping and Enterprise (No. 96) seeking the formal adoption of the Core Strategy, along with additional Minor Changes put forward by the Council during the examination process.

NOTED

1. that the report was endorsed at the Cabinet meeting held on 3 November 2010.
2. the additional supporting information circulated to all Members of the Council.
3. the thanks expressed by Councillors Goddard and Rye to Joanne Woodward, George Simms and the other officers and members involved in the production of the strategy.

AGREED

1. the Enfield LDF Core Strategy as consolidated with minor changes.
2. the Schedule of Extant Unitary Development Plan Policies as set out in Appendix 2 of the report.

66

TEMPORARY ACCOMMODATION - HOUSING BENEFIT SUBSIDY

Councillor Oykenor moved and Councillor Georgiou seconded the report of the Director of Place Shaping and Enterprise (No. 81) seeking approval to amend the level of rents to be operative with effect from 20 December 2010 back dated to 5 April 2010 for tenants in 4 and 5 bedroom temporary accommodation and to note the affects to General Fund account budgets.

NOTED that the recommendations set out in the report were endorsed at the Cabinet meeting held on 13 October 2010.

COUNCIL - 10.11.2010

AGREED

1. that the guideline rents for 2010/11 for temporary accommodation tenancies be decreased to the cap level of £375.00 per week in line with the announcement by the DWP to the Housing Benefit subsidy cap for 2010/11.
2. the decrease of £2.50 per week for 302 tenants in 4 bedroom properties and £121.92 per week for 9 tenants in 5 bedroom properties. This amends the rent increase agreed at Cabinet (10 February 2010) and Council (24 February 2010) whereby rents were set at the previous Housing Benefit subsidy level of Local Housing Allowance less 10% plus £40 per week.
3. that the weekly reduction in actual rents as outlined above be implemented as soon as possible to accommodate the legal notice period of 4 weeks and back-dated to 5th April 2010.

67

ELECTORAL ARRANGEMENTS

Councillor Simon moved and Councillor Lamprecht seconded the report of the Director of Finance and Corporate Resources (No. 100) setting out the recommendations of the Electoral Review Panel following a full review of the electoral arrangements for the Borough at the Council and UK Parliamentary elections in May 2010.

NOTED

1. that the recommendations set out in the report were endorsed at the Electoral Review Panel meeting held on 27 October 2010.
2. the thanks expressed by Members to Peter Stanyon for undertaking the review of the existing electoral arrangements.

AGREED

1. to endorse the procedure that:
 - a. each polling district and the polling districts bordering it be designated as the polling place for that polling district;
 - b. on an annual basis, the Returning Officer be required to submit a schedule of proposed buildings to be used as polling stations for approval by the Electoral Review Panel;
 - c. any amendments deemed necessary by the Returning Officer to that schedule in the intervening period be notified to the Chairman of the Panel and the Opposition Lead Member with the Returning Officer's reasons for the change.

COUNCIL - 10.11.2010

2. to note and endorse that no changes be made to the polling district boundaries in the 17 Wards listed at paragraph 3.6 of the report.
3. that Council notes and agrees the recommended changes to polling districts in the Southbury, Enfield Highway, Bush Hill Park and Jubilee Wards as set out in the report.
4. to note the revised schedule of polling stations set out in the report.

68

COUNCILLORS' QUESTION TIME

1. Urgent Questions (Part 4 - Paragraph 9.2.(b) of Constitution – Page 4-9)

None received.

2. Questions by Councillors

NOTED

1. the forty eight questions, on the Council's agenda, which received a written reply by the relevant Cabinet Member.
2. the following supplementary questions received for the questions indicated below:

Question 1 (information on community visits) from Councillor Lamprecht to Councillor Anwar Cabinet Member for Community Cohesion and Capacity Building in the Third Sector

"Why is Councillor Anwar being so secretive, can he be more transparent with the Council and tell us what he is achieving?"

Reply from Councillor Anwar

"I have given a full response to your question, I do not intend to give a copy of my diary to the Council. I have been meeting with community organisation to engage with them and I am looking to develop an approach that will empower the third sector."

Question 3 (funding for Turkish Sunday Schools) from Councillor Rye to Councillor Orhan Cabinet Member for Education and Children's Services

"Given the previous allocation of resources for this type of activity will Councillor Orhan look favourably on these Sunday Schools that improve pupil performance at Key Stage 4?"

COUNCIL - 10.11.2010

Reply from Councillor Orhan

“We are in discussion with Sunday Schools which do exceptional work and we will be running a pilot project to see how they can be linked to mainstream schools.”

Question 5 (satellite dishes) from Councillor Hall to Councillor Oykener Cabinet Member for Housing and Area Improvements

“Does Councillor Oykener concede that this type of satellite dish will not be available to all Turkish speaking residents?”

Reply from Councillor Oykener

“No”

Question 15 (off street parking) from Councillor Zinkin to Councillor Bond Cabinet Member for Environment Street Scene and Parks

Councillor Zinkin provided a lengthy definition of a small vehicle which was available on the direct.gov.uk website and asked if this was of assistance to Councillor Bond?

Reply from Councillor Bond

“May I thank Councillor Zinkin for this useful information.”

Question 19 (children without a school place) from Councillor Rye to Councillor Orhan Cabinet Member for Education and Children’s Services

“Will Councillor Orhan seek to gather this information that is not currently available on the school previously attended by a transferring pupil?”

Reply from Councillor Orhan

“We are looking at the difficulties faced by schools and why the pupils are coming into our borough and this situation is constantly being reviewed. With the cuts being faced across the country I am sure there will be an impact on schools, but we will continue to monitor the situation.”

Question 20 (funding for academy schools) from Councillor Robinson to Councillor Orhan Cabinet Member for Education and Children’s Services

“Please can Councillor Orhan tell the Council what it would mean to Enfield if this funding was withdrawn?”

Reply from Councillor Orhan

“I would remind members that as a Council we have lost over £100m of funding due to the coalition governments cuts and without these resources we

COUNCIL - 10.11.2010

won't be able to build the new school places that are required. The directors are working hard to find a solution in the current economic climate and I hope that the opposition will call on the government to give our money back."

Question 22 (Chairman of Adult Safeguarding Board) from Councillor Vince to Councillor McGowan Cabinet Member for Older People and Adult Social Services

"Can Councillor McGowan please be more specific with any timescales?"

Reply from Councillor McGowan

"I will get the information to Councillor Vince in due course."

Question 25 (Bury Street Lodge) from Councillor E Savva to Councillor Goddard Cabinet Member for Regeneration and Improving Localities

"Can Councillor Goddard tell us what plans there are for the piece of waste land at Bury Lodge Depot?"

Reply from Councillor Goddard

"The site will continue with its present operational use, but the situation is under review. This administration is still working with the Conservative Group's earlier manifesto idea for this site."

Question 27 (star rating systems) from Councillor Joannides to Councillor McGowan, Cabinet Member for Older People and Adult Social Services

"Does the Cabinet member accept that good progress was made by the previous administration?"

Reply from Councillor McGowan

"I would like to point out that the progress was made with the financial help of the last Labour Government."

Question 34 (predetermination by Overview and Scrutiny Committee) from Councillor A Pearce to Councillor Simon, Chairman of Overview and Scrutiny Panel

"What assurances can Councillor Simon give this Council that Labour members on the Overview and Scrutiny Committee will not predetermine future decisions?"

Reply from Councillor Simon

"You only have to look at the Labour members on the Overview and Scrutiny Committee to see that they are independent and there is not much chance of

COUNCIL - 10.11.2010

me being able to exercise control over them. I am however keen to have a majority of my colleagues present at meetings who can then be persuaded by any points of view put."

Question 35 (priorities for Environment and Street Scene) from Councillor Zinkin to Councillor Bond, Cabinet Member for Environment, Street Scene and Parks

"Can you tell the Council how these matters will be funded and in what timescale?"

Reply from Councillor Bond

"This administration was elected on its manifesto and we will decide over the next 4 years how to implement it. The timescales will depend on a number of factors including to what extent the coalition government cuts funding to the Council."

Question 37 (Commonwealth Games reception) from Councillor Rye to Councillor Taylor Leader of the Council

"Is Councillor Taylor now in a position to inform the Council if he intends to organise a Civic Reception to congratulate the successful Enfield athletes from the Commonwealth Games."

Reply from Councillor Taylor

"I am supportive of this suggestion and hope we can reach agreement on any proposals for an event."

Question 38 (decisions of Overview and Scrutiny Committee) from Councillor Neville to Councillor Simon, Chairman of Overview and Scrutiny

"Does Councillor Simon not think that his email puts at risk the independence of scrutiny and demonstrates without doubt that this Labour administration is contemptuous of scrutiny? Will he now withdraw his statement published in the Enfield Advertiser?"

Reply from Councillor Simon

"As politicians we exercise political judgements on our manifestos and our political judgement systems. If the decisions of this administration have the full support of the Labour Group, it is unlikely that we will change our view on a particular matter, but we will of course listen to any arguments his group may wish to put to the committee."

COUNCIL - 10.11.2010

Question 39 (new Free Schools) from Councillor Kaye to Councillor Orhan, Cabinet Member for Education and Children's Services

"If the Cabinet member says she wishes to maintain good working relationships with all schools, why did she say that she did not want anymore academies to be created in the borough? Does she not think that she should be more open minded?"

Reply from Councillor Orhan

"Councillor Kaye is misguided; I do want a family of all schools in this borough."

Question 43 (Property Asset Register) from Councillor Maynard to Councillor Stafford Cabinet member for Finance, Facilities and Human Resources

"When does Councillor Stafford anticipate the completion of the new asset management project?"

Reply from Councillor Stafford

"I am not sure of a final date, but it will be in the next year and the system will be put on line when it is finished."

Question 47 (encouragement for new Free Schools) from Councillor Maynard to Councillor Orhan, Cabinet Member for Education and Children's Services

"Does Councillor Orhan think that the creation of free schools will be good for Enfield?"

Reply from Councillor Orhan

"I think the creation of any new school in Enfield is to be welcomed, but what would be good for Enfield is for the coalition government to give back the Building Schools for the Future resources to this Council to allow us to do this."

Question 48 from (Member Vacancy Panel) Councillor Maynard to Councillor Stafford Cabinet Member for Finance, Facilities and Human Resources

"Should these decisions not be taken by a cross party panel of members?"

Reply from Councillor Stafford

"No"

COUNCIL - 10.11.2010

**69
MOTIONS**

1. Councillor Taylor moved and Councillor McGowan seconded, the following motion:

“This Council notes the results of the review of the Barnet, Enfield and Haringey Clinical Strategy.”

During the debate Councillor Taylor moved and Councillor McGowan seconded the following amendment:

Councillor Taylor suggested that the amendment could be voted on in two stages (Parts A and B) this was agreed by the Council.

A This Council notes the Barnet, Enfield and Haringey Review Panel Report.

This Council also notes that as a result of the moratorium announced by the Secretary of State for Health Andrew Lansley in May, that expectations have been raised in Enfield that Chase Farm hospital would retain its A&E 24 hour service and Maternity Services. This is also an expectation that was raised by pledges made by the Conservative Party in the run-up to the General Election. In election literature distributed in Enfield, the Conservatives stated that they were committed to halting cuts to maternity services and A&E.

As a principle this Council believes that the health service should meet the needs and aspirations of its citizens and in so doing improve the health situation of those in the most deprived parts of the borough. The stated views of patients and residents must be primary in the planning of healthcare.

This Council also recognises the impact on residents of Barnet, Haringey and South Herts. of decisions about the health provision within Enfield. It is important to be aware of the views of those residents.

The Government White Paper on the future provision and the potential funding limitations do not assist with sensible planning and the needs of local people are not well served by it. The White Paper proposals would have a serious detrimental impact upon the services, values and founding principles of our National Health Service. These proposals had little support or consultation from NHS staff, patients or GPs. The costs of this new Government experiment will inevitably divert funds away from patient care.

B The Council therefore agrees to respond to the consultation on the basis that:

1. The patients and residents should be key in planning future facilities and their voice should be heard as the primary stakeholder in healthcare.

COUNCIL - 10.11.2010

2. No decisions should undermine the quality and viability of North Middlesex Hospital.
3. The future of Chase Farm as a viable hospital must be guaranteed, providing the services that local people need, want and ask for.
4. Proper investment in our hospitals must be guaranteed.
5. Adequate funding must be made available by Central Government.
6. There can be no compromise on patient safety in planning facilities.
7. In the longer term, Enfield residents want good value services at both the Enfield hospitals and there should be joined up thinking and working that ensures this occurs, which might result in a closer relationship than the current one.
8. The Council Health Scrutiny panel meeting on November 24th must, as a priority, specifically consider points 1 – 7 in terms of the Barnet, Enfield and Haringey Clinical Review Panel Report.

Following a lengthy debate the amendment (Parts A and B) were put to the vote and agreed with the following result:

Amendment A

For: 31

Against: 23

Abstained: 0

Amendment B was unanimously agreed by the Council.

The substantive motion (Parts A and B) was then put to the vote and agreed with the following result:

Part A

For: 31

Against: 23

Abstained: 0

Part B was unanimously agreed by the Council.

COUNCIL - 10.11.2010

2. Councillor Zetter moved and Councillor Hall seconded the following motion:

"This Council congratulates the coalition government on making the same difficult decisions that every government in the European Union has had to make in order to reduce the budget deficit. It also notes that the coalition government's level of spending reductions are virtually identical to those planned by the previous Labour government.

We therefore call on the Labour Administration to act responsibly, and to work with the Coalition Government and the Department for Communities and Local Government to manage its finances efficiently in this more constrained fiscal environment. In the interests of the people of Enfield, the Opposition Conservative Group offers to work with the Enfield Labour Administration in order to identify savings which will not impact on front line services."

During the debate Councillor Taylor moved and Councillor Lavender seconded the following amendment:

We call on the Council to act responsibly and to work in the interests of the people of Enfield.

Following a short debate the amendment was put to the vote and agreed.

The motion as amended was then put to the vote and agreed.

3. Councillor Goddard moved and Councillor Lavender seconded the following motion:

"This Council supports the submission to Government for a Local Enterprise Partnership (LEP) covering the Upper Lee/Stansted corridor and agrees to write to the Mayor of London seeking his support for a two level arrangement in London (a London-wide LEP and sub regional corridors). This Council believes this would be an effective way to support sub regional growth in Outer London and achieve economic diversification."

Following a short debate the motion was then put to the vote and agreed.

70

STANDING ORDER 8 - DURATION OF COUNCIL MEETING

NOTED

1. that in accordance with Council Procedure, Rule 8 (page 4-7 – part 4), the Mayor advised the Council that the time available for the meeting had elapsed and the remaining items of business would be dealt with in accordance with the expedited procedure.

2. that the remaining items of business would be put to the vote without debate.

**71
MOTIONS**

The motions set out below lapsed due to lack of time:

12.3 In the name of Councillor Neville

"The Council welcomes and supports the government's proposals for ending the dependency culture which has grown, particularly under the last Labour government, to unsustainable levels and which delivers little benefit to individuals and actively discourages claimants from seeking work."

12.5 In the name of Councillor Oyken

"This Council believes:

1. that less well-off people should not be pushed into Outer London Boroughs and the Mayor of London should emphatically resist any attempt to recreate a London where the rich and poor cannot live together; and
2. that the answer to solving Enfield's, and London's, housing situation is to build more affordable housing.

This Council resolves that the Leader of the Council write to the Secretary of State for Communities and Local Government and the Mayor of London, bringing to their attention the expected impact on Enfield as a result of the Housing Benefit Cap and the need for more affordable social housing."

**72
MEMBERSHIPS**

AGREED the following changes to Committee Memberships:

1. Children's Services Scrutiny Panel - Councillor Keazor to replace Councillor Cazimoglu.
2. Member Governor Forum - Councillors Vince, Constantinides and Akechi to replace Councillors Joannides, Bakir and Cole.
3. Standing Advisory Council for Religious Education (SACRE) - Councillor Simbodyal to replace Councillor Cole.
4. Fostering Panel - Vacancy to replace Councillor E Savva.
5. Planning Committee - Councillor Prescott to replace Councillor E Savva.

73

NOMINATIONS TO OUTSIDE BODIES

AGREED the following change to nominations to outside bodies:

- 1 Enfield Homes Board - Councillor Ibrahim to replace Councillor Bakir.

74

CALLED IN DECISIONS

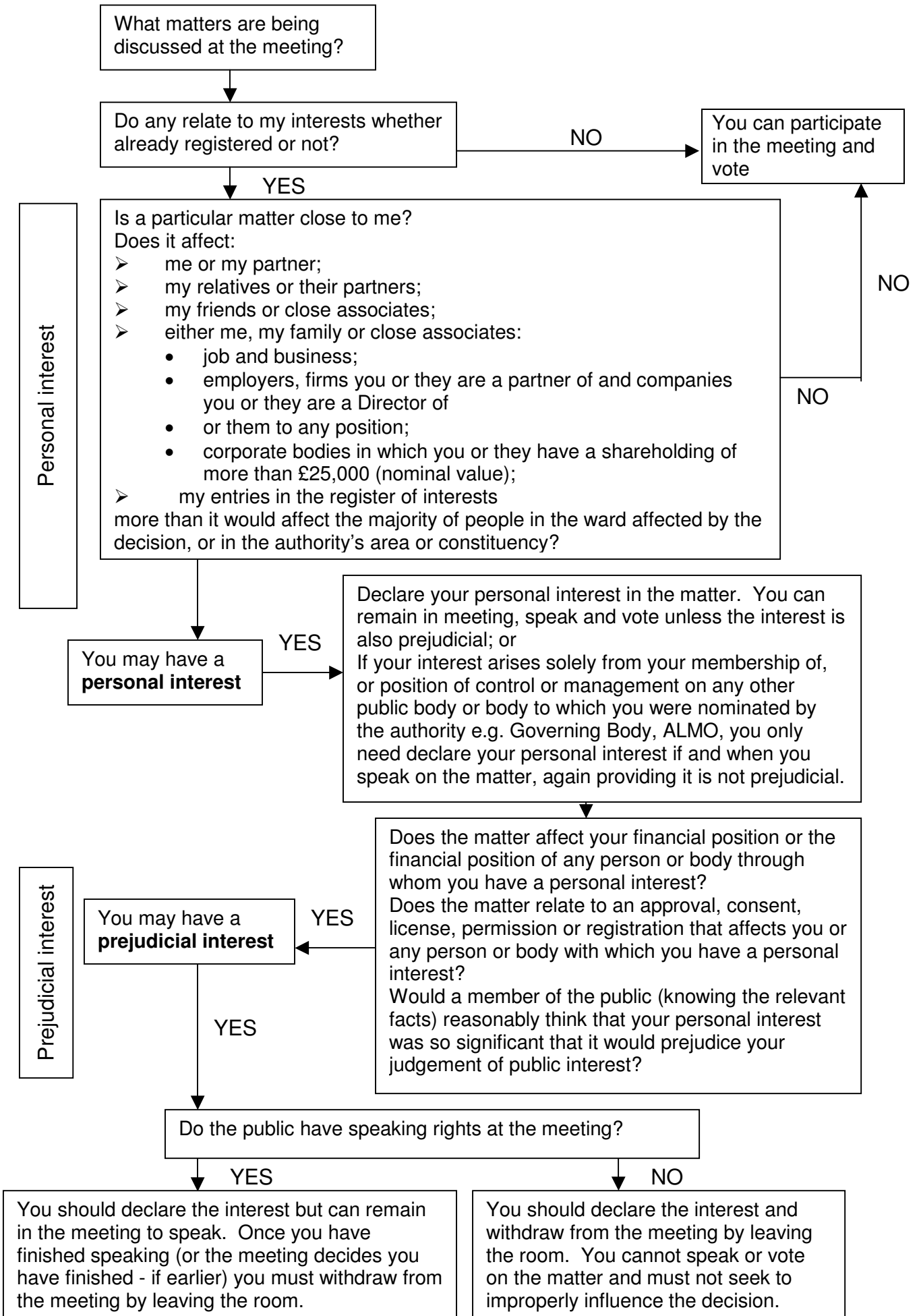
None received.

75

DATE OF NEXT MEETING

NOTED that the next meeting of the Council was to be held on 26 January 2011 at 7.00 p.m. at the Civic Centre.

DECLARING INTERESTS FLOWCHART - QUESTIONS TO ASK YOURSELF



Note: If in any doubt about a potential interest, members are asked to seek advice from Democratic Services in advance of the meeting.

This page is intentionally left blank

MUNICIPAL YEAR 2010/2011 REPORT NO. 108A

MEETING TITLE AND DATE:Council 26th January 2011**REPORT OF:**

Chief Executive

Contact officer and telephone number:

Alison Trew, extension 3186

E mail: alison.trew@enfield.gov.uk**Agenda – Part: 1****Item: 7****Subject: Council Strategy *Enfield – A Fairer Future for All*****Wards: All****Cabinet Member consulted:
Cllr Achilleas Georgiou****1. EXECUTIVE SUMMARY**

This report presents the new Council Strategy, 'Enfield – A Fairer Future for All', to Council for agreement. The Strategy sits alongside the Business Plan, and sets out the vision for the organisation for the next four years. It details the Council's values and sets out each of the Council's strategic aims and associated priorities, linked to the administration's manifesto commitments.

2. RECOMMENDATIONS

That Council:

- 2.1. Consider and agree the Council Strategy, 'Enfield – A Fairer Future for All'
- 2.2. Agree that the Council Strategy be used to inform the Council's budget setting process

3. BACKGROUND

- 3.1 In May 2010, the Labour party won the local elections in Enfield, and formed the administration. This change in political control has led to a review of the Council's vision and strategic aims, and has resulted in the development of the Council Strategy and a reconfiguration of the Business Plan.
- 3.2 Local government is going through a period of major upheaval and change, with the new coalition government and major cuts to funding. The Strategy details what Enfield, as a Council, will stand for, and what sort of Council it wants to be.
- 3.3 The current changes will be challenging for the Council, but also represent an opportunity, and this Strategy aims to ensure that the Council is well placed to make the best of the opportunities available.

An effective Council Strategy is vital for ensuring that the organisation has a clear vision and direction, so it can achieve its aspirations for the Borough.

- 3.4 Organised around the administration's three strategic aims, Fairness for All, Growth and Sustainability and Strong Communities, the Strategy sets out the medium term direction for both the Council and the Borough.
- 3.5 It sets out the Council's key values, of One Team, Customer First, Achieving Excellence and Empowering People. Embedding these values will ensure the organisation can meet the challenges of the future.
- 3.6 The Strategy also identifies the key issues Enfield faces, both as a Borough, and as a Council. These include demographic change, funding cuts, changes to the way the Council works with partners and the inequalities present in the Borough.
- 3.7 Beneath each of the three strategic aims are a number of priorities, which set out what the Council wants to achieve for the Borough. The detail of how these priorities will be delivered is contained in the Business Plan, which will be finalised following approval of the Council's budget and sit alongside the Council Strategy.
- 3.8 Finally, the Strategy provides a snapshot of the current key plans and strategies that will contribute to the delivery of each of the strategic aims.
- 3.10 Cabinet approved the Council Strategy, 'Enfield – A Fairer Future for All', at the meeting on 24th November 2010 and are recommending that Council consider and agree the Council Strategy.

4. ALTERNATIVE OPTIONS CONSIDERED

- 4.1 The Council could choose not to have a Council Strategy but, as detailed above, this could affect the organisation's ability to have a clear vision and direction in the coming years.

5. REASONS FOR RECOMMENDATIONS

- 5.1 A clear and concise Council Strategy is vital for ensuring the organisation can deliver against its vision and strategic aims in the coming years. The Council is therefore recommended to consider and agree the Strategy.

6. COMMENTS OF THE DIRECTOR OF FINANCE AND CORPORATE RESOURCES AND OTHER DEPARTMENTS

6.1 Financial Implications

The changes in Council Strategy and any associated financial implications will be built into the budget planning process for 2011-12 and onwards.

6.2 Legal Implications

The preparation of a Council Strategy/Plan is recommended and compiles with the Local Government Act 2000 as an important element in councils Policy Framework. The report compiles with the various local government legislation.

6.3 Property Implications

None

7. KEY RISKS

- 7.1 Failing to have a Council Strategy could lead to a risk that the Council will not have a clear direction over the coming years, which could potentially impact upon the organisation's ability to deliver against its strategic aims and priorities for the Borough.

8. IMPACT ON COUNCIL PRIORITIES

8.1 Fairness for All

The Council Strategy is organised by the three strategic aims, and sets out the priorities that will sit beneath each strategic aim, and contribute to the delivery of that aim.

8.2 Growth and Sustainability

The Council Strategy is organised by the three strategic aims, and sets out the priorities that will sit beneath each strategic aim, and contribute to the delivery of that aim.

8.3 Strong Communities

The Council Strategy is organised by the three strategic aims, and sets out the priorities that will sit beneath each strategic aim, and contribute to the delivery of that aim.

9. PERFORMANCE MANAGEMENT IMPLICATIONS

- 9.1 The strategic aims and priorities set out in the Council Strategy will ensure that the organisation is able to track its progress and manage the delivery of its priorities. The Business Plan, which sits alongside the Council Strategy, will provide the key mechanism for monitoring and managing the Council's performance.

Background Papers

Appendix I: Council Strategy, 'Enfield – A Fairer Future for All'.

Enfield – A Fairer Future for All

Vision
Aims
Priorities



1. What do we stand for?

The world is changing rapidly, at a national level with the new coalition government, and at a regional and local level with changes to local political administrations and changes to populations and communities. We need to respond to these changes, and be clear about what we represent, and what we want to achieve for the borough and our residents.

As a Council, we stand for **fairness for all, growth and sustainability** and **strong communities**. We are committed to tackling the inequalities present in the borough and to providing high quality services for all.

In our role as local leader, we will ensure that Enfield makes a strong recovery from the recession, and that growth, businesses and jobs are attracted to the area.

We will invest in and safeguard our children and young people, building strong, empowered communities, where vulnerable people are protected, and residents feel safe, are healthy and take responsibility for their local environment. We will regenerate our most deprived areas and promote sustainability.

This strategy sets out the journey we will take over the next few years, identifying the major challenges we will have to face and, ultimately, where we want to get to in four year's time. Difficult decisions will need to be taken but by engaging with our residents and working together, we will ensure that we take the right decisions, both for the organisation, and for the borough.

2. The Council of the future

The landscape of local government is changing. Over the past thirteen years, local authorities have operated in a centralised environment of inspection and performance management, with an emphasis on partnership working. For Enfield, like many councils, this has resulted in significant improvements to our services, our efficiency and the way we work. Resident satisfaction has improved and we are recognised as an exemplar in many areas, including community safety, children's services and independent living. We have also forged strong and effective partnerships with other local agencies.

However, with the election of the coalition government in May 2010, a new Labour administration for Enfield and the prospect of significant cuts to funding, we are entering a new era. As an organisation, we need to be prepared to respond proactively to these new agendas, which are likely to result in fundamental changes to the way we do business.

In the future, we will be a Council that is flexible, responsive and organised around the needs of our residents. We will have high aspirations and be a leader of innovation and new ideas. We will listen to people and empower them to take responsibility for their lives and their communities. Encouraging active citizenship and building community capacity will be central to what we are trying to achieve.

We will be the community leader for Enfield, championing Enfield locally, regionally and nationally. We will also continue to work closely with all local stakeholders,

DRAFT
Appendix 1

including our MPs, the Police, the NHS and neighbouring boroughs to deliver our aspirations for the borough.

We will have to deliver more for less, but will not let that impact upon the quality of our services. By being innovative and creative, we will maintain our high standards and encourage new ways of working. While the funding cuts represent a significant challenge, they also represent an opportunity for us to grow and develop as an organisation.

Our approach is embodied by our values, which have been developed through consultation with staff, who told us that the Council needs to be more flexible, collaborative, creative, empowered, representative, customer focused and respectful. This feedback has led directly to the values set out below, which will ensure we are an organisation that can meet the challenges of the future.

Our values

One Team – Working together across teams, departments and partners to deliver the best possible services for Enfield’s residents.

Customer First – Treating the community, colleagues and partners with fairness and respect, listening and responding to their needs and designing our services around the people we serve.

Achieving Excellence – Consistently striving to deliver standards of excellence through ambition, creativity, innovation, pride in our achievements and a 'can-do' attitude to new challenges.

Empowering People – Enabling our staff and the local community to make informed choices and giving our staff the skills, knowledge and confidence to improve services, take personal responsibility, accept risk and recognise success.

3. The Enfield context

Enfield has many strengths: a diverse and growing population, a successful business sector with the potential to grow, an attractive natural environment with over 100 parks and a highly performing council, working creatively with partners to deliver excellent services and address social issues. The borough combines green space and prosperous suburbs with industrial, commercial and residential areas undergoing comprehensive economic and social regeneration. In recent years there have been improvements in the quality of the area’s parks, environment, schools and leisure activities and residents’ satisfaction with local services has risen.

However, Enfield remains a borough of contrasts with inequality of opportunity and quality of life. Those living in our most deprived communities, primarily in the east and south of the borough, experience worklessness, low income, lower levels of health and life expectancy, housing problems and poor access to green and clean spaces, problems similar to those faced in inner London. Many of the problems and inequalities the borough faces have also been exacerbated by the recession, which is still having a significant impact on the Borough. The divide between the two parts of the borough is stark.

DRAFT
Appendix 1

Enfield's population is predicted to grow and become even more diverse in the coming years, and it is expected that much of this growth will be concentrated in the more deprived areas, and amongst younger and older residents. Responding proactively to these changes, and the impact they will have on the delivery of services, will be vital to improving the quality of life for all residents.

We will also face significant financial challenges, as the cuts to public funding become a reality. Retaining our focus on quality and value for money and targeting investment where it is most needed will be key to meeting these challenges.

We have a clear vision for where we want the Borough to be in the future, and in addressing these challenges we will protect and promote what makes Enfield special and distinctive, while ensuring that we proactively tackle the problems we face.

4. Our vision, aims and priorities

Our vision is **to make Enfield a better place to live and work, delivering fairness for all, growth and sustainability and strong communities**. Underpinning this commitment we have a number of priorities, the delivery of which will contribute to improving the quality of life for all residents in the borough.

1. Fairness for all

Fairness for all means meeting the needs of all residents in the borough, protecting vulnerable residents and providing fair and equal access to services and opportunities. Tackling the inequalities in the Borough is at the heart of what we want to achieve for Enfield.

Our priorities are to:

Serve the whole borough fairly and tackle inequality

Enfield is a borough of contrasts, with areas of affluence and areas of significant deprivation. Addressing these inequalities and narrowing the gap between different parts of the borough is central to what we want to achieve for Enfield.

Provide high quality, affordable and accessible services for all

Providing high quality services is our main driver. Despite the reductions in funding that are planned for the coming years, we are committed to maintaining excellent services that are organised around the needs of our residents including offering fair and equitable access to leisure and culture facilities across the Borough. We will work creatively and innovatively to ensure we can deliver more for less.

Enable young people to achieve their potential

Evidence shows that good education and support during childhood can help young people break out of cycles of deprivation and achieve their potential. Ensuring that every child and young person in the borough is kept safe and given a good start in life with the support they need to achieve, will contribute to tackling the problems of deprivation and inequality that are present in Enfield.

DRAFT
Appendix 1

2. Growth and sustainability

Like many areas of the country, Enfield has suffered during the recent recession. Unemployment has risen, and many of the problems already present within the borough have been exacerbated. Demonstrating that Enfield is open for business will ensure that the borough makes a strong and sustainable recovery from the recession.

Our priorities are:

A clean, green and sustainable environment

A clean and safe living environment is consistently rated by our residents as one of their top priorities for the area and our many parks and open spaces are one of our biggest attractions. We will maintain and improve this pleasant environment while also tackling challenges such as climate change and waste disposal. By ensuring we all live sustainably we will be able to safeguard what is special about the borough, protecting it for future generations.

Bring growth, jobs and opportunity to the borough

Enfield is beginning to recover from the recession, but it will not be a quick or easy journey, and many residents are still affected by the economic downturn. To ensure a sustainable recovery, we will promote Enfield as a good place to do business, focusing on attracting growth, jobs and opportunity for our residents. We will continue to regenerate the most deprived areas of the borough, building on the Olympics legacy, creating communities where people want to live, and where there are high quality job opportunities.

3. Strong communities

Building strong, cohesive and resilient communities will be vital as Enfield continues to grow and change as a borough. We want Enfield to be a place where people feel proud to live, where people from all different backgrounds are welcomed and supported, where vulnerable people are protected, and where people take responsibility for their own lives and their communities.

Our priorities are to:

Encourage active citizenship

Involving and engaging local people of all ages in the decisions that affect their lives is central to our approach. We will encourage active citizenship, enabling residents to take responsibility for what happens in their lives and their local areas. We will give people more opportunities to influence the issues that matter to them, and to shape the environment in which they live.

Listen to the needs of local people and be open and accountable

As an organisation, we will listen to and shape our services around the needs of local people. Trust in public institutions is at a historic low, and we will need to demonstrate that we are open and accountable to rebuild our relationship with residents.

DRAFT
Appendix 1

Provide strong leadership to champion the needs of Enfield

As the sole democratically elected body in the local area, we have a duty to provide strong civic leadership, promoting the needs of Enfield locally, regionally and nationally. We will stand up for Enfield and fight for what the borough needs, acting as the borough's champion at every level of society and government.

Work in partnership with others to ensure Enfield is a safe and healthy place to live

Over the last ten years we have forged strong links with our partners like the NHS and the Police through the Enfield Strategic Partnership. The nature of partnership working is likely to change in the coming years as the coalition government's plans for local agencies, e.g. the abolition of PCTs, new academies and free schools and elected Police Commissioners, result in decentralisation and fragmentation. We are committed to ensuring we maintain a strong relationship with our local stakeholders, acting as a local leader.

We are also committed to creating communities where people feel safe and crime continues to fall, and where residents have access to sport and leisure activities, and can lead active and healthy lives. We will protect the most vulnerable people in society, supporting them to live as independently as possible, and to make the most of the opportunities available to them. We are focused on improving the health and wellbeing of all residents, reducing health inequalities, empowering residents to choose to lead a healthier lifestyle, and tackling serious problems such as obesity and infant mortality.

To deliver our vision, strategic aims and priorities, the Council has a range of plans and strategies that target the work in each area. The table below sets out a snapshot of the current plans and strategies that support the delivery of each strategic aim.

DRAFT
Appendix 1

Strategic aim	Council strategy
Fairness for all	<ul style="list-style-type: none"> • Children and Young People’s Plan • Corporate Equalities Action Plan • Safeguarding Adults Strategy • Access to Services Strategy • Older People’s Strategy • Health Inequalities Strategy • Enfield Safeguarding Children Board Business Plan • Corporate Parenting Strategy
Growth and sustainability	<ul style="list-style-type: none"> • Shaping Enfield’s Future • Skills and Employment Strategy • Climate Change Strategy • North London Joint Waste Strategy • Housing Strategy • Parks and Open Spaces Strategy • Food Strategy • Local Development Framework • Olympics Strategy
Strong communities	<ul style="list-style-type: none"> • Community Cohesion Strategy and Action Plan • Engagement Toolkit • Children and Young People’s Involvement Strategy • Creative Enfield • Everybody Active • Sustainable Community Strategy

MUNICIPAL YEAR 2010/2011 REPORT NO. **104A**

MEETING TITLE AND DATE:
Council 26th January 2011

REPORT OF:
Director of Finance & Corporate Resources

Contact officer and telephone number:

Isabel Brittain 4744

E mail: Isabel.brittain@enfield.gov.uk

Agenda Part: 1	Item: 8
Subject: Capital Programme Monitor Second Quarter November 2010 Budget Year 2010-11 Wards: all	
Cabinet Member consulted: Cllr Stafford	

1. EXECUTIVE SUMMARY

The purpose of this report is to inform Members of the current position regarding the Council's 2010 to 2015 capital programme taking into account the latest monitoring information on the progress of the schemes. The report also requests the agreement of revised prudential indicators for the next 5 years including the impact of the PFI's.

This report provides information on:

- The 2010/11 capital programme budget
- The expenditure to date
- The projected outturn figures for 2010-11
- The current funding of the programme and its future affordability
- Revised Prudential Indicators

The report shows that the overall expenditure is projected to be £139m for 2010/11 compared with a budget of £164m.

The report seeks to:

- 1.1 Advise Council of the latest position and forecast out-turn of each project for the 2010-11 Capital Programme.
- 1.2 Identify the revenue costs of the programme for unsupported and supported schemes, and note that proposals are being formed to match expenditure to resources;
- 1.3 Outline the current capital spending proposals for 2010-2015.
- 1.4 Advise upon the Council's borrowing and investment activity in the previous quarter and requests that the new prudential indicator limits be agreed for approval at Council.

2. RECOMMENDATIONS

It is recommended that:

- 2.1 The forecast outturn detailed in Appendix A is noted; with spend to date of 18.62% of revised budget (Appendix B).
- 2.2 The revised prudential indicators are approved and will be reviewed again once the 2010/11 out-turn position is finalised.
- 2.3 Council note the reduction of the capital programme by £8.6m in 2010/11 and £3.6m in 2011/12 following a review that identified specific projects as medium/low priority is noted.

3. BACKGROUND

The Council's capital programme is reviewed and monitoring reports are submitted to Cabinet on a quarterly basis. This is the second quarterly report for 2010/11. The Prudential Code for Capital Finance requires that the forward looking prudential indicators set by the authority are regularly monitored during the year. This report details the updated prudential indicators and requests their recommendation at Council.

By this stage of the year most of the projects should be underway. This report gives a high level overview of the progress to date. The more detailed assessment of the progress and projected outturn for 2010/11, within the appendices of this report will inform members of the key areas of concern for the next six months.

Latest position, forecast out-turn of current year.

- 3.1 The capital budget for 2010-11 is shown in Table 1, which summarises the overall movement between the first quarter and the second quarter, a difference of £11.402m. This relates to an £8.6m reduction in projects in 2010/11 and a further £2.8m of adjustments and programme slippage into future years.

Table 1: Current Capital Programme £000's

Department	Agreed Capital Budget at start of Q2	In quarter adjustments	2010/11 Capital Programme Deletions	Updated Capital Programme Budget at end of Q2
General Fund				
Education, Children's	56,899	200	(162)	56,937
Leisure	9,640	0	(4,051)	5,589
Environment & Streetscene	18,971	610	(748)	18,833
Health & Adult Social Care	4,419	(869)	(131)	3,419
Place Shaping & Enterprise	18,332	(2,228)	(3,518)	12,586
PSE Housing GF	6,675	0	0	6,675
Finance & Corporate Resources	100	50	0	150
Vehicle Replacement Fund	1,490	0	0	1,490
Total General Fund	116,526	(2,237)	(8,610)	105,679
Housing Revenue Account	58,522	(555)	0	57,967
Total	175,048	(2,792)	(8,610)	163,646

The changes shown above are explained overleaf.

3.2 Current Capital Programme and Forecast Outturn – the forecast outturn is set out below, is shown more fully at a scheme level in Appendices B1 to B7. At the half year stage, the programme is **not** on schedule to reach the projected outturn.

Appendix B Projected Outturn and Spend to Date 2010-11

	Latest Budget £000s	Spend to date £000s	Projected Outturn £000s	Variance Budget/ Outturn £000	Percentage Complete %
Education	56,937	7,757	35,471	(21,466)	13.62
Leisure	5,589	992	5,619	30	17.75
ESS	18,833	3,488	16,018	(2,815)	18.52
PSE general fund	6,675	1,055	4,221	(2,454)	15.81
PSE non housing	12,586	2,828	14,629	(2,043)	22.46
PSE HRA	57,967	13,170	58,007	40	22.72
HASC	3,419	1,036	3,369	(50)	30.30
F&CR	150	146	150	0	97.33
Vehicle Replacement	1,490	0	1,490	0	0.00

Programme Total	163,646	30,472	138,974	(24,758)	18.62
------------------------	----------------	---------------	----------------	-----------------	--------------

Education and Children's Services

Overall since the 1st Quarter Report the Education & Children's Services element of the Council's Capital Programme has had an increase of £200k for the My Place Youth Project budget funded through external grant and revenue contribution and an agreed deletion of £162k for the Schools Condition and Modernisation Programme Extension as part of the identified savings within the capital programme. In addition the Primary Years places part of the programme will be re-profiled into future years. The net effect of these changes is therefore £38k additional funding.

Leisure

The Leisure element of the Council's Capital Programme has decreased by £4.05m since the Cabinet 1st Quarter meeting. The savings predominantly relate to the Borough's Library Provision where there was a saving of £2.4m from the re-provision of Palmers Green Library scheme, a further £1.3m from enabling the Library Strategy, £296k from savings made relating to the Ordnance Road Library Conversion and £99k saving identified for the Forty Hall Estate scheme. These 4 schemes have been deleted as part of identified savings from the capital programme as detailed in Appendix A1 of this report. However the actual expenditure to date for continuing programmes is 17.75%.

Environment and Street Scene

A re-profiling exercise and streamlining within the ESS element of the Council's Capital Programme has led to a net reduction in the 2010/11 capital programme totalling 138k, and in addition the Wheeled Bin rollout programme of £3.086m in 2010-11 will spend only £323k in the current year with the remaining £2.763m being slipped into 2011-12. However the actual expenditure to date is 18.49%.

Health and Adult Social Care

The HASC element of the Council's Capital Programme has decreased by £1m since the 1st Quarter report, £907k of this relates to schemes that will now slip into 2011-12. The funding for these projects is grant based and will be allocated to schemes in 2011-12 once plans are confirmed. The spend to date on the current programme is 30.3% of the total updated budget.

Place Shaping and Enterprise – HRA

The HRA element of the Council's Capital Programme spend to date is 22.72% and mainly relates to committed works to stock schemes.

Place Shaping and Enterprise – General Fund

The General Fund Place Shaping element of the Council's Capital Programme has decreased by £5.746m in the non housing part of which £2.228m has slipped into 2011/12. The deletion of £3.518m from the capital programme comprises of schemes that will be undertaken at Meridian Water and New Southgate, and funding related to parks based schemes and Partnership Schemes in Conservation Areas (Psica). This is shown in more detail at Appendix A1. Spend to date on the overall programme excluding Housing General Fund is 22.46% of the total updated budget, which also includes monies spent on parks. The expenditure on the Housing General Fund to date is 15.8% of the total updated budget, where the majority has been spent on the Disabled Facilities grant part of the programme.

3.3 Total Actual Expenditure to Date – The actual expenditure for the first 6 months of 2010/11 is £30.472m which is 19% of the programme. The projected out-turn as at the second quarter Capital Monitor is £138.974m.

4. Table 2 Financing of Capital Expenditure

The following table sets out the current funding position for the 2010-11 capital programme.

	Government Grants £000's	External Funding £000's	Earmarked Reserves £000's	Supported Borrowing £000's	Revenue Contribution & MRA £000's	General Resources £000's	Total £000's
Education	(35,246)	(352)	0	0	(87)	(21,252)	(56,937)
PSE HRA	(3,902)	0	(2,755)	(38,797)	(10,445)	(2,068)	(57,967)
ESS	(4,736)	0	(566)	0	0	(13,531)	(18,833)
PSE Non Housing	(2,287)	(197)	0	0	0	(10,102)	(12,586)
PSE General Fund	(1,789)	0	0	0	0	(4,886)	(6,675)
Leisure	0	(661)	0	0	(385)	(4,543)	(5,589)
HASC	(236)	(121)	0	0	0	(3,062)	(3,419)
FCR	0	0	(1,640)	0	0	0	(1,640)
Total	(48,196)	(1,331)	(4,961)	(38,797)	(10,917)	(59,444)	(163,646)

The level of unsupported borrowing is shown within the General Resources funding table above. Other items included under this heading are Usable Capital Receipts, Right to Buy Receipts, One Off funding Items and any additional funding from revenue under spends.

5 Unsupported borrowing and its revenue consequences

5.1 The value of unsupported borrowing requiring finance is dictated by the levels of other funding types (Usable Capital Receipts, Right to Buy Receipts, One Off funding Items) available at year end. There is a cost within the revenue budget for the borrowing required to fund the expenditure not funded by these sources. The following table sets out the predicted cumulative cost of unsupported borrowing, which is a major driver in the Council's increasing revenue costs.

Table 3: Cumulative Interest cost of unsupported borrowing £000's (updated)

	2010-11 £000's	2011-12 £000's	2012-13 £000's	2013-14 £000's	2014-15 £000's
Unsupported Borrowing Revenue Costs (RC)					
General Fund	11,143	11,143	11,143	11,143	11,143
Housing Revenue Account	3,516	3,516	3,516	3,516	3,516
2011-12		616	616	616	616
2012-13			1,182	1,182	1,182
2013-14				494	494
	14,659	15,275	16,457	16,951	16,951

6. Capital Expenditure Indicators

Following the audit of the 2009-10 accounts the prudential indicators have been updated to include the PFI adjustment, and are set out below with the up to date projected capital out-turn.

Legislation requires each authority to have regard to the CIPFA Prudential Code for Capital Finance. This means that authorities are responsible for determining whether decisions on capital investment are affordable, prudent and sustainable. Adhering to CIPFA's Prudential Code is the means by which local authorities demonstrate that they have satisfied this obligation. The Secretary of State's reserve power could be used if an authority fails to adhere to the Prudential Code. Similarly the Secretary of State has the power, on national economic grounds, to set limits in relation to borrowing by local authorities as a whole.

Members' involvement in the process is essential for good governance of the strategic decisions around capital investment and to ensure compliance with the requirements of the Prudential Code. The Council must be able to demonstrate that capital expenditure plans are affordable, external borrowing is prudent and sustainable, and that treasury decisions are taken in accordance with good practice. The structure and content of this report has been designed to comply with the Code.

When considering its programme for capital investment the Council is required, under the Prudential Code, to agree and monitor a number of mandatory prudential indicators. The Council must take account of the following matters when setting and revising the prudential indicators:

- **Affordability:** e.g. the implications for Council Tax and housing rents;
- **Prudence and sustainability:** e.g. implications for external borrowing;
- **Value for Money:** e.g. through the use of option appraisals;
- **Stewardship of Assets:** e.g. asset management planning;
- **Service objectives:** e.g. whether the proposals meet the Authority's strategic objectives;
- **Practicality:** e.g. achievement of the forward plan.

The Council approved the prudential indicators at its 24th February Council Meeting. However these have now been updated to reflect the PFI changes and the projected Capital Outturn for 2010/11.

Table 4: Capital Expenditure Indicator General Fund and HRA

Capital Programme	2010/11 Estimate	2011/12 Estimate	2012/13 Estimate
	£000	£000	£000
General Fund Latest Forecast	80,967	117,921	46,786
HRA Latest Forecast	58,007	22,308	15,624

Total Latest Forecast	138,974	140,229	62,410
-----------------------	---------	---------	--------

6.1 Current forecast of Capital Financing Requirement

The Capital Financing Requirement measures the authority's underlying need to borrow for a capital purpose and is required to calculate the Minimum Revenue Provision. The actual borrowing is dependant on the cash assets of the authority so is considerably less than the Capital Financing Requirement, as it takes reserves and cash balances into consideration. The increase in the Capital Financing Requirement over the period 2010/11 to 2012/13 reflects the increase in unsupported capital expenditure. In calculating the updated Capital Financing Requirement Indicator since February 2010 two things had to be taken into consideration. This was an increase due to the inclusion of the PFI (£53m) in the calculation but also a reduction from the February Indicator because of the revised capital outturn projected.

The latest forecast of the Capital Financing Requirement for the relevant years is set out in Table 6. The authority's forecast funding requirement is within the Prudential Indicators set.

Table 6 – Current forecast of Capital Financing Requirement

	31/03/2011	31/03/2012	31/03/2013
	Estimate	Estimate	Estimate
	£000	£000	£000
General Fund Forecast	278,710	336,984	360,450
Prudential Indicator	307,319	405,604	407,689
Variance	(28,609)	(68,620)	(47,239)
HRA Forecast	91,521	97,318	103,115
Prudential Indicator	113,988	119,785	125,582
Variance	(22,467)	(22,467)	(22,467)

6.3 Prudential Borrowing Indicators

- a) Authorised limit: The Council is prohibited from borrowing more than its Authorised Limit. The indicator should be set at a level that while not desired could be affordable but may not be sustainable. The Council's authorised limit for 2010/11 is £583m, comprising borrowing of £500m, PFI liabilities of £53m and other long-term liabilities of £30m. Borrowing during the first quarter was well within the Council's authorised borrowing limit. The highest level of borrowing during the period was £220m. No new long or short term borrowing was undertaken during the quarter.
- b) Operational boundary: The Operational Boundary is based on the most likely level of borrowing for the year. The Council's Operational Boundary for 2010/11 is £508m, comprising borrowing of £435m, PFI liabilities of £53m and other long-term liabilities of £20m. Occasional breaches of the Operational Boundary are unlikely to

be significant however a sustained or regular trend above the Operational Boundary would be significant. During the past quarter the Council's gross borrowing was within the Operational Boundary.

- c) Net borrowing (i.e. long term borrowing less investments): In the medium term, net borrowing should only be used for a capital purpose. Specifically net external borrowing in 2010/11 should not exceed the estimated Capital Financing Requirement at 31st March 2011. For Enfield the current approved limit for net borrowing is £428.3m.

7. COMMENTS OF THE DIRECTOR OF FINANCE AND CORPORATE RESOURCES AND OTHER DEPARTMENTS

7.1 Financial Implications

As the Section 151 Officer, the Director of Finance & Corporate Resources is required to keep under review the financial position of the Authority. The quarterly capital monitoring is part of this review process. If required, measures will be put in place to address risks identified through the monitoring process and to contain expenditure within approved budgets. The only concern at the present time is that the actual expenditure to date does not reflect the projected outturn of the various schemes. This issue will be updated in the next quarterly report.

7.2 Legal Implications

The Council has a statutory duty to arrange for the proper administration of its financial affairs and a fiduciary duty to taxpayers with regards to its use of and accounting for public monies. This report assists in the discharge of those duties.

7.2 Property Implications

All of the property implications are included within the main report.

8. KEY RISKS

All of the key risks relating to the second quarter are included within the main report.

9. IMPACT ON COUNCIL PRIORITIES

9.1 Fairness for All

The Capital programme is designed to address the values set out within the Council's priorities. All projects are considered in the context of these priorities.

9.2 Growth and Sustainability

The Capital programme is designed to address the values set out within the Council's priorities. All projects are considered in the context of these priorities.

9.3 Strong Communities

The Capital programme is designed to address the values set out within the Council's priorities. All projects are considered in the context of these priorities.

10. PERFORMANCE MANAGEMENT IMPLICATIONS

The report provides clear evidence of sound financial management, efficient use of resources.

11. HEALTH AND SAFETY IMPLICATIONS

Not applicable to this Report.

Appendices

Appendix A	Directorate Capital Programme 2010-11 and later years:
A1	Deletions from the Capital Programme 2010-11 and 2011-12.
Appendix B	Projected Outturn and Spend to Date 2010-11
B1	Education
B2	Leisure
B3	Environment & Streetscene
B4	Health & Adult Social Care
B5	Place Shaping & Enterprise
B6	PSE Housing GF
B7	Housing Revenue Account

Appendix A

Capital Programme 2010-11 and later years

<u>Capital Programme Element</u>	<u>2010/11</u> £000s	<u>2011/12</u> £000s	<u>2012/13</u> £000s	<u>2013/14</u> £000s	<u>2014/15</u> £000s
Education	56,937	57,021	22,396	699	0
Leisure	5,589	11,017	2,823	0	0
Environment & Street Scene	18,833	23,644	11,247	11,247	8,641
Regeneration - General Fund	6,675	5,386	5,070	5,070	5,070
Regeneration - Non Housing	12,586	15,296	5,150	5,800	1,700
Housing (HRA)	57,967	22,308	15,624	15,717	1,000
Health & Adult Social Care	3,419	5,557	100	100	100
Corporate Programmes	150	0	0	0	0
Vehicle Replacement	1,490	0	0	0	0
Programme Total	163,646	140,229	62,410	38,633	16,511

Appendix A1 Deletions from the Capital Programme

Proposed Deletions from the Capital Programme	2010/11	2011/12
Place Shaping & Enterprise	£'000	£'000
Disability Programme (DDA) Schemes to make Corporate Buildings more accessible to the public.	385	
Disabled Facilities Grant (DFG) The non government funded and uncommitted 2010/11 budget in respect of grants for property adaptations to meet individual needs as assessed by an occupational therapist.	436	
Housing Assistance Grants Uncommitted budget relating to grants specified in the Council's Housing Assistance Policy (HAP). The scheme includes Small Works Grants for essential repairs and Decent Homes Grants for more comprehensive renovation.	800	
Meridian Water Proposed regeneration of the Meridian Water region (in Edmonton, Harbet Road), a very industrial area.	200	
New Southgate Proposed scheme to regenerate the New Southgate area of the Borough including better street lighting and signage.	70	
Land acquisition – feasibility studies Forward funding of feasibility studies for development proposals	288	
Enfield Town conservation areas Street-scene improvements within the town centre following recent enhancements & de-cluttering	21	
PSiCA (Partnership schemes in conservation areas) Proposed partnership with English Heritage to create and publicise a grant scheme and offer grants to successful applicants for the repair and restoration of buildings within PSiCA area.	344	100
Parks cafes Part of parks and open spaces strategy proposals for new park cafes.	390	
Parks additional schemes The Parks additional Scheme was revised and downsized in 2009-10 so that it just includes Green Gyms, Trent Park Heritage Centre, BMX track and Pymmes Park Offices and Toilets.	312	
Parks and open spaces –infrastructure Trent Park Park proposal, part of a programme to try and enhance the facilities and experiences of the Borough's park users.	28	
Thomas Hardy House – Phase 2 Enfield Town Exchange-Buildings. Part of overall scheme to deal with the regeneration of Enfield Town as an entity and involved many buildings and transactions not just Thomas Hardy House.	192	

Proposed Deletions from the Capital Programme	2010/11	2011/12
Health & Adult Social Care		
Relocation to St Andrews Court for integrated Assessment & Care team Scheme set up initially in 2005 to obtain a suitable building for a joint Health & Social Services Community Learning Difficulty Integrated Team.	131	
Review of Elizabeth House Proposed reprovision of residential & social care under one purpose built dual care home.		3,550
Environment & Street Scene		
2009/10 CCTV Schemes Proposed programme to make the Borough's roads safer by monitoring traffic and roads via strategically placed cameras.	436	
Highways Part of the approved annual programme of capital works to maintain roads as fit for purpose. This excludes transport schemes that are fully funded via Transport for London initiatives.	312	
Leisure		
Enabling the library service Part of the programme to make libraries more accessible to the local community by putting them within more central locations (like town centres). Some £3m of this has already been given over to help fund the additional places programme within schools, this is the residual amount that is not committed or planned to be committed.	1,293	
Palmers Green library relocation The relocation of Palmers Green library was initially agreed by the former Council during 2009-10. After consulting residents it has now been decided to not proceed with the relocation of the library.	2,363	
Ordnance Road Library conversion Scheme proposed as part of the Library Strategy Capital programme for 2009-10 to convert the upper floor of Ordnance Road Library into office space.	296	
Forty Hall and Estate Development Works to make Forty Hall accessible, extend the range of heritage and cultural activities, safeguard and secure the fabric and the transformation of the Hall and Estate into a centre for heritage and cultural learning and activity. Scheme is to be financed mainly by Heritage Lottery Fund so that the saving is in the local funding of £99k.	99	
Education		
Schools condition & modernisation extension to programme Government capital funding has been allocated to Enfield and other Local Authority's to meet the investment needs of schools to raise educational standards. This budget relates to the extension of this programme within Enfield that would need to be met from borrowing.	162	
TOTAL DELETIONS	8,558	3,650
	12,208	

Appendix B Projected Outturn and Spend to Date 2010-11

	Latest Budget	Spend to date	Projected Outturn	Variance Budget/ Outturn	Percentage Complete
	£000s	£000s	£000s	£000	%
Education	56,937	7,757	35,471	(21,466)	13.62
Leisure	5,589	992	5,619	30	17.75
Environment & Street Scene	18,833	3,488	16,018	(2,815)	18.52
Regeneration General Fund	6,675	1,055	4,221	(2,454)	15.81
Regeneration Non Housing	12,586	2,828	14,629	(2,043)	22.46
Housing (HRA)	57,967	13,170	58,007	40	22.72
Health & Adult Social Care	3,419	1,036	3,369	(50)	30.30
Corporate Programmes	150	146	150	0	97.33
Vehicle Replacement	1,490	0	1,490	0	0.00
Programme Total	163,646	30,472	138,974	(24,758)	18.62

Appendix B1 CAPITAL PROGRAMME: EDUCATION SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
2007/08 PROGRAMME					
Brimsgate Junior School Hearing Impaired Unit	35	0	35	0	Residual amount for completed 2009/10 scheme.
Honilands Pupil Lead School	4	0	0	0	Honilands scheme is to provide additional places within the school, currently being reviewed.
2008/09 PROGRAMME					
Schools Access Initiative Extension to Programme	914	0	751	(163)	The Schools Access Initiative (SAI) provides funding to mainstream and voluntary aided schools to make them more accessible to disabled children. It can be used to install lifts, stair lifts, ramps and disabled toilets, to help physically impaired children.
West Grove Primary School Adaptations	13	13	13	0	Accessible WC works completed.
Alma Primary School Shower & Changing Unit	10	0	0	(10)	Adaptations for pupils with accessibility problems.
Worcester Primary School	15	0	26	11	Scheme on hold.
2009/10 PROGRAMME					
West Grove Primary School Adaptations	26	0	58	32	Wheelchair adaptations to make school accessible to all pupils.
Carterhatch Infants School Access to Corridors	30	0	30	0	Improved access to corridors.
Brimsgate Primary School Sensory Garden	20	0	25	0	This is a Cash Advance to the school for completing the works.
Churchfield Primary School Soundfield System Cash Advance	0	0	30	30	This is a Cash Advance to the school for completing the works.
2010/11 PROGRAMME					
Bush Hill Park Changing Room and Ramp	0	2	69	69	Provision of a dry room in the changing area.
Oakthorpe Primary Lighting for the Visually Impaired	0	0	14	14	Scheme to provide better lighting for visually impaired.
Sub Total	1,067	15	1,067	0	
TARGETED CAPITAL					
Chace School 2006/07	0	28	34	34	The Scheme will put in extra teaching facilities within Chace School. Targeted Capital Grant 80% funding.
Winchmore School 2006/07	57	0	57	0	The Scheme will put in extra teaching facilities within Winchmore School. Targeted Capital Grant 780% and 20% LBE funding.

Appendix B1 CAPITAL PROGRAMME: EDUCATION SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget/ Outturn £000's	Comments
TARGETED CAPITAL - Continued					
2008/09 Programme					
Targeted Capital Grant 14-19 and Special Needs	5,215	0	431	(4,784)	To Improve school facilities for 14-19 year olds within the Borough's schools, any residual monies will be used to provide a pupil referral unit within the Borough to help reduce costs incurred in sending pupils to out of Borough providers.
Waverley School Additional Classroom	216	131	198	(18)	Part of schools Targeted Capital Fund 14-19 for 2010-11 to improve teaching facilities within schools.
Waverley School Additional Classroom Cash Advance	0	0	22	22	Cash advance to school for completion of works.
West Lea School Pedestrian Access	0	0	250	250	Provision of Pedestrian Access at West Lea School as part of the Targeted Capital Fund.
Russet House School Permanent Expansion	0	1	245	245	Initially the expansion of a temporary classroom. However now need a major expansion to provide more pupil places.
Russet House Temporary Classroom	0	0	65	65	Provision of a temporary classroom to provide more pupil places.
Russet House Temporary Classroom Cash Advance	0	0	8	8	Cash advance to school for completion of works.
Sub Total	5,488	160	1,310	(4,178)	
DEVOLVED CAPITAL					
2008/09 Programme					
Devolved Capital	2,353	0	2,353	0	Residual from prior years to be allocated to Schools identified as part of the programme.
2005/06 Programme					
De Bohun Primary School External windows & concrete repairs	0	1	1	1	School conditioning survey scheme with residual costs from prior years.
2007/08 Programme					
Alma Primary School Roof	16	15	16	0	Re roofing of school as part of condition programme. Scheme complete.
2008/09 Programme					
Schools Condition & Modernisation Extension to Programme	514	0	47	(467)	Programme to ensure the Borough's schools are in good order to meet the Health and Safety legislation. Of note there has been a £162k reduction in the budget for this as part of the corporate savings.
Southgate School Curtain Wall	23	28	28	5	Condition Survey works.
Bush Hill Park School Windows	8	0	8	0	Replacement windows as part of condition programme.
Raglan Infants School Heating Plant	2	0	2	0	Replacement of heating plant as part of condition programme.
Oakthorpe Primary School Roof Replacement	5	0	5	0	Roof replacement as part of condition programme.
Enfield Grammar School Science Block Windows	14	3	14	0	Replacement windows as part of condition programme.
Hazelwood Infants School Roof	0	1	1	1	Roof replacement as part of the condition programme.
Churchfield Primary School Roof	28	0	28	0	Provision of flat roof as part of condition programme. Fully committed.

Appendix B1 CAPITAL PROGRAMME: EDUCATION SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
DEVOLVED CAPITAL - Continued					
2009/10 Programme					
Hazelwood School	309	211	309	0	Annex repair School Condition Programme
Eldon Junior School Temporary Classroom	5	0	5	0	Provision of temporary classroom via Council programme.
Bowes Primary School Window replacement	44	0	44	0	Window replacement as part of condition programme.
Kingsmead Window Replacement	5	0	5	0	Slippage from 2009-10 condition programme.
Houndsfield Primary School Windows	2	0	2	0	Slippage from 2009-10 condition programme.
Lavender Primary School External Brickwork	34	5	34	0	External Structure from 2009-10 conditioning programme.
Oakthorpe Primary School Roof Phase 2	6	0	6	0	Part of 2009-10 condition programme.
2010/11 Programme					
Walker School Roof 2010/11	0	58	230	230	Part of 10/11 condition programme.
Prince of Wales School Roof 1 2010-11	0	0	180	180	Part of 10/11 condition programme.
Oaktree Special School Roof 1 2010-11	0	31	50	50	Part of 10/11 condition programme.
Sub Total	3,368	353	3,368	0	
NEW OPPORTUNITIES FOR PE & SPORTS IN SCHOOLS					
Edmonton School Sports Hall	21	0	21	0	New Opportunities Fund.
Sub Total	21	0	21	0	
CITY LEARNING CENTRES					
Central Enfield City Learning Centre Tech Refresh 2009-10	52	30	50	(2)	State of the art IT facilities for use by the local community
Delta City Learning Centre Tech Refresh 2009-10	85	78	83	(2)	State of the art IT facilities for use by the local community
Delta City Learning Centre Tech Refresh 2010-11	0	0	38	38	State of the art IT facilities for use by the local community
Central Enfield City Learning Centre Tech Refresh 2010-11	0	0	37	37	State of the art IT facilities for use by the local community
Sub Total	137	108	208	71	

Appendix B1 CAPITAL PROGRAMME: EDUCATION SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
CHILDREN'S CENTRE PROGRAMME					
Bowes School Surestart Children's Centre	0	3	3	3	Children's Centre Programme (2009/10)
Prince of Wales Primary School Children's Centre	134	0	134	0	Provision of a Children's Centre.
Albany School Children's Centre	3	0	3	0	Provision of a Children's Centre.
Hazelbury Infants School Children's Centre	0	4	4	4	Children's Centre Programme (to increase Children's Centres in the Borough).
Hazelbury Infants School Children's Centre Cash Advance	0	0	6	6	Cash advance to school .
2008/09 Programme					
Children's Centre Programme Phase 3	448	0	267	(181)	Eligible schemes for this have been identified and will be placed on the capital programme shortly.
Trinity at Bowes Centre (TAB)	10	0	10	0	A private provider supplying a facility to be used by the Borough as a Children's Centre.
TARA Kindergarten	22	37	37	15	Provision of a private nursery in the Borough.
Eldon Children's Centre	20	0	20	0	Part of Children's Centre Programme.
Bush Hill Park	6	2	6	0	Part of Children's Centre Programme. Schemes completed just a retention and roll forward from 2009-10.
De Bohun Children's Centre	21	0	21	0	Provision of a Children's Centre.
Lavender Children's Centre	0	29	29	29	Children's Centre Programme, aiming to give children's centres in most wards.
Lavender Children's Centre Cash Advance	0	0	22	22	Cash advance to school in advance of completing works.
Chase Side Primary Children's Centre	93	17	93	0	Part of Children's Centre Programme.
Hazelwood Children's Centre	550	0	675	125	Part of Children's Centre Programme.
Honilands Children's Centre	645	7	419	(226)	Part of Children's Centre Programme.
Prince of Wales Children's Centre Security	14	0	14	0	To secure the Prince of Wales Children's Centre.
Galliard Children's Centre Staff Room extension	0	0	122	122	Provision of an extension to the staff room at Galliard Children's Centre.
Children's Centre Phase 3 Equipment	111	0	111	0	Provision of equipment for 2 new Children's Centres which is fully committed.
Ponders End Children's Centre	17	12	17	0	Residual is the budget from 2009-10.
Radio Marathon Children's Centre	50	40	50	0	Residual is the budget from 2009-10 for this privately run children's centre.
Winchmore Hill Children's Centre	18	0	18	0	Part of Children's Centre Programme, aiming to give children's centres in most wards.
Quality and Access for Young Children	4,285	755	1,549	(2,736)	Government grant for private and voluntary sector to assist young children.
Extended Schools	1,335	0	934	(401)	Schools will be identified for this scheme soon.
Sub Total	7,782	996	4,564	(3,218)	

Appendix B1 CAPITAL PROGRAMME: EDUCATION SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget/ Outturn £000's	Comments
PRIMARY CAPITAL PROGRAMME 2009/10 – 2010/11					
St Mary's RC Primary School	914	752	1,025	111	Provision of extra primary places to meet the growth in pupil numbers.
St John and St James CE Primary School	4,353	1,608	4,353	0	Part of Primary Expansion Programme.
Alma Primary School Temporary Class Base	23	0	23	0	2009-10 Scheme carried forward.
Houndsfield Primary School Temporary Class Base	3	0	3	0	
Chesterfield Primary School Temporary Class Base	31	0	31	0	
Firs Farm Primary School Permanent Places	2,767	497	2,613	(154)	
Firs Farm Primary School Temporary Classrooms	50	0	50	0	
Eversley Primary School Permanent Places	2,559	171	1,372	(1,187)	
Eversley Primary School Temporary Classrooms	22	0	22	0	
George Spicer School Temporary Class Base	0	30	37	37	
Honilands Primary School Permanent Places	2,362	70	1,077	(1,285)	
Honilands Primary School Temporary Classrooms	22	0	22	0	
Suffolks Primary School Permanent Places	1,735	136	1,380	(355)	
Suffolks Primary School Temporary Classrooms	7	0	7	0	
St Michaels Primary	2,452	217	1,000	(1,452)	
Cuckoo Hall Primary School Expansion	1,976	467	1,949	(27)	
Oasis Academy Hadley Temporary Places at Albany Site	460	2	637	177	The provision of 2 extra classes in Sept 2010 and 2 additional ones in Sept 2011.
Additional Primary Bulge Classes (funded from Condition Programme 2010/11)	113	0	600	487	This is being funded from the 2010-11 Condition Programme. No schemes have been designated currently.

Part of Primary Expansion Programme.
Expansion of school to meet growing pupil numbers in the Borough by providing permanent and temporary classrooms..

Appendix B1 CAPITAL PROGRAMME: EDUCATION SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
PRIMARY CAPITAL PROGRAMME 2009/10 – 2010/11 - Continued					
Carterhatch Infants School Temporary Classroom	27	21	27	0	Expansion of school to meet growing pupil numbers in the Borough by using temporary classrooms, this scheme has residual balances from 2009-10 that have been carried forward.
Bush Hill Park Primary School Alterations for Bulge Class	221	99	221	0	Expansion of school to meet growing pupil numbers in the Borough by providing a bulge class. Scheme completed.
Houndsfield Primary School Further Bulge Class	52	0	52	0	Expansion of school to meet growing pupil numbers in the Borough by providing permanent and temporary classrooms
Raynham Primary School Bulge Class	12	0	0	(12)	Expansion of school to meet growing pupil numbers in Borough via bulge class.
Capel Manor Primary Expansion	470	256	385	(85)	Expansion of school to meet growing pupil numbers in the Borough via permanent and temporary classrooms.
Capel Manor Primary Expansion Temporary Classrooms	0	0	269	269	Expansion of school to meet growing pupil numbers in the Borough via permanent and temporary classrooms.
Capel Manor Primary Expansion Temporary Classrooms Cash Advance	0	0	18	18	Cash advance to school in lieu of completing the works
Merryhills Expansion	470	166	335	(135)	Expansion of school to meet growing pupil numbers in the Borough via permanent and temporary classrooms
Merryhills Expansion Temporary Classrooms	0	0	282	282	Expansion of school to meet growing pupil numbers in the Borough thru permanent and temporary classrooms.
Merryhills Expansion Temporary Classrooms Cash Advance	0	0	30	30	Cash advance to school in lieu of completing the works.
AN OTHER Expansion	500	0	0	(500)	School not yet identified
Worcester Expansion	0	17	17	17	Scheme has been stopped.
Forty Hall School Additional Class Base	0	0	140	140	Provision of an Additional Class Base at Forty Hall school.
Other Schools Additional Classes	190	0	0	(190)	Schools for this to be identified.
Sub Total	21,806	4,509	17,977	(3,829)	
PRIMARY SCHOOLS					
Highfield Primary School / Hazelwood School – Lacey Hall Site	552	60	552	0	Lacey Hall Site: - replacement of old Huttet Operations for Raising the School Leaving Age (HORS) classrooms built between 1949-1991. Provision of a new Canteen at the Highfield Road site.
Brimsdon Infants & Junior Schools Phase 1&2	610	100	608	(2)	New Entrance Hall for school.
Raglan Infants & Junior Schools Phase 1&2	1,742	607	1,767	25	Replace canteen and huttet classrooms.
Suffolks Primary School Dining Hall	131	15	248	117	New dining hall. Project to complete on time.
Brimsdon School	54	0	54	0	Part of Primary Programme.

Appendix B1 CAPITAL PROGRAMME: EDUCATION SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
PRIMARY SCHOOLS - Continued					
Churchfield Primary Huttred Classroom	897	27	357	(540)	Modernising of classroom as part of primary programme.
Sub Total	3,988	809	3,588	(400)	
SECONDARY SCHOOLS					
Salisbury School Turin Road	196	3	196	0	Sports hall and classroom.
Oasis Academy -Enfield Site	0	1	1	0	Oasis Academy expenditure on Enfield site.
Nightingale Project (Salisbury)	71	65	71	0	Old Salisbury Site Demolition Costs.
Site Acquisition for Oasis Hadley Academy	7,870	0	0	(7,870)	Oasis Hadley Academy Scheme is currently on hold until the results of the Government Spending Review are known.
Oasis Hadley Academy	2,610	154	401	(2,209)	Oasis Hadley Academy Scheme is currently on hold until the results of the Government Spending Review are known.
City Academy – Site Purchase					Originally used for Oasis Academy in coding structure.
Exceptional Capital Funding St Ignatius School	313	5	313	0	Food Technology Block.
Albany School Environmental Improvements	5	0	5	0	Works for Oasis Academy.
Albany School Environmental Improvements Cash Advance	20	0	20	0	
Broomfield School Specialist Status	150	0	150	0	Cash advance to school for Works to Oasis Academy. Specialist Status for Broomfield School.
Sub Total	11,235	228	1,156	(10,079)	
SPECIAL SCHOOLS					
Durants Special School	127	54	335	208	To provide more in Borough places for special needs.
Durants Special School Cash Advance	0	0	47	47	Cash advance to school in lieu of works be carried out.
Oaktree Special School	69	20	21	(48)	To provide more in Borough places for special needs.
Oaktree Cash Advance	50	0	0	(50)	Cash advance to school in lieu of works be carried out.
Durants & Oaktree FE Contingency	157	0	0	(157)	Contingency for Durants and Oaktree schools.
Sub Total	403	74	403	0	
OTHER CAPITAL SCHEMES					
Unallocated Funding Fire Precautions					
Aylward School Phase 1	23	31	31	8	Fire precaution works.
Bowes Primary School	18	0	18	0	Fire precaution works.
Enfield County Upper Site Fire Precaution Works	0	7	7	7	Outstanding works on fire precautions.

Appendix B1 CAPITAL PROGRAMME: EDUCATION SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
Unallocated Funding Fire Precautions - Continued					
Chase Side Primary School	0	3	3	3	Fire precaution works.
Eastfield Primary School	6	2	6	0	Fire Precaution works.
Enfield County Lower School Fire Precautions	0	1	1	1	Fire Precaution works.
Raynham Primary School	4	0	4	0	Fire Precaution works.
Fire Precaution in Schools Extension to Programme					
De Bohun Primary School	18	2	18	0	Fire Precaution works carried forward from 2009-10.
Eldon Infants & Junior Schools Canteen	6	0	6	0	Fire precaution works carried forward from 2009-10.
Hazelbury Infants School Fire Precautions	5	1	5	0	Fire precaution works.
Houndsfield Primary School Fire Precautions	100	44	100	0	Fire precaution works, scheme finished in April 2010.
Chace Community School Fire Precautions	1	0	1	0	Fire precaution works, carried forward from 2009-10.
Turin Grove School Fire Precautions	35	17	35	0	Part of Fire Precaution Programme, carried forward from 2009-10.
Additional Funding 2010/11	400	0	400	0	Schemes not yet assigned.
School Catering Equipment	3	0	3	0	School Kitchen Catering Equipment, residual from 2009-10.
2008/09 Programme					
Home Access for Targeted Groups	8	0	8	0	Home IT access for targeted groups.
Harnessing Technology	70	0	15	(55)	To ensure IT in schools is introduced properly.
Harnessing Technology Cash advances	0	0	55	55	Cash advances to schools to bring this IT in.
Cashless School Meals IT	0	43	43	43	Smart card system for school meals.
Loft Extensions for Carers	91	61	116	25	This is a set aside earmarked reserve that provides funding for carers to ensure living space is adequate.
Children's Play Florence Hayes Centre (Other)	166	233	262	77	Relates to Florence Hayes Playground part of Play pathfinder schemes.
Aiming High Disabled Children Short Break Pathfinders (Various Schemes)	160	17	163	3	There have been a number of schemes identified to offer accessibility via the short break pathfinder's allocation.
Cheviots Children's Centre Schemes	150	0	150	0	Accessibility for disabled kids through shortbreak pathfinders.
Youth Capital Fund	178	52	178	0	Grant to fund various youth projects via the youth board and invite bids.
My Place Youth Project (Project Inspiration)	200	81	200	0	Part of "My Place" at Craig Park – bid £3.4m, will know if successful Dec 10.
Sub Total	945	444	1,069	124	
TOTAL EXPENDITURE	56,937	7,757	35,741	(21,466)	

Appendix B2 CAPITAL PROGRAMME: LEISURE SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
People's Network (Ridge Avenue)	4	0	4	0	Wide Area Network (WAN) as part of people's network.
Enfield Town Library	990	439	990	0	Final year costs of library refit.
Open Galaxy Upgrade Libraries	0	2	2	2	Improvement of Information Technology in libraries.
Leisure Centres (Fusion Contract)	401	0	1,031	630	New Leisure Services contract works. Out-turn is for both assigned and unassigned schemes.
Fusion Contract – Assigned Schemes	580	0	0	(580)	Assigned scheme at Southbury Leisure Centre for Fusion Contract.
Palmer's Green Library Relocation	0	48	48	48	Expenditure incurred in seeking to relocate Palmer's Green library, costs incurred will be written back to revenue.
Fore Street Library	0	6	6	6	From prior year, leading to an overspend.
Community Libraries Bush Hill Park – Big Lottery	56	0	56	0	Scheme ended.
Ordinance Road Conversion	0	2	0	0	Part of Libraries programme now all spent residual to be written off to revenue.
Oakwood Library	0	30	30	30	Purchase of Oakwood Library Freehold.
Forty Hall Developments	333	0	333	0	Voice and data upgrade.
Milfield House Complex Improvements	1,504	61	1,504	0	Works to make building more accessible and usable via the Heritage Lottery Fund.
Milfield Theatre Improvements	0	6	0	0	Residual amounts paid relating to 2009/10
Forty Hall Heritage Lottery Bid	1,041	245	1,041	0	This is the main scheme to redevelop Forty Hall. Funded by the Heritage Lottery fund.
Forty Hall and Estate Development	100	13	100	0	Forty Hall Estates Project.
Thomas Hardy House Performing Arts Space	386	96	386	0	2 nd Phase is now underway for the project at Thomas Hardy House.
Fair Play Pathfinder Capital (excl Florence Hayes cont)	94	44	44	(50)	This is a grant funded programme to provide play facilities across the Borough.
MUGA & Youth Shelter at Meyer Green	100	0	100	0	Provision of a multi use games area and youth shelter within the Meyer Green area of the Borough.
TOTAL EXPENDITURE	5,589	992	5,619	30	

Appendix B3 CAPITAL PROGRAMME: ESS SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
TRANSPORT FOR LONDON FUNDED					
Works in and around the Borough to provide improvements to roads, towpaths, cycle routes, access to train stations, regeneration, neighbourhood schemes and bus lanes, all funded through monies provided by Transport for London.					
Sub Total	4,684	111	4,684	0	
HIGHWAYS & BIWAYS					
Works in and around Borough Roads and footpaths, all of the pot will be fully spent. Overall budget reduced by £312k in 2010-11. All funded by general resources.					
Sub Total	9,144	2,691	9,321	177	
WASTE					
Bins for Estates Recycling (Recycling in Estates)	126	92	126	0	This will be fully spent.
Installation of Additional Litter Bins (Litter & Recycling Bins)	21	17	21	0	This will be fully spent.
Wheeled Bins	3,086	0	323	(2,763)	The Rolling out of wheelie bins within the Borough will be fully completed in 2011-12.
Sub Total	3,233	119	470	(2,763)	
COMMUNITY SAFETY					
Alleygating	604	200	404	(200)	£200k saving from tree planting on highways has been vired here.
CCTV					
09/10 CCTV Schemes	480	30	480	0	3 year programme started in 2008-09 but delay in approval, so slipped into 2009-10.
Safer & Stronger Communities	52	4	52	0	Home Office grant to provide security measures and will be fully spent in 2010-11.
CCTV Expansion 2009-10	0	57	0	0	Old scheme with retention.
CCTV Expansion 2009-10	0	14	0	0	Old scheme with retention.
IT Schemes					
Fleet Management Software	112	0	87	(25)	IT Software to enable better Management of the Borough's fleet vehicles, funded through the IT investment fund.
Mobile Working for Building Control	29	0	0	(29)	Relates to PDA devices (mobile IT equipment).
Project Chariot Exor	121	46	145	24	Roll out of Project Chariot scheme, any overspend will be met from underspend on Fleet Management software.
EPSC (Enfield Public Safety Centre)					
Equipment Refurbishment (Control Room)	17	0	0	(17)	Funded through the equipment reserve.
09/10 Bank Office CCTV System	14	0	0	(14)	Funded through the equipment reserve.
Specialist Alarm Receiving System at EPSC	43	48	48	5	Funded through the equipment reserve.
CCTV Camera Replacement for 2009-10	289	156	313	23	Funded through the equipment reserve.

Appendix B3 CAPITAL PROGRAMME: ESS SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
EPSC (Enfield Public Safety Centre) - Continued					
Enfield Wash Phase 2	5	1	5	0	Funded through the equipment reserve.
ANPR Scheme	0	4	4	(4)	Funded by LAA grant.
Covert CCTV Surveillance					
LA Earmarked Reserve -- ANPR (Mollison Avenue)	6	5	6	0	Funded through the equipment reserve.
Sub Total	1,772	567	1,543	(229)	
TOTAL EXPENDITURE	18,833	3,488	16,018	(2,815)	

Appendix B4 CAPITAL PROGRAMME: HASC SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
ADULT SOCIAL SERVICES 1					
Upgrade of Existing CAREfirst IT system, Virtual Servers and Adult Social Care IT (3 schemes)	104	38	104	0	Upgrade to Adult Social Care Information Technology system via the Borough's IT Work-plan, which will be fully spent.
Sub Total	104	38	104	0	
ADULT SOCIAL SERVICES 2					
Welfare Adaptations / Top Up Loans	100	0	100	0	Welfare adaptations to ensure buildings are fit for purpose. The budget has been reduced down to £100k to reflect the usable element.
LD Community Services – Extension to and Refurbishment of the Formont Day Centre	1,214	993	1,214	0	This scheme extends and refurbishes Formont Day Centre. Staff are ready to move into the building and amongst other improvements there is a new hydro pool to deliver hydrotherapy. This is funded by Pathfinder Grant, Community Based Area Growth, Learning Disability Development Fund and revenue contributions. The scheme will be fully spent.
Relocation to St Andrew's Court for Integrated Assessment & Care Team	184	0	184	0	Office Refurbishment is complete.
Honeysuckle House Care Home	1,000	0	1,000	0	This is part of the re-provision of Residential and Social Care. This element relates to paying the Primary Care Trust (PCT) for the buy out of Honeysuckle House. The whole scheme is subject to change due to the Finance Review. There is a £5m allocation for use in 2011-12 and beyond.
Review of Elizabeth House	450	0	400	(50)	This is part of the re-provision of Residential and Social Care. This element relates to Elizabeth House and seeking to maximise the capital receipt realisable for this asset.
Refurbishment and Remodelling of 12/12a Claverings – DAT	367	5	367	0	Refurbishment of Drug Action Team Accommodation at 12/12a Claverings. External funding is being provided by the Primary Care Trust (£120k) and a Home Office Grant (£80k).
Sub Total	3,315	998	3,265	(50)	
Total Expenditure	3,419	1,036	3,369	(50)	

Appendix B5 CAPITAL PROGRAMME: PSE – NON HOUSING SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
PROPERTY SERVICES – BLOCK PROGRAMMES					
R & M (Planned Maintenance)	2,784	284	2,784	0	There is an overall amount of £2.784m capital for repairs and maintenance to maintain Council assets as identified.
Disposals Programme	200	0	200	0	This is an end of year capital contribution to revenue that deals with the costs of the disposal of property based Council assets that are no longer required.
Disability Programme (DDA)	107	0	107	0	The programme itself is used to carry out capital works that provide equality of access to Council maintained buildings to all members of the public, staff and Council Members.
Queen Elizabeth Stadium	0	0	67	67	To make the Queen Elizabeth Stadium accessible to all members of the public.
Sub Total	3,091	284	3,158	67	
PROPERTY SERVICES – PROPERTY STRATEGY					
Phase 1 Residential Schemes					
Civic Centre and THH CCTV	0	17	17	17	Schemes designed to provide security of council buildings.
Property Strategy Phase 2 Environment Assets					
Feasibility Studies 2009/10	376	0	376	0	The budget is earmarked for Broomfield Feasibility Studies place shaping initiatives.
Sub Total	376	0	393	17	
PROPERTY SERVICES – INDUSTRIAL ESTATE IMPROVEMENTS					
Harbet Road Phase 3	52	0	52	0	This is the 3 rd phase of a scheme to improve the industrial area in Harbet Road; the scheme itself is funded by a mixture of S106 money and private contributions.
Sub Total	52	0	52	0	
PROPERTY SERVICES - CORPORATE					
Corporate: Land Acquisition					
Feasibility Studies D & M	0	16	16	16	Budget removed as part of Corporate savings.
Corporate : Admin Buildings					
Triangle House Phase 3	0	11	0	0	Council's Admin buildings programme for which there is no budget. Expenditure incurred is for outstanding liabilities..
New Ways of Working					The scheme underpins the movement to modern ways of working by adapting office space to meet modern working requirements. The budget is likely to be fully spent and on target for out-turn is.
Enfield Town Compulsory Purchases	335	128	335	0	There is no budget for this but there will be a contribution from developers that offsets any expenditure by the Council.
Energy Management Conservation Measures	0	934	934	934	This seeks to make Council buildings more energy efficient through a raft of measures; the budget will be fully spent.
Edmonton Centre	35	0	35	0	
Sub Total	370	1,098	1,329	959	

Appendix B5 CAPITAL PROGRAMME: PSE – NON HOUSING SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
PLACE SHAPING, CONSERVATION AND REGENERATION					
Place Shaping – Growth Area Fund					
Place Shaping Programme	2,287	0	2,287	0	This is Government grant funding. Areas benefiting from this are: Academy Street / South Street, Ponder End, 200-202 High Street, Ponders End, 188-196 High Street, Ponders End and Meridian Water/Harbet Road towpath.
Jogging Track (Ponders End)	1,282	0	2,585	1303	The scheme in 2010-11 is likely to expend £2.585m of the initial £5.027m budget with the remaining expenditure being incurred in 2011-12.
Conservation and Design	205	0	205	0	This scheme is part of the Place Shaping Programme which seeks to enhance facilities within the Borough. The budget is likely to be fully spent in 2010-11.
Town Centre Improvement Phase 2	86	0	86	0	This relates to improvements in Enfield Town, the scheme is funded in part by S106 monies (£20K) with the remainder coming via general resources.
Southgate Circus (Formerly in ESS Monitor)	129	0	129	0	The project seeks to de-clutter Southgate Circus.
Green Space Round 2	5	16	5	0	Relates to various open space improvements.
Edmonton Projects	26	9	26	0	To improve the Edmonton War Memorial Roundabout.
The Crescent, Edmonton	348	0	40	(308)	Scheme to improve the crescent in Edmonton.
Enfield Town Conservation Areas	64	0	64	0	This scheme will be fully spent.
Regeneration Schemes					
Meridian Business Park					The purpose of the scheme is to improve the area in and around the Meridian Business Park on the east side of the Borough.
	89	7	45	(44)	The underspend on this scheme will be slipped into 2011-12 to reflect the spend profile of the scheme.
Sub Total	4,521	32	5,472	951	
PARKS					
Broomfield Park Improvement Programme (1m)	265	171	265	0	The spend will be £265k in 2010-11 so £100k from 2011-12 budget will be moved into 2010-11 as scheme ahead of schedule. Scheme seeks to enhance the whole of Broomfield Park.
Parks and Open Spaces Infrastructure Programme	674	268	674	0	Schemes that are included into this are as follows Green Flag Improvements £97k budget, Bridge works £13k budget; multi use games areas in Enfield Town and Oakwood £45k budget, Trent Park project £273k budget, Parks infrastructure toilets and Parks infrastructure
Pymmes Park Lottery Project (Match Funding)	73	73	73	0	Scheme fully spent and completed.
Gateway to Parks	160	42	160	0	The programme sets to improve the experience of visitors when entering the Borough's parks.
Parks Café's	10	0	10	0	Providing Cafes in Parks, only £10k budget remains and is likely to be fully spent.
Outdoor Facilities, Multi-Use Games Area etc	141	53	141	0	Provision of play areas for children, will be fully spent.

Appendix B5 CAPITAL PROGRAMME: PSE – NON HOUSING SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
PARKS - Continued					
Craig Park Improvements (Fire Damage Insurance)	135	0	135	0	Scheme to remedy fire damage in Craig Park at Edmonton via insurance claim, budget will be fully spent.
QE2 Stadium Restoration	1,372	344	1,372	0	The QE2 Stadium Restoration Project will be fully spent in 2010-11.
Playground Refurbishment Wilbury and Bush Hall Park	125	126	125	0	The scheme has already exceeded its budget so there will be a reported overspend at year end for this.
Pymmes Park Offices and Toilets (Green Flag Improvements)	300	0	300	0	Scheme seeks to meet certain standards within the park as laid out in national guidelines. Likely to be fully expended.
Parks Additional Schemes	621	303	653	32	The scheme as been reduced to £621k from £933k as part of the corporate savings identified. Schemes under review as part of this are: playground refurbishment, Bury Street Park toilets, various tennis courts, the Heritage Centre, the new café at Broomfield Park and New waste bins. Most of these schemes will either be fully removed from the programme or pared down.
Allotment Infrastructure Improvements	300	0	300	0	Currently no information regarding this scheme.
Firs Farm Changing Rooms	0	2	2	2	Residual expenditure from prior years.
New River Loop 09/10	0	15	15	15	Residual expenditure from prior years
Sub Total	4,176	1,397	4,225	49	
TOTAL EXPENDITURE	12,586	2,828	14,629	2,043	

Appendix B6 CAPITAL PROGRAMME: PSE – GENERAL FUND SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
PROPERTY SERVICES – BLOCK PROGRAMMES					
Affordable Housing (formally enabling)					
23 Princes Avenue	153	0	153	0	
Stamp Duty / Land Tax (Set Aside Provision)	170	0	170	0	
Temp to Perm (Highly Committed Not Assigned)	900	0	900	0	
Loft Conversion (Highly Committed Not Assigned)	200	0	200	0	
Enabling (No Decision Made)	1,158	0	0	(1,158)	
Sub Total	2,581	0	1,423	(1,158)	
PROPERTY SERVICES - HOUSING					
Disabled Facilities Grant	2,250	777	1,815	(435)	This is a time limited grant, planned expenditure to be confirmed.
Housing Assistance Grants	1,206	81	345	(861)	Housing Association Works for Enfield Council funded through General Resources to provide Affordable Housing.
GANS (Grants & Nominated Schemes)	350	91	350	0	This is a grant for nominated schemes and has conditions attached.
Renovations Grants 2006/07	0	30	0	0	Grant claim to recoup money expended for these renovation works,
Category 1 Hazard Works – Sub Regional Fund	245	27	245	0	Grant claim to recoup money expended for these remedial works.
Safe Homes – Sub Regional Fund	43	49	43	0	Grant claim to recoup money expended for these safer homes works.
Sub Total	4,094	1,055	2,798	(1,296)	
TOTAL EXPENDITURE	6,675	1,055	4,221	(2,454)	

Appendix B7 CAPITAL PROGRAMME: PSE HRA SCHEME DESCRIPTION	2010/11 Latest Budget £000's	2010/11 Spend to Date 30/09/10 £000's	2010/11 Projected Outturn £000's	2010/11 Variance Budget / Outturn £000's	Comments
COMMUNITY HALLS					
Purpose:					
Community Hall Improvements	50	50	50	0	
Community Hall Refurbishment Phase 1	44	34	44	0	
Community Hall Refurbishment Phase 2	825	585	825	0	
Community Hall Refurbishment Phase 3	693	0	693	0	
Sub Total	1,612	669	1,612	0	HRA funded and ring fenced schemes to refurbish the Borough's Community Halls, with 15 halls in total.
WORKS TO STOCK					
To ensure council housing stock is up to a decent standard.					
Decent Homes	34,000	7,505	34,000	0	Decent Homes schemes: HRA ring fenced and spent in year they relate to.
General Works	16,195	2,470	16,195	0	General Work's schemes: funding of Repairs and Maintenance items like lifts.
Environmental Schemes	1,500	315	1,500	0	Grant funded schemes: SHESP (Social Housing Energy Savings Project)
Sub Total	51,695	10,290	51,695	0	
GRANTS TO VACATE & OTHERS (Incl Buy Backs)					
Council buying back former LBE housing stock to provide more quality social housing within the Borough, normally in areas that need regeneration.					
Highmead (Buy-backs)	190	202	230	40	Redevelopment of the former Highmead Estate.
Buy Backs (62 Coverack Close)	900	146	900	0	Funded through borrowing.
Ladderswood Estate Leaseholder buy backs	2,402	1,403	2,402	0	GAF funding (Growth Area Funding) is funding the Ladderswood Estate development.
Grants to Vacate	1,168	460	1,168	0	Grants are provided to vacate dwellings.
Sub Total	4,660	2,211	4,700	40	
TOTAL EXPENDITURE	57,967	13,170	58,007	40	

This page is intentionally left blank

MUNICIPAL YEAR 2010/2011 REPORT NO. **140A**

MEETING TITLE AND DATE:

Cabinet 15/12/10 (for referral to Council on 26/01/11)

REPORT OF:

Director of Health, Housing and Adult Social Care

Contact officers:

John Child and Dave Carter, tels:

020 8379 3658 / 4314; emails:

john.child@enfield.gov.uk /

dave.carter@enfield.gov.uk

Agenda – Part: 1	Item: 9
Subject: EMPTY PROPERTY COMPULSORY PURCHASE ORDERS (CPO V) Wards: ALL	
Cabinet Members consulted: Cllr Del Goddard, Regeneration and Improving Localities Cllr Ahmet Oykener, Housing and Area Improvements	

1. EXECUTIVE SUMMARY

This report invites Cabinet to recommend that Council authorises Officers to make Compulsory Purchase Orders (CPOs) on two empty residential properties whose owners have proved un-responsive to attempts by Officers to bring them back into residential use. The report also highlights Enfield's reliance on external funding to run its CPO programme and the necessity to identify and prioritise resources if Members wish to sustain momentum in 2011/12 and beyond.

2. RECOMMENDATIONS

Cabinet are asked to recommend that Council on 26 January 2011 **authorise:**

- 2.1 the making of two Compulsory Purchase Orders (Orders) in respect of the following properties under Section 17 of the *Housing Act 1985* and the *Acquisition of Land Act 1981* (as amended by the *Planning and Compulsory Purchase Act 2004*): 25 Canonbury Road, EN1 3LW, and 81 Croyland Road, N9 7BE, as shown on the plans (appendices 1-2) attached to the report;
- 2.2 the preparation of Orders, and supporting documentation and the taking of all necessary steps (including the conduct of a Public Inquiry if necessary) to obtain confirmation of the Orders by the Secretary of State;
- 2.3 the acquisition of the properties (either compulsorily or by agreement) following confirmation of the Orders, the payment of compensation and statutory interest and the instituting or defending of proceedings where necessary;
- 2.4 the disposal of the properties in accordance with the Property Procedure Rules; and
- 2.5 the identification and prioritization of financial and staff resources in order to maintain the ongoing CPO programme in the event that funding from the North London Sub-Region is reduced or ceases in 2011/12 and thereafter.

3.0 INTRODUCTION: AN ENABLEMENT AND ENFORCEMENT APPROACH

- 3.1. The Ongoing Commitment: The Borough implements its *Empty Property Strategy* to tackle the challenge of nearly 4,000 privately owned properties standing empty and wasted at a time when the number of households on the housing needs list currently stands at around 6,500. An estimated 1,900 households require a three bedroom property and at current levels of supply it would take 26 years to clear this existing backlog of demand. Enfield's corporate *Housing Strategy 2005-2010* contains a target to reduce the number of empty properties by encouragement and enforcement as well as identifying the use of CPOs where appropriate to maximise the use of the Borough's housing stock. On 1 April 2009 Council authorised the relevant Directors to continue to identify and prioritise resources in order to maintain an ongoing CPO programme to address the needs of the Borough. The Council's 2010 *Making Enfield Better* manifesto pledges to employ compulsory purchase to return empty homes that "*scar the environment*" to use.
- 3.2. London Context of Enfield's Empty Property Strategy: *The London Housing Strategy* (February 2010) recognises that where encouragement measures fail to bring empty properties into use, "*The Mayor encourages boroughs to use their powers of enforcement through legal sanctions, including the use of Compulsory Purchase Orders and EDMOs (Empty Dwelling Management Orders).*" The strategy views such work as a tool for increasing supply in London, aiming: "*To deliver and maintain a reduction in the number of long term empty and derelict buildings - transforming these into homes for Londoners*". The Mayor directed £60 million of Targeted Funding Stream (TFS) resources in 2008-2011 to support boroughs bring empty homes back into use. However, according to the Greater London Authority (GLA) and London Council's *A Framework for Devolved Delivery* published in August 2010: "*There is no certainty over what level of funding may be available*" after the 2008-2011 programme.
- 3.3. Programme Delivery: The *Empty Property Strategy* is implemented by the Empty Property Enforcement Officer (EPEO), who is seconded from the North London Sub-Region (NLSR), and the Empty Property Officer (EPO). Enfield continues to work in partnership with its NLSR partners (Haringey, Islington, Camden, Barnet and Westminster) and Sub-Regional staff to tackle empty properties. Within Enfield, the EPO, EPEO and Head of Private Sector Housing, oversee the day-to-day running of the strategy and meet on a weekly basis. They work in partnership with the representatives of Environmental Health, Legal, Property Services, Finance, Council Tax, Christian Action Housing Association, Planning and RSL Enablement. Legal and Property Services, in particular, play a significant role in processing CPOs, acquisition and disposal.
- 3.4. Enablement: The EPO, targets advice, support and grant assistance by way of the Grants and Nominations Scheme (GANS) at owners of empty accommodation, encouraging them to bring their properties back into use. Enfield receives supporting funding for the GANS scheme via partnership working with the NLSR.

- 3.5. Enforcement: The Use of Compulsory Powers report approved by Cabinet in 2003, states that where encouragement and assistance have been exhausted, enforcement action will be considered. Since 2007, 18 CPOs have been approved by Enfield. A total of 11 CPOs have been confirmed by the Secretary of State to date, demonstrating the success of the programme. Enfield has disposed of properties acquired by CPO within a few months. Encouragingly, the new owners have swiftly proceeded with renovation works. This proactive strategy has placed Enfield at the forefront of London's campaign to reduce the blight of long term empty properties.
- 3.6. NLSR Funding Support: Each CPO approved by the Council attracts a capital allocation from the NLSR of £20k. The 18 CPOs approved by Enfield have attracted a total of £332k. This allocation is intended to cover enforcement expenditure, i.e. Legal and Property Services costs and the salary of the EPEO.
- 3.7. Review of the 1997 Empty Property Strategy: In light of experience of implementing the CPO programme since its launch in 2008, a new *Empty Property Policy* is under development that intends to shape the future direction of empty property work in the Borough.
- 3.8. Sustaining an Enforcement Climate: There is ongoing evidence that a real threat of CPO is motivating some previously intractable owners into action. Continuing the CPO programme together with ongoing publicity is expected to perpetuate this enforcement climate. Mirroring experience of CPO work elsewhere, Enfield Officers have found that when Orders are *actually* made on properties, most owners eventually belatedly offer to renovate and occupy their properties by doing works themselves or selling. To ensure that owners do not renege on 11th hour proposals, the Council uses legally enforceable cross-undertaking agreements which negate the need for public inquiries and the associated costs (see 3.11 for more information about undertakings). The upshot is that the Council does not have to take possession and disposal action in relation to *every* property subject to a confirmed CPO.

The Properties Recommended for CPO: 25 Canonbury Road, EN1 3LW, and 81 Croyland Road, N9 7BE

- 3.9. Details of each property, including a case history, valuation and plan, are contained in appendices 1-2.
- 3.10. Officers have already served a number of statutory notices in respect of the properties that still have effect. The purpose of these notices is to identify the works necessary to make the properties free of category 1 hazards (what used to be described as "fit for habitation") and in reasonable repair, and highlight steps to remedy conditions that adversely affect the amenity of the area. Although these works are unlikely to be carried out by the current owners, after compulsory acquisition and disposal, future owners (social or private sector) will be expected to carry out the required works.
- 3.11. If an owner belatedly starts work, CPO action will continue until such time that works have been fully completed and the property returned to *full continuous residential occupation* to the satisfaction of the Council. In addition, each

owner has the opportunity to enter into a legally enforceable cross-undertaking agreement with the Council to achieve a mutually satisfactory outcome. This would mean that the Council undertakes not to implement the CPO within the agreed time period, but if the owner fails to carry out works, then the CPO is confirmed without objection. This negates the need for a Public Local Inquiry and all the costs involved in the Inquiry process. Where owners enter into a cross-undertakings, they will be expected to submit proposals of the works to be done and execute all works necessary to meet the Government's "Decent Homes Standard".

- 3.12. Compulsory purchase provides the only realistic prospect of these properties being brought back into residential use in the foreseeable future. The best contribution to the Council's quantitative and qualitative housing need would be achieved if these empty properties were returned to use for the purpose of low cost social housing. It is therefore recommended that the properties are offered, in the first instance, to an RSL, who will provide nomination rights to the authority. If they cannot meet the requirements of paying the full market price and refurbishing the properties, then the properties will be offered for disposal to the private sector at auction or through other acceptable disposal. Sale will be subject to a covenant to ensure the properties are fully renovated and occupied within a defined timescale.

Budget Implications of CPO Activity

- 3.13. The total value of these two properties is estimated at £455k based on current indicative valuations (assuming a reasonable state of repair). Once the CPOs are confirmed, title can be obtained after three months under a General Vesting Declaration (GVD). Properties are re-valued at the time the Council takes possession. The properties will be sold on to an RSL, at auction, or through other acceptable disposal. The compensation payable to a dispossessed owner is based on the market value of the property. An owner could make a claim on the Council for up to 90% of the Council's valuation immediately after the date of possession. This must be paid within three months of the claimant's written request.
- 3.14. Full Council agreed capital funding of £600k on 17 September 2008 (CPO II report) to cover the Council for any interim costs incurred in the disposal process, i.e. an outstanding mortgage or early compensation claim (see 3.15). In practice, most properties subject to CPO are sold on prior to compensation being claimed. There should be minimal delay between acquisition and disposal and therefore the costs associated with these CPOs are revenue since they do not provide any ongoing economic benefit to the Council. Therefore, this report outlines a revenue mechanism to address these cash flows. (See Financial Implications at 6.1.3.)
- 3.17 Where an owner cannot be traced, there is a statutory process that provides for unclaimed compensation to be paid into court. After a full period of 12 years following the date of the payment, section 29 of the *Local Government (Miscellaneous Provisions) Act 1967* enables the Council to make an application to the High Court to have the money transferred back to it.

3.18 The *Planning and Compulsory Purchase Act 2004* introduced an entitlement for former owners to claim basic loss payments. The amount is 7.5% of the value of the person's interest in the land, subject to a maximum of £75,000. The Act provides that the entitlement to basic loss payment is lost if the following criteria are all met at the time the CPO is confirmed:

- a specified statutory notice/order has been served on the owner;
- the statutory notice/order has effect or is operative; and
- the owner has failed to comply with any requirement of the statutory notice/order.

If the owners of the above two properties do not comply with the notices before the CPOs are confirmed, basic loss payments will not be payable. To date, only two confirmed CPOs are liable to potential basic loss payment claims, and a third confirmed CPO may follow if the owner breaches the cross-undertaking agreement. Therefore, there is a need for an initial contingency pot of £86k to be set aside to address potential claims. It is likely that as the empty property enforcement programme progresses, less properties will require the service of a statutory notice and the risk of having to make basic loss payments may therefore increase.

Associated Non-Recoverable Revenue Costs

3.19 An Empty Property Enforcement Officer (EPEO) employed by the NLSR has been progressing the borough's empty property enforcement work. Annual salary cost is £26k.

3.20 Legal Services: The in-house legal costs for processing the Orders are estimated at £4k per property. If there are objections and a Public Local Inquiry is required, a further cost of around £10k per property will be incurred.

3.21 Property Services: In-house property disposal costs (including inspection, valuation, insurance, liaison with legal services, negotiations with the owner / purchaser, security and maintenance) are estimated at £3,500 per property. This estimate does not allow for the possibility of a contested valuation, which could go to the Lands Tribunal. If sale to the private sector via auction is chosen, the auctioneer's fees are estimated at 1% per property inclusive.

3.22 Total estimated Legal and Property Services costs: The overall estimated Legal and Property Services costs per property (including possible Public Local Inquiry costs and an auction fee of around £2.5k) are £20k. It should be noted that so far only three out of the 18 approved CPOs have required a Public Local Inquiry. It should also be noted that the aforementioned costs exclude Admin expenses, Legal fees to evict unauthorised occupiers, etc.

4. ALTERNATIVE OPTIONS CONSIDERED

4.1 All attempts to negotiate with, and assist the owners of the above properties to return them back into use have been exhausted. An assessment of the most appropriate course of enforcement action was therefore carried out. All options were considered, namely, service of legal notices, enforced sale, EDMOs and compulsory acquisition. The latter was deemed the most appropriate under the circumstances and will achieve a permanent solution.

- 4.3 The other option the Council might pursue is to do nothing. This will avoid budgetary implications, but is not recommended in the light of Council's priorities. By failing to take the proposed action, empty and eyesore properties remain untouched and residences with category 1 hazards remain. Enfield's regeneration strategy is impaired and the Council:
- ceases to recover any outstanding money it is owed on properties;
 - sends out a signal that if owners ignore the Council, it will "go away";
 - will not attract the investment on building works that accompanies this programme; and
 - will not be able to achieve lasting change on these properties.

5. REASON FOR RECOMMENDATIONS

The compulsory purchase of the above properties, and their subsequent onward sale, will produce a quantitative and qualitative gain to the borough's housing stock, will assist in the achievement of the Council's housing strategies and will turn existing eyesores into much needed homes. They will address the Council's strategic supply, regeneration and sustainability objectives, together with the Mayor of London's expectations cited above.

6. COMMENTS OF THE DIRECTOR OF FINANCE AND CORPORATE RESOURCES AND OTHER DEPARTMENTS

6.1 Financial Implications

- 6.1.1 This report seeks agreement to proceed with two Compulsory Purchase Orders. The revenue cost of processing CPO orders is set at £20,000 each for which grant funding can be applied for through the NLSR in 2010/11. Enfield Council has a nominal allocation of £350k set aside by the NLSR in 2010/11 for empty property work (CPOs and GANS assistance). Once the CPOs in this report are approved by Cabinet, Enfield can claim an amount of £20k per property. Details of expenditure on two CPOs is outlined below:

Revenue implications 2010/11	Cost of 2 CPOs, £
Legal costs	8,000
Property Services disposal costs including valuation and insurance	4,000
Security and maintenance	3,000
Auctioneer's fees (1% of property valuation)	5,000
Public Local Inquiry if there are objections	20,000
Total cost	40,000
Funded by income from Sub-Regional Funding	-40,000
Net	0

- 6.1.2 There is a potential cost for basic loss payments as set out in paragraph 3.18 above. To date, only two confirmed CPOs are liable to potential basic loss payment claims, and a third confirmed CPO may follow if the owner breaches the cross-undertaking agreement. It is recommended that an initial

contingency pot of £86k is to be set aside to address potential claims. This will be funded from the Council's corporate contingency.

Basic Loss Payment Contingency Pot

Basic loss payments to dispossessed owners	Contingency required 2010/11
Basic loss payments of 7.5% of the value of a property subject to a maximum of £75,000	86,000

- 6.1.3 Title can be obtained under a General Vesting Declaration. On acquisition it is preferred that a pre-selected RSL will purchase the property from LBE immediately. However, if no such RSL is available there may be a minor time delay between acquisition and disposal, possibly at auction. If the property market falls between these two points in time there may be some loss of capital. The acquisition of a property and the disposal should be almost simultaneous and therefore the costs associated with CPOs in this context are revenue and would not qualify as capital since they do not provide any ongoing economic benefit to the Council. Any time difference in the cash flows to the Council will be recognised as debtors or creditors at the year end and an assessment will be made based on the circumstances prevailing at 31 March 2011 of the extent to which the Council's costs are recoverable.
- 6.1.4 There is no indication as yet of any grant funding in 2011/12 and at least nine of the previously approved 18 CPOs have the potential to incur further expenditure before a satisfactory outcome can be achieved. £212k funding is available in 2010/11 to finalise the CPOs previously agreed and in progress. The details of this is shown below:

Use of CPO balance at 31/3/2010	10/11	11/12	Total
	£	£	£
Public Local Inquiries and other legal costs	56,000	50,000	106,000
Disposal costs and auctioneer's fees	30,000	24,000	54,000
Staffing (0.5 FTE)	26,000	26,000	52,000
Total costs for 9 CPO cases remaining	112,000	100,000	212,000
Funded by CPO Grant balances at 31/03/2010	-112,000	-100,000	-
Total	0	0	0

- 6.1.5 Enfield receives its CPO funding through the NLSR who in turn received its budget via a bidding process from the GLA's TFS. As indicated in paragraph 3.2, the future of the TFS beyond 2010/2011 is uncertain at the time of writing (09 November 2010). Consequently, if Members wish to see the CPO programme continue at the current or an enhanced level beyond next year, it is recommended that the relevant Directors are authorised to give priority to identifying financial and staff resources to sustain the current CPO programme in 2011/12 and beyond.

6.2 Legal Implications

The Council has the power under Section 17 of the *Housing Act 1985* to compulsorily acquire land, houses or other properties for the provision of housing accommodation.

In exercising this power, the Council would need to demonstrate that the acquisition of these properties achieves a quantitative or qualitative housing gain. It would also have to confirm its proposals for the future disposal of the properties to prove that such proposals will secure the return of the properties to a habitable standard and back into use. Current practice is to dispose of such properties to the private or social sector with a contractual obligation to bring the premises up to a habitable standard within a defined time-sale.

In order to acquire legal title to the properties to facilitate their early disposal, the General Vesting Declaration procedure is recommended as the appropriate process to be adopted following confirmation of the Orders rather than the Notice to Treat procedure.

Once the properties have been vested in the Council, the disposal of them would need to be in accordance with the Council's Property Procedure Rules

In disposing of the properties, it is unlikely that the full costs of the initiation and implementation of the entire CPO process will be recouped and therefore a budget will have to be identified to meet these additional costs.

In respect of Human Rights, the Convention rights applicable to making of the Order are Article 1: Protection of Property, Article 6: Right to a Fair Trial and Article 8: Right to Respect Private Life and Family. It is not anticipated that Human Rights issues will be successfully raised in relation to these proposals.

6.3 Property Implications

It cannot be guaranteed that the capital funding for acquisition will be replaced entirely on disposal. As stated, the costs of the CPO process will be met out of revenue and in-house costs have been estimated. However, claimants are entitled to seek payment of their own legal and surveyor's fees as part of the compensation. It should be noted that in the event of the necessity of a referral to the Lands Tribunal to determine CPO compensation, additional costs may be substantial. If the disposal is to a RSL, it is important that the pre-selection of the RSL complies with the Council's Property Procedure Rules.

If a sale to the private sector by auction is chosen, then the auctioneer's fees will have to be taken into account, together with other relevant costs.

7. KEY RISKS

7.1 By taking the action proposed, the Council incurs the following risks:

- Refusal by the Secretary of State to confirm any CPO submitted.

- Although only likely to happen in the event of a sudden collapse in the property market, it is possible that a valuation may be higher than the resale value of the property. Any resulting shortfall would have to be funded from Council resources. (See Financial Implications under 6.1.3.)
- If the Council fails to deal with empty properties, it risks both a negative assessment of its strategic housing performance by Central Government and the Mayor of London and negative perception by residents of its ability to tackle the problems associated with empty properties.

8. IMPACT ON COUNCIL PRIORITIES

8.1 Fairness for All

The compulsory purchase of the above properties, and their subsequent onward sale, will contribute towards the Council's strategic and manifesto commitment to return empty homes that scar the environment to meet the needs of each area.

8.2 Growth and Sustainability

The compulsory acquisition and onward sale of these properties will produce a quantitative and qualitative gain to the borough's housing stock, will assist in the achievement of the Council's *Empty Property Strategy* and corporate *Housing Strategy 2005-2010*, thus addressing the Council's strategic regeneration and supply objectives, together with the Mayor of London's 2010 *London Housing Strategy*. In particular, tackling empty homes impacts on the local economy by attracting investment in building works (and associated employment opportunities) and generates revenue once vacant properties are reoccupied.

8.3 Strong Communities

Empty property can have a serious negative effect on the local community. In June of 2003 a survey produced by *Hometrack*, showed that empty properties devalue neighbouring properties by as much as 18%. Typical neighbourhood complaints associated with empty properties include accumulations of rubbish, rodent infestations, overgrown gardens and unsecured premises (attracting anti-social behaviour such as vandalism, drug taking and arson), all issues that mar the street scene and impact on saleability and property value. Bringing these properties back into use will inspire confidence in the locality and be a positive step in regeneration.

9.0 PERFORMANCE MANAGEMENT IMPLICATIONS OF THE CPO PROGRAMME

- Enforcement action to tackle vacant private housing where owners are unwilling or unable to return them to use, contributes towards regeneration, building sustainable communities and meeting local needs.
- Properties returned to use can minimise demand for Council resources, enabling these to be focused on other priorities. For instance, there will be a reduction in service requests as empty properties attract a disproportionate

number of complaints to Members and Council services such as Environmental Health.

- Acquiring properties under confirmed CPOs earmarks them for social housing.
- Sufficient resourcing together with effective corporate and partnership working are imperative to sustain the delivery of CPO activity.

Background Papers

Enfield's *Empty Property Strategy*, agreed by Council on 26 March 1997.

Enfield's *Use Of Compulsory Powers* report, 15 October 2003.

Enfield's *Pilot Compulsory Purchase Orders* report, agreed by Cabinet on 21 November 2007 and Council on 23 January 2008.

Enfield's *Empty Property Compulsory Purchase Orders (CPO II)* report, agreed by Cabinet on 16 July 2008 and Council on 17 September 2008.

Enfield's *Empty Property Compulsory Purchase Orders (CPO III)* report, agreed by Cabinet on 25 March 2009 and Council on 01 April 2009.

Enfield's *Empty Property Compulsory Purchase Orders (CPO IV)* report, agreed by Cabinet on 04 November 2009 and Council on 11 November 2009.

Enfield Council Housing Strategy 2005-2010.

The London Housing Strategy, February 2010.

Making Enfield Better by Delivering Fairness, Growth, Sustainability, Labour manifesto 2010

Report authored by:

John Child

Empty Property Enforcement Officer

North London Sub-Region

tel: 020 8379 3658

email: john.child@enfield.gov.uk

**LONDON BOROUGH OF ENFIELD
COMPULSORY PURCHASE ORDER 2010/11
25 CANONBURY ROAD, ENFIELD, EN1 3LW**

Section 17 Housing Act 1985 and the Acquisition of Land Act 1981

**STATEMENT OF REASONS
(Addressing the requirements of *ODPM Circular 06/2004*)**

1.0 Description Of The Order Land, Summary Of History And Valuation

- 1.1 The Order area comprises of 25 Canonbury Road, a vacant mid-terrace house and the associated land (shaded on the accompanying map). The property has been empty and neglected since the death of the owner in December 2005. It has in that time proved to be a detriment to the amenity of the area, with a history of overgrown gardens and concern about the external deterioration of the property.
- 1.2 The property is a three-bedroom, mid-terrace house built at the beginning of the 20th century. Between 2000 and 2003, the Council paid a total of £7850.85 in grant aid towards repairs and disabled facilities.
- 1.3 Though the Empty Property Officer first spoke to the sister of the late owner in November 2007, it was not until June 2009 that he became involved in earnest. Despite continual attempts to encourage her to effect the renovation and reoccupation of the property; it has become evident that she is unwilling and/or unable to achieve this.
- 1.4 Following an external inspection, Property Services prepared an indicative valuation on 21 October 2010 of £240k (no allowance has been made for the state of repair of the property and reasonable condition has been assumed).

2.0 Purpose For Seeking This Compulsory Purchase Order And Explanation Of Proposed Use

- 2.1 The purpose of seeking this Compulsory Purchase Order (CPO) is to facilitate the return of the property to residential use, and therefore achieve a quantitative and qualitative housing gain to the local authority by onward sale to, in the first instance, a Registered Social Landlord (RSL), who will provide nomination rights to the authority. If they cannot meet the requirements of paying the full market price and refurbishment, then the property will be offered for disposal to the private sector at auction, or through other acceptable disposal. Sale will be subject to a covenant to ensure the property is fully renovated and occupied within a defined timescale. The local authority believes that there is no realistic possibility of this property returning to residential use without the use of a CPO and subsequent resale. However, the Council will continue to encourage the sister of the late owner to take steps to bring the property back to use.

- 2.2 In March 1997 the London Borough of Enfield adopted an *Empty Property Strategy*. Its aim is to tackle the challenge of nearly 4,000 privately owned properties standing empty and wasted at a time when the number of households on the housing needs list stands at 6,532 (excluding existing social tenants wishing to transfer). In particular, there is a very large demand for three bed properties. 1,903 households require a three bedroom property and 1,499 of these are in a reasonable preference category. At current levels of supply it would take 26 years to clear this existing backlog of demand for three bed properties. (The figures quoted are from 01 September 2010.) The Empty Property Officer targets advice, support and limited grant assistance towards owners of empty accommodation, encouraging them to bring their properties back into use. The strategy, supplemented by the policy and methodology framework outlined in the 2003 *Use Of Compulsory Powers* report, envisions that in circumstances where encouragement, facilitation and empowerment have been exhausted, enforcement action in the form of compulsory purchase will have to be considered.
- 2.3 On 23 January 2008 Council resolved to authorise Officers to make CPOs on three empty residential properties to pilot the policy detailed in the *Use Of Compulsory Powers* report endorsed by Cabinet on 15 October 2003. Council resolved to authorise Officers to make CPOs on a further 15 empty residential properties on 17 September 2008, 01 April 2009 and 11 November 2009. Council on 1 April 2009 authorised the Directors of Health and Adult Social Care and Finance and Corporate Resources to continue to identify and prioritise resources in order to maintain an ongoing CPO programme that is proportionate and appropriate to address the needs of the Borough. It is in line with aforementioned strategy, policy framework, commitment and practice that the authority is seeking to compulsory purchase 25 Canonbury Road.

3.0 **The Authority's Justification For Compulsory Purchase**

- 3.1 The authority's need for the provision of further housing accommodation: Enfield has a total of 100,404 private sector dwellings, of which 3,917 are vacant; 3.9% of the private housing sector. 1,166 of these private empty properties have been vacant for longer than six months. Currently there are 6,532 households (excluding council transfers) on the housing waiting list (housing needs register). This includes 3,854 households classified as being in a reasonable preference category and the total number of homeless families living in temporary accommodation, which stood at 2,284 at the end of August 2010.
- 3.2 Justification for the compulsory acquisition of an empty property for housing use: 25 Canonbury Road is a three-bedroom, mid-terrace house that has been vacant for five years. Prior to her passing in 2005, the owner received a grant of £1,018.73 from the Council in January 2000 to assist with repairs to the property. In October she received a Disabled Facilities Grant of £4,975.62 from the Council for adaptations made to the property. The Council paid further grant aid of £1,856.50 towards the cost of repairs in February 2003. The Empty Property Officer first encountered the property in November 2007 during an empty property street survey being carried out across the borough. He telephoned the late owner's sister, who stated that she had not yet obtained probate and did not want to be sent any information about the

possibility of grant aid. In September 2008, the Council received a letter from a local resident expressing sadness that the property was “going to ‘rack and ruin’” since the owner died nearly three years prior. On 19 May 2009, the Empty Property Officer received a message from a neighbouring resident complaining about the overgrown garden that was growing through his fence and wanting something done about the vacant property. The following key events ensued:

Case History

- 3.2.1 01 June 2009: The Empty Property Officer and Empty Property Enforcement Officer (employed by the North London Sub-Region) visited 25 Canonbury Road in connection with the complaint about the overgrown garden. The complainant said that he had not seen anyone visiting the property for a “long time” and was continuing to have problems with the overgrown garden.
- 3.2.2 15 June 2009: The Empty Property Officer wrote to the sister of the late owner to advise her that he received complaints from local residents about the property. The Empty Property Officer stated that he had visited the house and noted that the front garden was in an overgrown condition, the window frames were starting to rot and the property gave the general impression of being neglected and unoccupied. He reminded her of their earlier telephone conversation when she had explained that probate had not yet been obtained following the death of her sister in 2005. The letter advised that the Council (as part of the North London Sub-Region) was working with the Government Office for London to bring empty properties back into use and again outlined various schemes to assist with returning the property to housing use. The letter warned that the Council, together with other boroughs in the Sub-Region, have an active policy to compulsorily purchase property left vacant for a significant period of time. The letter concluded by urging the owner to get in contact before 14 July 2009, when it was hoped he would be able to provide a full and concise plan of action within realistic timescales.
- 3.2.3 24 July 2009: The Empty Property Officer wrote to the late owner’s sister reminding her that he had written to her on 15 June 2009 and, apart from a brief and unclear telephone message, he had not received a response. The Empty Property Officer pointed out that his previous letter explained why the Council is trying to bring empty properties back into use, and how he may be able to assist her. He emphasised that it was very important that she contact him to discuss her plans for the property. A requisition for information questionnaire under section 16 of the *Local Government (Miscellaneous Provisions) Act 1976* was enclosed and the late owner’s sister was reminded that the Council, together with the other boroughs in the North London Sub-Region, have an active policy to compulsorily purchase property left vacant for a significant period of time. The letter concluded by urging the late owner’s sister to get in contact before 28 August 2008.
- 3.2.4 10 August 2009: The late owner’s sister sent a reply to the Empty Property Officer’s letters of 15 June 2009 and 24 July 2009 enclosing a completed requisition for information questionnaire dated 09 August 2009.

- 3.2.5 27 August 2009: The late owner's sister wrote to the Empty Property Officer to advise that she did "not wish to get involved with local authority grants or leasing schemes" and that: "Sale of the property on the open market or by auction is a possibility." Adding that she did not have "any specific plans at the moment" until she had exhausted "all the options". The late owner's sister stated that she would be making a further appointment with her solicitor in the near future and undertook to contact the Empty Property Officer as soon as she had any further information.
- 3.2.6 12 October 2009: The Empty Property Officer sent a reply to the correspondence from the late owner's sister dated 10 and 27 August 2009 noting her statement that she did not wish to apply for an empty property renovation grant due to the attached conditions. With regard her question about whether the Council could assist her carry out repairs or sell the property, the Empty Property Officer advised that the only initiative that helps with repairs to housing which is not a main home is the empty property renovation grant; an option she did not wish to consider. The Empty Property Officer also advised that the Council is unable to purchase privately owned properties. The letter noted that the late owner's sister was considering selling the property and her intention to "appoint a solicitor in the near future." The Empty Property Officer highlighted that he had continued to receive complaints from neighbours about the overgrown gardens and encouraged the late owner's sister to take any necessary action. The Empty Property Officer stated that while he was sympathetic to the history and sentimental value associated with the property, he was aware that the house had been unoccupied for almost four years and allowing the property to remain vacant, deteriorating and causing annoyance to neighbours was not an option. The letter reiterated that the Council, together with other Boroughs in the North London Sub-Region, have an active policy to compulsory purchase property if it is left vacant for a significant length of time; a route the Council only takes as a last resort, when other attempts to bring a property back into use have failed. The letter concluded by urging the late owner's sister to get in contact before 10 November 2009.
- 3.2.7 09 November 2009: The sister of the late owner wrote to the Empty Property Officer stating that the probate process had still not been concluded. Her letter further stated that she was still keeping her options open, did not have a specific plan of action and had been unable to deal with the overgrown gardens. She advised that she had an appointment with a solicitor and would hopefully be able to conclude the probate process.
- 3.2.8 23 November 2009: The Empty Property Officer wrote to the late owner's sister acknowledging receipt of her letter dated 09 November 2009. The Empty Property Officer explained that after checking some of the Council records, he was dismayed to see that in a letter to the Council Tax department, dated 15 January 2007, she had written a similar explanation stating: "I do not know the date for probate...but do not think it will be very long". The letter highlighted that despite the property being empty for almost four years and it being two years since he and other Officers had been in contact with her, it seemed that she was no nearer to reaching a satisfactory conclusion with regard returning the property to use. The Empty Property Officer stated that the Council would prefer the property to be brought up to a

satisfactory standard and occupied on a voluntary basis. However, given that the property had remained unoccupied with no satisfactory explanation, he was now left with no alternative other than to refer the property to a forthcoming Cabinet meeting during 2010 with a recommendation that the Council resolve to make a Compulsory Purchase Order (CPO). The Empty Property Officer urged the late owner's sister to contact him as soon as possible, and certainly no later than 22 December 2009.

- 3.2.9 21 December 2009: The sister of the late owner's reply to the Empty Property Officer's letter of 23 November 2009 advised that because of her husband's heavy workload, he had not been able to take her to the solicitor, but she hoped to get to the solicitor in the New Year. The letter confirmed that the front garden had now been "tidied".
- 3.2.10 14 January 2010: The Empty Property Officer spoke by telephone to a neighbour who had been forced to contact the late owner's sister about a broken window at 25 Canonbury Road. The neighbour also expressed concern about rodents in the gardens and stated that he was aware that a relative of the late owner's sister had offered to assist with clearing out the property.
- 3.2.11 01 February 2010: The Empty Property Enforcement Officer wrote to late owner's sister enclosing a notice of intended entry under the *Local Government (Miscellaneous Provisions) Act 1976* advising of a proposed survey on Tuesday 09 February 2010. She responded by telephoning the Empty Property Officer and it was agreed to reschedule the survey for 09 March 2010.
- 3.2.12 10 February 2010: The Empty Property Officer wrote to the late owner's sister to confirm her undertaking to be in attendance at the property on 09 March 2010. Enclosed with the letter was another notice of intended entry under the *Local Government (Miscellaneous Provisions) Act 1976* confirming the proposed survey on Tuesday 09 March 2010 between 1:30pm and 3:00pm. The letter strongly recommended the late owner's sister to finalise her legal affairs to enable her to make definite decisions about selling or letting the property. The Empty Property Officer requested her to confirm her plans for the property and provide fully detailed proposals and timescales for returning the premises to full time occupation.
- 3.2.13 09 March 2010: The Empty Property Enforcement Officer and Empty Property Officer conducted a survey. The late owner's sister and her husband were in attendance. The Empty Property Officer took photographs. The Empty Property Enforcement Officer advised the late owner's sister to give priority to addressing a severe leak to the rear of the main roof affecting the first floor rear room.
- 3.2.14 29 March 2010: The sister of the late owner wrote to the Empty Property Officer advising the date of probate for 25 Canonbury Road would be 19 March 2010.
- 3.2.15 07 April 2010: The Empty Property Enforcement Officer served an Improvement Notice under section 11 of the *Housing Act 2004* on the late

owner's sister requiring works to remedy category 1 hazards identified at the property.

- 3.2.16 20 April 2010: The Empty Property Officer sent a reply to the letter from the late owner's sister dated 29 March 2010 stating that he was pleased to hear that probate was complete and she was now free to make decisions relating to the future of the property. The Empty Property Officer enclosed a copy of the Council's "Building Confidence" list with the letter and advised that page 14 of the list featured a specific section on roofing contractors. The letter emphasised that it had now been six weeks since he and the Empty Property Enforcement Officer had visited 25 Canonbury Road when various defects were identified to the property and photographs were taken. At that time it had been agreed that not only did the property clearly require modernisation throughout, but there were also immediate concerns about the water penetration to the back wall of the rear (middle) first floor bedroom. The letter confirmed that the late owner's sister had indicated that it was her preferred option to sell the property once the outstanding probate issues had been resolved. The Empty Property Officer advised that on 19 April 2010 he had received a new complaint from a neighbour relating to concerns about the encroachment of branches from a tree at the rear garden of No. 25 together with ivy growth nearby. The late owner's sister was requested to arrange to look into this complaint and take any necessary action. The Empty Property Officer advised that he would re-contact her before 31 May 2010, by which time it was hoped that she would be able to confirm her definite plans for the property. The letter warned that the Council retained the option to refer the property to a forthcoming Cabinet meeting with a recommendation that the Council resolve to make a CPO.
- 3.2.17 20 April 2010: The late owner's sister wrote to the Empty Property Enforcement Officer to advise that she had instructed solicitors to sell the property.
- 3.2.18 10 May 2010: The late owner's sister telephoned the Empty Property Enforcement Officer to discuss the Improvement Notice in the light of her intention to sell the property. The Empty Property Enforcement Officer emphasised the importance of remedying the category 1 hazards and repeated the advice he gave on site on 09 March 2010 to give priority to addressing the severe leak to the rear of the main roof.
- 3.2.19 02 June 2010: The Empty Property Officer received a telephone call from a neighbour complaining about excessive ivy growth emanating from No. 25.
- 3.2.20 07 June 2010: The Empty Property Officer sent an email to the Planning Enforcement team requesting they investigate the neighbour complaint received on 02 June 2010.
- 3.2.21 02 July 2010: The Empty Property Officer spoke with the late owner's sister on the phone. She advised that title had now been transferred, but remedial works (prior to selling) had not started due to her husband's commitments. She hoped that works would start before the end of July 2010. The Empty Property Officer checked the Land Registry on 26 July 2010 and established

that title was still registered in the names of both sisters; therefore rendering her unable to sell.

3.2.22 27 July 2010: The Empty Property Officer and Empty Property Enforcement Officer made an unannounced visit to the property. There was no evidence of works having commenced. The front elevation appeared unchanged, but the condition of the rear slope to the main roof had deteriorated, in that there were three slipped slates and the roof was holed.

3.2.23 25 August 2010: The Empty Property Officer and Empty Property Enforcement Officer made an unannounced visit to the property. It was noted that the rear slope to the main roof had been repaired. No change was observed to the front elevation.

3.3 Human Rights Considerations

3.3.1 In recommending the compulsory purchase of this property, regard has been given to the provisions of Article 1 of the First Protocol to the European Convention on Human Rights, namely, no one should be deprived of his possessions except in the public interest, and Article 8 relating to the right to full and proper compensation.

4.0 Proposals For The Use Of The Land

4.1 It is proposed that the property is offered, in the first instance, to a RSL, who will provide nomination rights to the authority. If they cannot meet the requirements of paying the full market price and refurbishment, then the property will be offered for disposal to the private sector at auction, or through other acceptable disposal. Sale will be subject to a covenant to ensure the property is fully renovated and occupied within a defined timescale.

5.0 Statement Of Planning Position

5.1 Prior to it becoming vacant, the property was in residential use. In this instance, no change of use is anticipated. The premises, once returned to residential use, will remain in residential use.

5.2 It is inappropriate for the authority to submit a planning application prior to disposal of the premises, however the onward purchaser will be expected to make such an application as necessary.

5.3 There are no specific proposals in the Borough's Unitary Development Plan, adopted by the Council in March 1994, which affects this property.

6.0 Information Required In The Light Of Government Policy Statements

6.1 Not applicable.

7.0 Any Special Considerations Affecting The Order Site

7.1 None are known.

8.0 Details Of How The Acquiring Authority Seeks To Overcome Any Obstacle Or Prior Consent Needed Before The Order Scheme Can Be Implemented

8.1 No obstacle or required prior consent applicable.

9.0 Details Of How The Acquiring Authority Seeks To Overcome Any Obstacle Or Prior Consent Needed Before The Order Scheme Can Be Implemented

9.1 No obstacle or required prior consent applicable.

10.0 Details Of Any Views That May Have Been Expressed By A Government Department About The Proposed Development Of The Order Site

10.0 Not applicable.

11.0 Any Other Information That Would Be Of Interest To Persons Affected By The Order

11.1 The officer leading on this case is the Empty Property Officer, Dave Carter, Health and Adult Social Services, London Borough of Enfield, PO Box 59, Civic Centre, Silver Street, Enfield, Middlesex, EN1 3XL; email: dave.carter@enfield.gov.uk; phone: 020 8379 4314, from whom further information can be obtained.

12.0 Details Of Any Related Order, Application Or Appeal Which May Require A Coordinated Decision When Confirming The Order

12.1 There are no current related orders, applications or appeals.

13.0 List Of Documents Likely To Be Used In An Inquiry

13.1 Enfield's *Empty Property Strategy*, agreed by Council on 26 March 1997.

13.2 Enfield's *Use Of Compulsory Powers* report, 15 October 2003.

13.3 Enfield's *Pilot Compulsory Purchase Orders* report, agreed by Cabinet on 21 November 2007 and Council on 23 January 2008.

13.4 Enfield's *Empty Property Compulsory Purchase Orders (CPO II)* report, agreed by Cabinet on 16 July 2008 and Council on 17 September 2008.

13.5 Enfield's *Empty Property Compulsory Purchase Orders (CPO III)* report, agreed by Cabinet on 25 March 2009 and Council on 01 April 2009.

13.6 *Empty Property Compulsory Purchase Orders (CPO IV)* report, agreed by Cabinet on 04 November 2009 and Council on 11 November 2009.

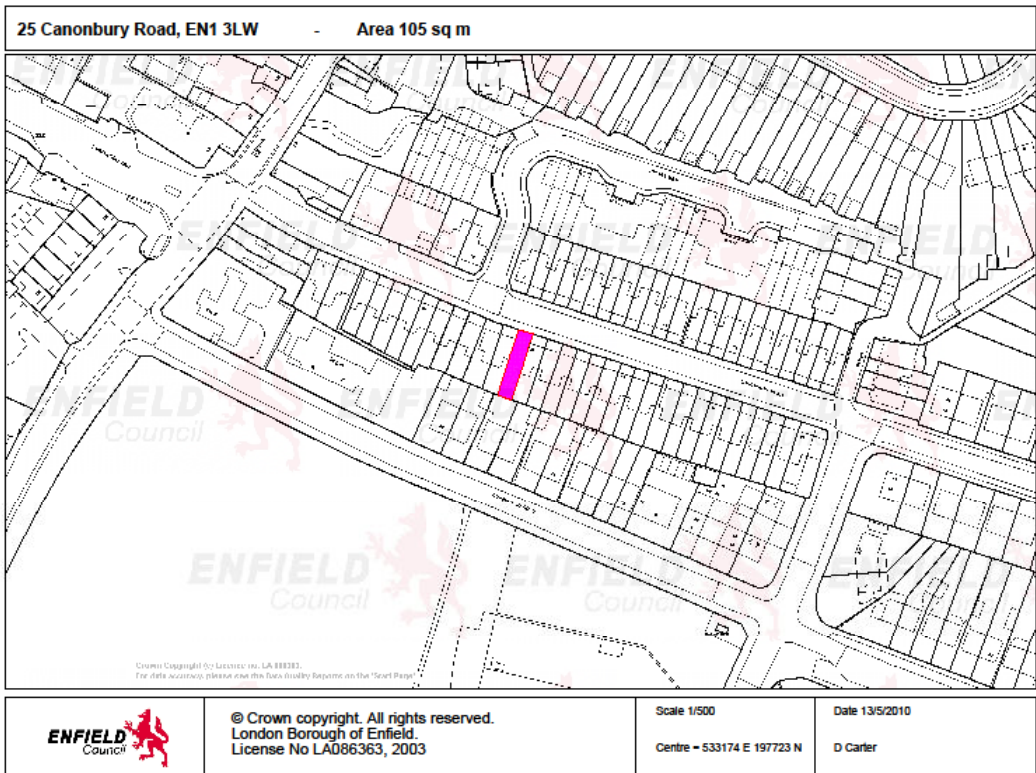
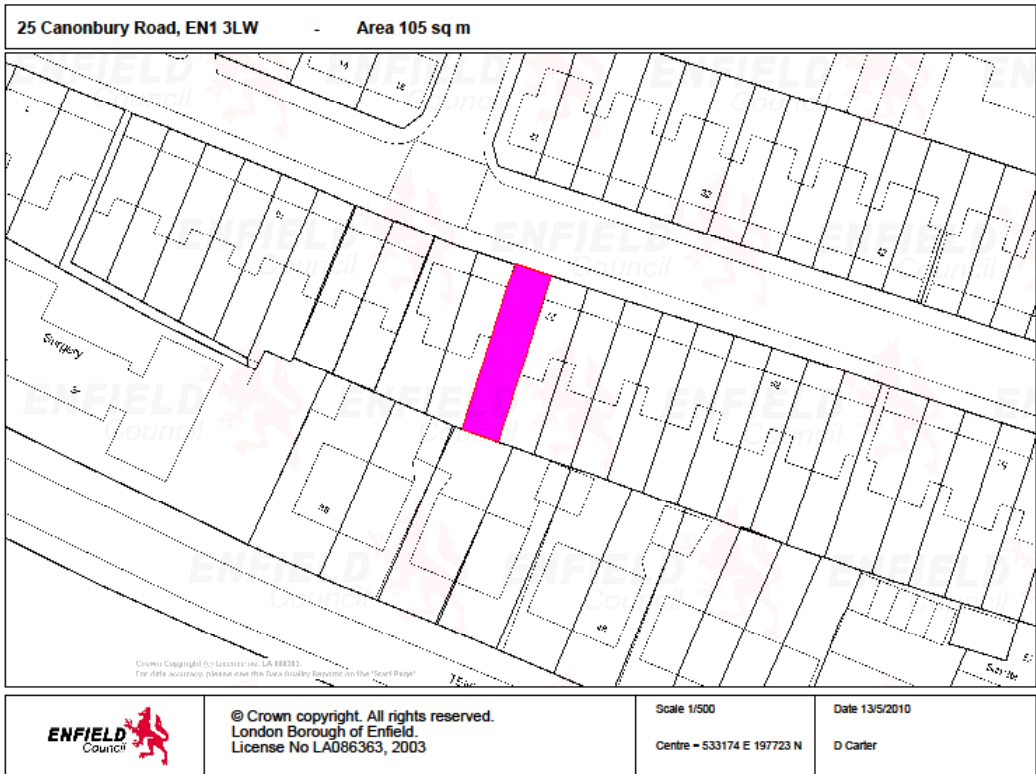
13.7 Enfield's *Corporate Housing Strategy*.

13.8 *The London Housing Strategy*, February 2010.

13.9 *Making Enfield Better by Delivering Fairness, Growth, Sustainability*, Labour manifesto 2010.

13.10 Empty Property Officer's case file on 25 Canonbury Road, including letters to owner, etc.

The office copies of the above documents are all available for inspection at any reasonable time at the Civic Centre, Silver Street, Enfield, Middlesex, EN1 3XL.



**LONDON BOROUGH OF ENFIELD
 COMPULSORY PURCHASE ORDER 2010/11
 81 CROYLAND ROAD, EDMONTON, LONDON, N9 7BE
 Section 17 Housing Act 1985 and the Acquisition of Land Act 1981**

**STATEMENT OF REASONS
 (Addressing the requirements of *ODPM Circular 06/2004*)**

1.0 Description Of The Order Land, Summary Of History And Valuation

- 1.1 The Order area comprises of 81 Croyland Road, a vacant mid-terrace house and the associated land (shaded on the accompanying map). The property has been empty and neglected since 2008. It has in that time proved to be a detriment to the amenity of the area, with a history of Council involvement and enforcement with regard complaints about rodents and vermin, accumulations and overgrown front and rear gardens.
- 1.2 The property was originally a three-bedroom, mid-terrace house built in the late 1920s. Some conversion works have been undertaken, but these halted prior to March 2009. At the time of the initial internal inspection on 19 January 2010, a small "studio" flat had been created in the roof space and preliminary works consistent with the formation of a further three "studio" flats were observed to the ground and first floors.
- 1.3 The Empty Property Officer and Empty Property Enforcement Officer (employed by the North London Sub-Region) initially became involved in March 2009. Despite repeated attempts to encourage the owner to renovate and enable the occupation of the property, to date she has failed to do so. Furthermore, to date, Officers have had no choice but to correspond with the owner via 81 Croyland Road as, despite numerous requests, no alternative mailing address has been forthcoming.
- 1.4 Following an external inspection, Property Services prepared an indicative valuation on 21 October 2010 of £215k (no allowance has been made for the state of repair of the property and reasonable condition has been assumed).

2.0 Purpose For Seeking This Compulsory Purchase Order And Explanation Of Proposed Use

- 2.1 The purpose of seeking this Compulsory Purchase Order (CPO) is to facilitate the return of the property to residential use, and therefore achieve a quantitative and qualitative housing gain to the local authority by onward sale to, in the first instance, a Registered Social Landlord (RSL), who will provide nomination rights to the authority. If they cannot meet the requirements of paying the full market price and refurbishment, then the property will be offered for disposal to the private sector at auction, or through other acceptable disposal. Sale will be subject to a covenant to ensure the property is fully renovated and occupied within a defined timescale. The local authority believes that there is no realistic possibility of this property returning to residential use without the use of a CPO and subsequent resale. However,

the Council will continue to encourage the owner to take steps to bring the property back to use.

- 2.2 In March 1997 the London Borough of Enfield adopted an *Empty Property Strategy*. Its aim is to tackle the challenge of nearly 4,000 privately owned properties standing empty and wasted at a time when the number of households on the housing needs list stands at 6,532 (excluding existing social tenants wishing to transfer). In particular, there is a very large demand for three bed properties. 1,903 households require a three bedroom property and 1,499 of these are in a reasonable preference category. At current levels of supply it would take 26 years to clear this existing backlog of demand for three bed properties. (The figures quoted are from 01 September 2010.) The Empty Property Officer targets advice, support and limited grant assistance towards owners of empty accommodation, encouraging them to bring their properties back into use. The strategy, supplemented by the policy and methodology framework outlined in the 2003 *Use Of Compulsory Powers* report, envisions that in circumstances where encouragement, facilitation and empowerment have been exhausted, enforcement action in the form of compulsory purchase will have to be considered.
- 2.3 On 23 January 2008 Council resolved to authorise Officers to make CPOs on three empty residential properties to pilot the policy detailed in the *Use Of Compulsory Powers* report endorsed by Cabinet on 15 October 2003. Council resolved to authorise Officers to make CPOs on a further 15 empty residential properties on 17 September 2008, 01 April 2009 and 11 November 2009. Council on 1 April 2009 authorised the Directors of Health and Adult Social Care and Finance and Corporate Resources to continue to identify and prioritise resources in order to maintain an ongoing CPO programme that is proportionate and appropriate to address the needs of the Borough. It is in line with aforementioned strategy, policy framework, commitment and practice that the authority is seeking to compulsory purchase 81 Croyland Road.

3.0 **The Authority's Justification For Compulsory Purchase**

- 3.1 The authority's need for the provision of further housing accommodation: Enfield has a total of 100,404 private sector dwellings, of which 3,917 are vacant; 3.9% of the private housing sector. 1,166 of these private empty properties have been vacant for longer than six months. Currently there are 6,532 households (excluding council transfers) on the housing waiting list (housing needs register). This includes 3,854 households classified as being in a reasonable preference category and the total number of homeless families living in temporary accommodation, which stood at 2,284 at the end of August 2010.
- 3.2 Justification for the compulsory acquisition of an empty property for housing use: 81 Croyland Road is a mid-terrace house that has been vacant since 2008. Between December 2008 and February 2009 Environmental Health investigated complaints relating to rats, mice and accumulations of rubbish to the front and rear gardens. The Empty Property Officer and Empty Property Enforcement Officer first visited the property on 23 March 2009. On 30 March 2009, the Empty Property Officer and Empty Property Enforcement Officer received an email message from a Senior Enquiry Officer in Enfield's Council

Tax department. The email stated that the owner was claiming for a Council Tax exemption due the property being uninhabitable as a result of building works at the address, but the Senior Enquiry Officer had been unable to gain access because the owner “never answers her phone.” The Senior Enquiry Officer added that she had spoken to the neighbours at No. 83 who complained that the back garden of No. 81 was full of rubbish providing harbourage for rats and mice that were entering their house. The following key events ensued:

Case History

- 3.2.24 08 May 2009: Following a Land Registry search that gave the owner’s address as 81 Croyland Road, the Empty Property Officer wrote to her at the premises to advise that the property had been identified as being unoccupied. The letter pointed out that following consultation with his colleagues in other Council departments, it was now clear to the Empty Property Officer that not only was the property a long-term empty property but it had also become an eyesore and blight for many in the local community. The Empty Property Officer indicated that he was also aware of reports about mice and rat infestations in and around the house and that even though there had been planning applications approved during 2008, apparently no meaningful work had so far occurred to fulfil this planning approval. The letter advised that the Council (as part of the North London Sub-Region) was working with the Government Office for London to bring empty properties back into use and outlined various schemes to assist with returning the property to housing use. The letter warned that the Council, together with other boroughs in the Sub-Region, have an active policy to compulsorily purchase property left vacant for a significant period of time. The letter concluded by urging the owner to get in contact before 08 June 2009, when it was hoped he would be able to provide a full and concise plan of action within realistic timescales.
- 3.2.25 24 July 2009: Further to his letter of 08 May 2009 and a subsequent telephone conversation with the owner, the Empty Property Officer wrote to her again via 81 Croyland Road. The letter confirmed that during their telephone conversation the owner had stated that she had been slowly undertaking renovation work to the property and hoped to have the project completed “soon”. The owner enquired about the possibility of obtaining grant assistance from the Council to complete the project. The Empty Property Officer explained that this was not appropriate in her circumstances due to the fact that she had stated that most of the “renovation” work was complete and the remaining tasks were “new build and conversion work”. The letter requested the owner to provide confirmation of when the property would be in a condition that will enable it to be occupied on a full time basis and supply a correspondence address. The Empty Property Officer pointed out that his previous letter explained why the Council is trying to bring empty properties back into use, and how he may be able to assist her. He emphasised that it was very important that she contact him to discuss her plans for the property. A requisition for information questionnaire under section 16 of the *Local Government (Miscellaneous Provisions) Act 1976* was enclosed and the owner was reminded that the Council, together with the other boroughs in the North London Sub-Region, have an active policy to compulsorily purchase

property left vacant for a significant period of time. The letter concluded by urging the owner to get in contact before 28 August 2008.

- 3.2.26 21 August 2009-30 October 2009: Environmental Health began an investigation in response to a complaint about foxes, rats and a very badly overgrown garden from a next door neighbour. The investigating officer took photographs of the overgrown rear garden on 01 September 2009 and sent a letter to the property on the same day requesting the owner to clear away the rubbish and vegetation by 13 September 2009. As no works were done, the investigating officer again wrote to the owner on 01 October 2009 requiring her to ensure that the rubbish and vegetation is cleared away by 08 October 2009. The officer's case notes for 01 October 2009 comment that the owner had "refused to give any address for contact other than 81 Croyland Road." When the investigating officer revisited the complainant on 30 October 2009, he established that no works had been done and took further photographs.
- 3.2.27 15 September 2009: The Empty Property Officer wrote to the owner at 81 Croyland Road reminding her of his letters of 08 May 2009 and 24 July 2009 (enclosing a requisition for information questionnaire, which the owner failed to complete and return). In particular, he pointed out that he had received no response to the question in his letter of 24 July 2009 asking her to confirm when the property would be in a condition to enable it to be occupied on a full time basis after the completion of works. The Empty Property Officer reminded the owner that if the Council is unable to bring empty properties back into use, then there is no alternative but to consider the use of compulsory purchase powers to achieve this purpose. The Empty Property Officer stated that it was proposed to refer this case to a forthcoming Cabinet meeting with a recommendation that the Council resolve to make a CPO. The owner was urged to finalise her proposals and submit detailed written schedules of work for completion of the renovation of the property with estimates where appropriate; together with detailed written timescales for all of the work, outlining when she intended to complete each stage and a time when the house would actually be available for full time occupation. The owner was further urged to make contact as soon as possible, but certainly no later than 14 October 2009.
- 3.2.28 03 November 2009-10 February 2010: Environmental Health served a notice under section 4 of the *Prevention of Damage by Pests Act 1949* on 03 November 2009 requiring the owner to carry out full and comprehensive pest control treatment and remove all rubbish and vegetation that may provide habourage for rodents from the rear of the premises within 21 days. According to the investigating officer's case notes, despite a claim from the owner on 18 January 2010 that the rear of the property had been cleared and baited, his entry for 10 February 2010 remarks that: "Some rubbish and vegetation removed, but not really enough, backyard could still easily provide habourage for rodents. No evidence of pest control on the property either. Photos taken."
- 3.2.29 16 November 2009: The Empty Property Officer received a telephone call from the owner stating that she intended to start works in January 2010 and eventually occupy the property herself, possibly with lodgers.

- 3.2.30 10 November 2009: The Empty Property Enforcement Officer wrote to the owner at 81 Croyland Road enclosing a notice of intended entry under the *Local Government (Miscellaneous Provisions) Act 1976* advising of a proposed survey on Monday 16 November 2009.
- 3.2.31 08 December 2009: As the owner failed to provide access on 16 November 2009, the Empty Property Enforcement Officer wrote to the owner at 81 Croyland Road enclosing another notice of intended entry under the *Local Government (Miscellaneous Provisions) Act 1976* advising of a proposed survey on Wednesday 16 December 2009. The letter warned that the Empty Property Enforcement Officer would be accompanied by a locksmith to provide access and re-secure the property against unauthorised entry after the survey.
- 3.2.32 14 December 2009: Following a telephone call from the owner to the Empty Property Officer, the Empty Property Enforcement Officer again wrote to the owner at 81 Croyland Road enclosing a further notice of intended entry under the *Local Government (Miscellaneous Provisions) Act 1976* advising of a proposed survey on Tuesday 19 January 2010.
- 3.2.33 18 January 2010: Following a telephone call from the owner, the Empty Property Enforcement Officer sent an email to her re-confirming the intention to proceed with the visit on 19 January 2010. The email warned that unless she or a representative were present to provide access, as advised in previous correspondence, a locksmith would effect access and re-secure the property against unauthorised entry after the survey. The owner confirmed that despite being aware of the proposed survey, she would be elsewhere (she mentioned Stoke) and had made no arrangement for anyone else to give access. She offered no explanation for why she regarded her non-attendance on the 19 January as more urgent or of greater priority than providing access to 81 Croyland Road. The Empty Property Enforcement Officer raised the correspondence that she had received from the Empty Property Officer since May 2009 and that despite requests; we had not received detailed written proposals from her outlining works and associated timescales for renovating and returning the property to full residential use. Although she said that she visited the property on a monthly basis, she said she could not recall seeing the Empty Property Officer's letter of 15 September 2009 advising that it was proposed to refer 81 Croyland Road to a forthcoming Cabinet meeting with a recommendation that the Council resolve to make a CPO in respect of the property. The owner advised that she was calling from a mobile phone, but was not prepared to reveal her location. She supplied an email address but was unwilling to provide an alternative postal address. Despite undertaking to get back with an address once she had spoken with the people she was staying with, she failed to do so. The email confirmed that at the end of their telephone conversation, the Empty Property Enforcement Officer urged the owner to give priority to making arrangements for either herself or a representative to be present on the 19 January to give access at 2:00pm. Otherwise we would proceed as described. The owner was also requested to advise of these arrangements at her earliest opportunity.

- 3.2.34 19 January 2010: A friend of the owner provided access for the Empty Property Enforcement Officer and Empty Property Officer to conduct a survey. The Empty Property Officer took photographs.
- 3.2.35 23 February 2010: The Empty Property Enforcement Officer served an Improvement Notice under section 11 of the *Housing Act 2004* on the owner at 81 Croyland Road requiring works to remedy category 1 hazards identified at the property. A letter accompanying the notice reminded the owner that the Empty Property Officer's letter of 15 September 2009 had warned her of the intention to refer the property to a forthcoming Cabinet meeting with a recommendation that the Council resolve to make a CPO because of her failure to renovate and return the house to full residential use. The letter emphasised that despite the Council's intention to take compulsory purchase action, there was still an opportunity for her to finalise and submit proposals for bringing the property back into use and pointed out that the works specified in the Improvement Notice should be addressed as part of her refurbishment scheme for returning the property to use. The Improvement Notice and accompanying letter were also emailed to the owner on 23 February 2010.
- 3.2.36 01 April 2010: The Empty Property Officer received a telephone call from the owner confirming that she had received the Improvement Notice. She claimed that she was waiting for Building Control and Thames Water Authority to get back to her regarding sewerage issues at the rear of the property.
- 3.2.37 16 April 2010: The Empty Property Enforcement Officer wrote to the owner in response to a voice mail of 29 March 2010 and her telephone conversation with the Empty Property Officer on 01 April 2010. The letter confirmed that it was understood that she had sustained an injury that had affected her ability to write. The Empty Property Enforcement Officer pointed out that the works observed at the time of inspection on 10 January 2010 appeared to deviate from the planning permission to convert into two flats (comprising 1 x 1-bed and 1 x 2-bed) with a single storey rear extension granted on 18 March 2008. The letter also advised that Enfield's Building Control department had advised on 07 April 2010 that her "Full Plans application" of 22 March 2010 for conversion into two flats with single storey rear extension was pending because the incorrect fee had been submitted. The letter confirmed that it was understood that she had told the Empty Property Officer on 01 April 2010 that there was a problem with Thames Water and Building Control regarding the rear extension and public sewer which could take up to six months to resolve, although she hoped that this would be determined long before this. The owner was urged to seek assistance with finalising her detailed documentary proposals for renovating and occupying the property and submit these to the Council as a matter of urgency. She was further reminded that the Council had indicated its intention to continue seeking a CPO until such time that works have been fully completed and the property returned to full residential use to the satisfaction of the Council. No reply was received.
- 3.2.38 20 April 2010: The Empty Property Officer sent a letter to the owner reminding her that when he visited the property on 19 January 2010, entry was granted by her friend as she was unable to attend. The letter commented that during the visit it was observed that extensive work had commenced, but it was

estimated that completion of work would take several months. She was reminded that the Empty Property Enforcement Officer had identified various category 1 hazards to the property outlined in the Improvement Notice served on 23 February 2010, which was due to expire during the week commencing 17 May 2010. The letter confirmed that the owner had indicated in the past that it was her preferred option to let the property once the outstanding repair / conversion issues had been completed. With regard the planning permission to convert the property into two flats (comprising 1 x 1-bed and 1 x 2-bed) with a single storey rear extension granted on 18 March 2008, the Empty Property Officer commented that the works observed seemed to indicate that she may have recently changed her mind and gave the impression of plans for up to four separate bedsits / studio flats. If this was the case, she was advised that it was imperative for her to consult with the Council's planning department as soon as possible. Some literature relating to HMO (Houses in Multiple Occupation) regulations was also enclosed. Regarding the owner's concern about possible delays to the renovation work due to problems with the sewer at the rear of the property, she was reminded that the Empty Property Enforcement Officer had contacted her seeking clarification about her overall proposals for the completion of the remaining work. The owner was urged to respond to the Empty Property Enforcement Officer as soon as possible and also keep the Empty Property Officer informed of any negotiations with Thames Water and other Council departments. She was again reminded that the Council had indicated its intention to continue seeking a CPO until such time that works have been fully completed and the property returned to full residential use to the satisfaction of the Council.

3.2.39 21 May 2010: The owner telephoned the Empty Property Officer stating that she had not created bedsits but was adding en-suite bathrooms to bedrooms.

3.2.40 03 August 2010: In response to an email request from the Empty Property Enforcement Officer for an update, the Building Control department advised that: "The current situation with this one is that a 34 item Rejection Notice was issued for submitted plans on 14 July 2010. This means we are now waiting for revised plans to be sent in when a 'Re-sub' file will be set up. To date we have not received any notice that works on-site have commenced and no site inspections have been requested. The actual application has now been accepted following its initial time in pending due to an incorrect fee payment."

3.2.41 25 August 2010: The Empty Property Officer and Empty Property Enforcement Officer made an unannounced visit to the property. There was no evidence of works having commenced and the front elevation appeared unchanged.

3.3 **Human Rights Considerations**

3.3.1 In recommending the compulsory purchase of this property, regard has been given to the provisions of Article 1 of the First Protocol to the European Convention on Human Rights, namely, no one should be deprived of his possessions except in the public interest, and Article 8 relating to the right to full and proper compensation.

4.0 **Proposals For The Use Of The Land**

4.1 It is proposed that the property is offered, in the first instance, to a RSL, who will provide nomination rights to the authority. If they cannot meet the requirements of paying the full market price and refurbishment, then the property will be offered for disposal to the private sector at auction, or through other acceptable disposal. Sale will be subject to a covenant to ensure the property is fully renovated and occupied within a defined timescale.

5.0 Statement Of Planning Position

5.1 Prior to it becoming vacant, the property was in residential use. In this instance, no change of use is anticipated. The premises, once returned to residential use, will remain in residential use.

5.2 It is inappropriate for the authority to submit a planning application prior to disposal of the premises, however the onward purchaser will be expected to make such an application as necessary.

5.3 There are no specific proposals in the Borough's Unitary Development Plan, adopted by the Council in March 1994, which affects this property.

6.0 Information Required In The Light Of Government Policy Statements

6.1 Not applicable.

7.0 Any Special Considerations Affecting The Order Site

7.1 None are known.

8.0 Details Of How The Acquiring Authority Seeks To Overcome Any Obstacle Or Prior Consent Needed Before The Order Scheme Can Be Implemented

8.1 No obstacle or required prior consent applicable.

9.0 Details Of How The Acquiring Authority Seeks To Overcome Any Obstacle Or Prior Consent Needed Before The Order Scheme Can Be Implemented

9.1 No obstacle or required prior consent applicable.

10.0 Details Of Any Views That May Have Been Expressed By A Government Department About The Proposed Development Of The Order Site

10.0 Not applicable.

11.0 Any Other Information That Would Be Of Interest To Persons Affected By The Order

11.1 The officer leading on this case is the Empty Property Officer, Dave Carter, Health and Adult Social Services, London Borough of Enfield, PO Box 59, Civic Centre, Silver Street, Enfield, Middlesex, EN1 3XL; email:

dave.carter@enfield.gov.uk; phone: 020 8379 4314, from whom further information can be obtained.

12.0 Details Of Any Related Order, Application Or Appeal Which May Require A Coordinated Decision When Confirming The Order

12.1 There are no current related orders, applications or appeals.

13.0 List Of Documents Likely To Be Used In An Inquiry

13.1 Enfield's *Empty Property Strategy*, agreed by Council on 26 March 1997.

13.2 Enfield's *Use Of Compulsory Powers* report, 15 October 2003.

13.3 Enfield's *Pilot Compulsory Purchase Orders* report, agreed by Cabinet on 21 November 2007 and Council on 23 January 2008.

13.4 Enfield's *Empty Property Compulsory Purchase Orders (CPO II)* report, agreed by Cabinet on 16 July 2008 and Council on 17 September 2008.

13.5 Enfield's *Empty Property Compulsory Purchase Orders (CPO III)* report, agreed by Cabinet on 25 March 2009 and Council on 01 April 2009.

13.6 *Empty Property Compulsory Purchase Orders (CPO IV)* report, agreed by Cabinet on 04 November 2009 and Council on 11 November 2009.

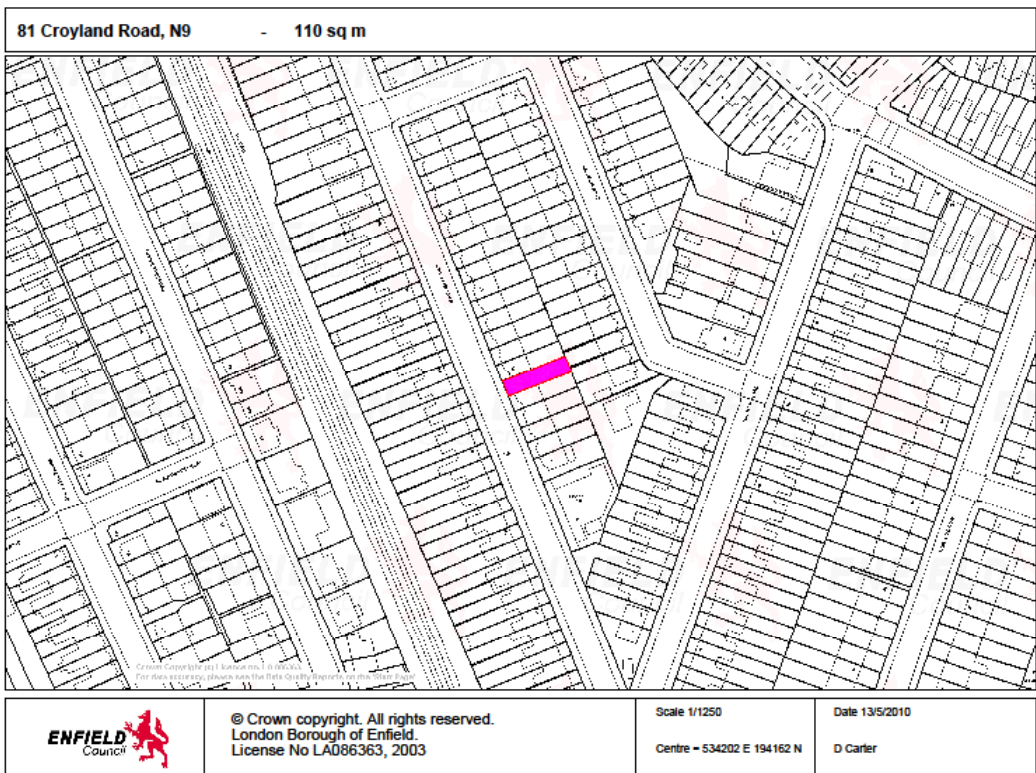
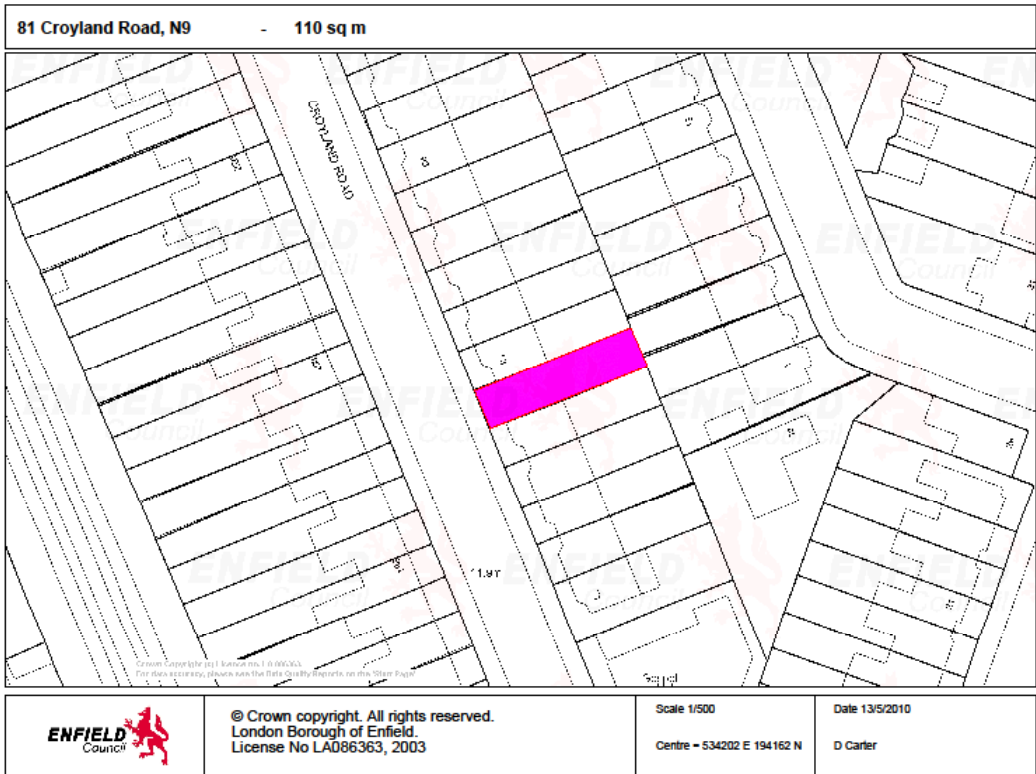
13.7 Enfield's *Corporate Housing Strategy*.

13.8 *The London Housing Strategy*, February 2010.

13.9 *Making Enfield Better by Delivering Fairness, Growth, Sustainability*, Labour manifesto 2010.

13.10 Empty Property Officer's case file on 81 Croyland Road, including letters to owner, etc.

The office copies of the above documents are all available for inspection at any reasonable time at the Civic Centre, Silver Street, Enfield, Middlesex, EN1 3XL.



MUNICIPAL YEAR 2010/2011 REPORT NO. **159**

MEETING TITLE AND DATE:

Cabinet 19 January 2011

Council 26 January 2011

REPORT OF:

 Chief Executive and Director of
Finance and Corporate Resources.

 Contact officer and telephone number:
Shaun Rogan 0208 379 3836

Agenda - Part: 1	Item: 10
Subject: London Boroughs Grants Scheme 2011-2012	
Wards: ALL	
Cabinet Member consulted: Councillor Chaudhury Anwar	

1. EXECUTIVE SUMMARY

- 1.1 London Councils have made a series of proposals to restructure their subscriptions framework for Borough contributions to the London Boroughs Grants Scheme for 2011/2012. A main impact of their proposals would be to reduce the subscription paid by Enfield Council from £993,794 in 2010/11 to a new level of £496,479 in 2011/12. A net reduction of £497,315. The overall level of Borough contributions to the Scheme that is recommended for 2011/12 represents a 49.7% reduction compared with the current year.
- 1.2 This would in effect allow more funding to be controlled by the Council which has been a historical 'net contributor' to the scheme and give it greater control over where money is spent in the Borough on community services.
- 1.3 All contributing Councils have been asked to approve the proposal to reduce subscriptions to the Fund in 2011/12.
- 1.4 The Council needs to consider the impacts of accepting the recommendations in terms of continued support for Enfield specific activities currently funded through the scheme (see Appendix 2). London Councils have agreed to support all projects until June 2011 under the current terms and conditions of Grant. It is recommended that a full evaluation of these projects is carried out between January 2011 and March 2011, involving suitable sub-regional discussions where applicable to decide if the projects are delivering as specified and shall be supported to their conclusion beyond June 2011. This would include a process of Equalities Impact Assessment on each of the projects outlined in Appendix 2.
- 1.5 The proposals and implications flowing from them have been tested from perspectives of risk, finance and legal positions as outlined in the main report.
- 1.6 If the Council is in agreement with the recommendations set out by London Councils it needs to notify them by no later than 31 January 2011 or they shall have deemed the Council to be content with current the subscription

arrangement.

- 1.7 It should be noted that for this change in subscription to be approved by London Councils a majority of contributing local authorities agree to the proposal by the deadline of January 31 2011 otherwise the subscriptions will remain as previously set.

2. RECOMMENDATIONS

The following recommendations are made:

- 2.1 a) That the Council agrees to formally accept the recommendations contained in London Councils Circular 24/10.
- 2.2 b) That the Council agrees to the proposed revision of Enfield's subscription to the London Council's Grants Scheme in 2011/12 of £496,479
- c) That the Council notifies London Council's of this decision within the deadline for the decision of no later than 31 January 2011.
- d) That the Council ensures via its Equalities Impact Assessment framework that a review is carried out to ensure that no organisations in receipt of funding through London Councils in the previous arrangement are disadvantaged by the decision to agree the new subscription arrangements for 2011/12 (subject to review and impact assessment) and that this is taken into account.
- e) That the Council devolve the decision on continuing to support projects currently funded through the Grants Scheme serving Enfield to the lead Cabinet Member subject to the completion of our own equality impact assessments and performance management evaluations of these projects that will conclude by 31st March 2011.

3. BACKGROUND

- 3.1 The London Councils Grants Committee considered proposals for expenditure in 2011/2012 at its meeting on 25 November 2010. The Leaders' Committee concurred with the Grants Committee's recommendations on 14 December 2010 and a Chief's Executives' Circular was issued by London Councils on 17th December 2010 (Appendix 1).
- 3.2 The Circular (ref no.24/10) made the following recommendations to its constituent councils.

Overall level of expenditure would total £17,691,000 comprising:

Grants - £16,793,000

Administrative Expenditure - £838,000

London Funders Membership Fees - £60,000

Income would comprise:

European Social Fund grant -	£2,070,000
Interest and balances -	£2,380,000
Borough contributions -	£13,241,000

- 3.3 The overall level of Borough's contributions to the Scheme that is recommended for 2011/12 represents a 49.7% reduction compared with the current year. For Enfield Council this represents a reduction of subscription from £993,794 in 2010/11 to £497,315. A net reduction of £496,479.
- 3.4 In order to comply with the Grants to Voluntary Organisations (Specified Date) Order 1992 (which came into effect on 2 November 1992 and remains in force), the budget must be agreed by two-thirds of constituent Councils before 1 February 2011. If it is not, the overall level of expenditure will be deemed to be the same as that approved for 2010/11 (i.e. £30,116,000). Therefore, a decision needs to be agreed by the Council as soon as possible.

The complete circular is attached at Appendix 1.

4. ALTERNATIVE OPTIONS CONSIDERED

- 4.1 The alternative option considered would be to not support the recommendations from London Councils and to proceed with the status quo. This would mean a contribution of £993,794 being made again by the Council in 2011/2012 with Enfield once more being a net contributor to the scheme.

5. REASONS FOR RECOMMENDATIONS

- 5.1 The recommendations are based on financial analysis of the new subscription proposals from London Councils where it is clear that Enfield Council would benefit from being able to retain more control of its funding for working with the Third Sector and would provide greater value for money as the Council has been a net contributor to the Grants Scheme as a result of their subscriptions formula.
- 5.2 By accepting the recommendations the Council would also be enabled to test the impacts of the projects being funded and consider whether to continue funding them in the light of evaluation reports on each.

6. COMMENTS OF THE DIRECTOR OF FINANCE AND CORPORATE RESOURCES AND OTHER DEPARTMENTS

6.1 Financial Implications

- 6.1.1 The £497k reduction in contributions has been built into the medium term financial plan. If funds are required to 'top up' the voluntary organisations in 2011/12 a pressure will need to be built into the plan to cover this.

6.2 Legal Implications

- 6.2.1 Under Section 48 of the Local Government Act 1985 London Councils can set up schemes for the making of grants to eligible voluntary organisations. The Secretary of State made an Order (The Grants Voluntary Organisations (Specified Date) Order 1992) clarifying that the London Councils involved in the scheme will pay a sum equal to that approved the previous year unless the London Councils agree to reduce/increase the sum.
- 6.2.2 By carrying out Equalities Impact Assessment the Council may also ensure that its provision fulfils requirements of anti-discrimination and equalities legislation.
- 6.2.3 Where the Council deems that certain schemes may not continue or reduce, the Council must ensure such is in line with the Funding Agreement terms.
- 6.2.4 Any allocation of the funding to individual organisations must be robust and transparent, ensuring compliance with the Contract Procedure Rules where applicable and to be aware of State Aid/EU procurement rules.
- 6.2.5 Legal Services can advise on any variation/termination of Funding Agreements and with regards procurement/state aid rules.

6.3 Property Implications

- 6.3.1 No property implications identified.

7. KEY RISKS

- 7.1 If the Council were not to exercise its right to contribute to the consultation a significant opportunity would be lost to gain greater influence over how funding is deployed in Enfield and to help redress the balance from being a net contributor to the London Councils Grant Scheme. Subject to ensuring no organisations are disadvantaged by the new subscription arrangements, this initiative provides an opportunity both to reduce the Council's subscriptions by almost 50% whilst at the same time allowing more funding to be controlled by the Council".
- 7.2 The Council will need to carry out equality impact assessments against commitments currently funded to ensure any changes in funding are not to the detriment of service delivery in the Borough.

7.3 The Council is reliant on a majority of London local authorities agreeing to the recommendations made within the deadline, otherwise the subscription arrangements will not be changed.

8. IMPACT ON COUNCIL PRIORITIES

8.1 Fairness for All

London Councils' proposals will enable the Council to retain greater control of its funding for working with the third sector. Through its Equalities Impact Assessment framework, the Council will ensure that funding is allocated fairly and targeted at locally identified needs.

8.2 Growth and Sustainability

Having greater control will enable the Council to effectively manage the funding and enable the third sector to continue to make a positive contribution to improving opportunities for Enfield's residents

8.3 Strong Communities

The Council recognises that the third sector is key to developing and maintaining strong communities in Enfield. The London Councils' proposals will enable the Council to be pro-active in targeting funding to meet local needs.

9. PERFORMANCE MANAGEMENT IMPLICATIONS

Retaining greater control over funding for the third sector will enable the Council to ensure that funding is targeted at locally identified need; effectively monitor and evaluate the funded projects; and provide better value for money as to date the Council has been a net contributor to the Grants Scheme

10. HEALTH AND SAFETY IMPLICATIONS

Health and safety implications will be picked up via impact assessments of the outstanding projects contained at Appendix 2.

Background Papers

All background papers are available from the Corporate Improvement Division in the Chief Executives' Unit.

Contact:

Shaun Rogan

Head of Communities Partnerships and External Relations.

Tel 0208 379 3836.

Email: shaun.rogan@enfield.gov.uk

Appendix 1

Chief Executives' Circular

To:	Borough Chief Executives	Cc:	Borough Treasurers
Date:	17 December 2010	Ref. no:	24/10
Contact:		Telephone:	020 7934 9700
Email:	Frank.smith@londoncouncils.gov.uk	Response Date:	21 st January 2011

London Boroughs Grants Scheme 2011/12 expenditure

Summary:

This circular informs borough Chief Executives of the recommended level of the London Councils Grants Committee budget for 2011/12, and seeks a formal response to that recommendation **ideally by Friday 21 January 2011, but no later than 31 January 2011**.

Background

The London Councils Grants Committee considered proposals for expenditure in 2011/12 at its meeting on 25 November 2010. The Leaders' Committee concurred with the Grants Committee's recommendations on 14 December.

The following recommendation is now made to constituent councils.

Overall level of expenditure of £17,691,000 comprising:

Grants - £16,793,000

Administrative Expenditure - £838,000

London Funders Membership Fees - £60,000

Income would comprise:

European Social Fund grant - £2,070,000

Interest and balances - £2,380,000

Borough contributions - £13,241,000

This circular sets out in detail the requirements in respect of approving the Grants Scheme budget for 2011/12. It is issued alongside a further circular which sets out the overall London Councils Borough subscriptions and charges for 2011/12 – in which the Grants Scheme expenditure is summarised.

The context in which this recommendation is made is set out in the reports to Grants Committee on 25 November 2010 and to the Leaders' Committee on 14 December 2010, concerning The Review of the Future Role and Scope of the Grants Scheme, and consequent Budget Proposals for 2011/12. The overall level of borough contributions to the Scheme that is recommended for 2011/12 represents a 49.7% reduction compared with the current year. An outline of the budget, which was presented as Appendix 1 to the reports, is attached.

As you are aware, constituent Councils are required to contribute to any London Boroughs Grants Scheme expenditure, which has been incurred with the approval of at least two-thirds of the constituent Councils. Contributions are, under Regulation 6(8) of the Levying Bodies (General) Regulations 1992, to be proportionate to constituent Councils' populations. For 2011/12 the apportionment is based on the ONS mid-year estimates for 2009 in accordance with Section 48 (4) Local Government Act 1985, which states that "the population of any areas shall be taken to be the number estimated by the Registrar General and certified by him to the Secretary of State by reference to such date as the Secretary of State may from time to time determine." The total contribution required from each constituent Council for 2011/12 is shown in the total column for the year 2011/12 of the attached schedule, which was presented as Appendix 2 to the Committee reports.

I would remind you that further to the Grants to Voluntary Organisations (Specified Date) Order 1992 (which came into effect on 2 November 1992 and remains in force), the budget must be agreed by two-thirds of constituent Councils before 1 February 2011. If it is not, the overall level of expenditure will be deemed to be the same as that approved for 2010/11 (i.e. £30,116,000). I would therefore be grateful if you would advise me of your authority's formal response to the recommendation as soon as possible; ideally by Friday 21 January 2011 (as required under section 7.5 of the Grants Scheme), but no later than 31 January 2011. If you are unable to meet the 21 January deadline, please let me know.

Equalities Impact

When your borough is deciding on whether or not to agree to the Leaders' Committee's recommendation, which will impact on your own level of contribution to the Scheme, you will need to have regard to your equalities duties.

London Councils has produced papers concerning potential Equalities Impacts of changes to the Role and Scope of the Grants Scheme which are attached (and

which formed Appendix 12 to the report on the Review considered by Leaders' Committee). In addition to this, boroughs will also need to have regard to the equalities impacts of plans they may have for continued funding for similar activities outside of the Scheme.

As many boroughs may not as yet have developed these future funding plans, it may not be possible to determine what the impact on particular equalities strands will be. If this is the case in your borough, in assessing the equalities impacts you will need to assume that the "worst case" scenario will happen i.e. that the funding will not continue in any other form.

Conclusion

I look forward to your responses, ideally by **Friday 21st January 2011** and no later than **31st January 2011**.

Thank you

John O'Brien
Chief Executive

Appendix 2

London Councils Grants – Identified Enfield Specific Sponsored Activity

Action for Social Integration

Contact details: 1st Floor, 36 The Market Square, Edmonton N9 0TZ
Tel: 020 8803 6161 - email: ernest@afsi.org.uk

Total London Councils Grant: £191,180

Funding Period: 01/11/2008 to 31/10/2012

Service: Improve educational attainment of disadvantaged children and young people

Theme: Children & Young People

Description: Project targets African and Caribbean parents/carers, and school children aged 6-19 in Barnet, Enfield and Haringey. Delivered by a project co-ordinator and tutors and up to 30 volunteer mentors each year

The project delivers:

- Homework clubs, mentoring and advice: The project organises and facilitates after school and Saturday homework clubs to help pupils undertake their school work (homework/coursework), and provide supplementary classes in basic skills. Face-to-face and online mentoring and advice are provided by local university volunteer students, teachers and African and Caribbean mentors
- Parenting workshops: The project organises education and parenting workshops to increase parents' skills and knowledge about support of their children's education including awareness about the UK education system

Action for Social Integration

Total London Councils Grant: £174,232

Funding Period: 01/11/2008 to 31/10/2012

Service: Improve educational attainment of disadvantaged children and young people

Theme: Legal & Advice

Description:

- ASI provides one-to-one advice, online and printed information, signposting and referral services for older people to have access to their rights and entitlements. The advice is offered through a drop-in service, telephone helpline, appointments, correspondences, outreach work and website.

Support sessions are offered in English, Somali, Swahili, French and Lingala. ASI organises seminars, publishes a newsletter to raise awareness about rights and entitlements. It participates in boroughs' forums, local authority meetings/panels to raise issues and concerns from older people, to ensure better services for them

Community Barnet

Contact details: 52 Moxon Street, Barnet EN5 5TS

Tel: 020 8364-8400 - email: karenhart@communitybarnet.org.uk

Total London Councils Grant: £238,546

Funding Period: 01/11/2007 to 31/10/2011

Service: Sub-Regionally/Regionally Co-ordinate Local Councils for Voluntary Service

Theme: Generic Second Tier

Description:

- NLCVSP hosts various sub-regional networks including, Change Up Steering Group, Local Authority Funders and Commissioners, and various second tier networks, as well as supporting the development of new networks to support infrastructure development between Voluntary and Community Organisations and with other sector agencies. It aims to facilitate general collaboration, income generation and a stronger voluntary sector voice
- NLCVSP works with a wide variety of other sub-regional and London wide networks/agencies from both the voluntary and statutory sectors
- It aims to engage stakeholders in consultations, events, capacity building, income generation, equality, quality, good practice and partnership development
- Support the development of new networks to support infrastructure development between Voluntary and Community Organisations and with other sector agencies

Community Barnet

Total London Councils Grant: £286,064

Funding Period: 01/07/2008 to 30/06/2012

Service: Provide community accountancy services for voluntary orgs across London

Theme: Generic Second Tier

Description:

- NLCAP provides community accountancy services across four boroughs, providing:

- 121 support and advice to front-line organisations, through individual training and induction sessions in bookkeeping, finance management and administration, and making funding applications
- Briefings and information on financial matters, including regular updates on new legislation, regulations and reporting requirements via newsletters, mailings, e-communications, websites
- Training courses and workshops in accounting, financial systems
- Advice and support with payroll systems
- NLCAP facilitates internal referrals of front-line groups, approaches organisations with identified support needs, devising training programmes, and marketing the service to groups. Regular sub-regional meetings are held to share best practice and develop the service

Face Front Inclusive Theatre

Contact details: 52 Market Square, Edmonton Green Shopping Centre, Edmonton N9 0TZ

Tel: 020 8350-3461 - email: facefront@hotmail.com

Total London Councils Grant: £83,067

Funding Period: 01/02/2009 to 31/01/2012

Service: 2012 Olympic & Paralympic Games - support cultural activities

Theme: Culture, Tourism and London 2012

Description:

- Face Front want to create innovative multi-accessible high quality inclusive theatre with a team of deaf, disabled and non disabled artists developing new disabled audiences in theatre venues in outer London boroughs as part of the cultural Olympiad
- Face Front would create 3 new multi accessible productions including: Edward Albee's 'Counting the Ways' previewed in February 09 tour in September 09 for adults and AS level students. Presented bilingually with sign language and English and integrated description. A new play aimed at young disabled and non disabled people written and directed by disabled artists. A new play about a couple with learning disabilities. All productions would tour to small venues in Barking, Croydon, Redbridge, Haringey, Enfield, Barnet, Newham and Lambeth. The project would: Develop the skills of deaf and disabled artists, writers and theatre-makers including people with sensory or physical disabilities, learning disabilities or mental health issues. Develop new audiences of deaf and disabled young people and adults through a programme of outreach activities
- Produce accessible information and publicity
- Train front of house, box office staff in access support. Work with deaf and disabled volunteers and professional advisors when creating new work

This page is intentionally left blank

MUNICIPAL YEAR 2010/2011 REPORT NO. 155**MEETING TITLE AND DATE:**

Cabinet 19th January 2011
Council 26th January 2011

REPORT OF: Director of Environment

Agenda – Part: 1	Item: 11
Subject: Proposed Clarification to the Gold Resolution and Arrangements for Mutual Aid	
Wards: All KD No: 3185	
Cabinet Member Consulted: Cllr Chris Bond	

Contact officer and telephone number: Ben Stonehill 020 8379 5290

E mail: ben.stonehill@enfield.gov.uk

1. EXECUTIVE SUMMARY

Proposed Clarification to the Gold Resolution

- 1.1 As part of the arrangements for dealing with major incidents or emergencies in the capital, all 32 London Boroughs and the City Corporation adopted a resolution. This is known as the 'Gold Resolution' and delegates certain powers to the 'Gold' Chief Executive so that he or she can act on behalf of all boroughs to deliver a coordinated local government response in emergency situations where the response goes beyond the capabilities of the affected borough. The role of Gold Chief Executive (known as London Local Authority Gold or LLAG) is undertaken by Heads of Paid Service on a rotational basis.
- 1.2 The LLAG has overall command of Local Authority resources, coordinating information, tasks, conveying strategic priorities and coordinating the incident response. The LLAG sits on the multi-agency Strategic Coordination Group with 'Golds' from other agencies. Together they will be responsible for formulating the strategy for the incident. Although the LLAG acts on behalf of all boroughs, they have no current authority to spend money on their behalf in the most extreme circumstances.
- 1.3 Following practical experience in exercises and recent serious incidents, the Resolution has been reviewed and additions identified which will ensure it is fit for purpose in the future. The proposed changes have been overseen by the Panel of all borough Chief Executives which manages local authority interests in pan London resilience planning.

1.4 The main changes of note to the current arrangements are:

- 1.4.1 Convening of the London Local Authority Gold in 'rising tide' events that do not require a 'blue light' response i.e., severe weather conditions.
- 1.4.2 LLAG's delegated powers to include incurring expenditure of up to £1m on behalf of the affected borough during exceptional circumstances. Although LLAG will make every attempt to obtain authorisation for spend from local authorities, the Gold Resolution contains no actual requirement for them to do so.
- 1.4.3 Borough 'mutual aid' arrangements to be formalised into a Memorandum of Understanding (Attached as Appendix A).

2. RECOMMENDATIONS

It is recommended that Cabinet recommend Council to approve:

2.1 Coordination of Local Authority Effort

London Local Authority Gold to be convened during a 'rising tide' event (such as pandemic influenza or severe weather) and where Gold Command have not been activated due to it not being a 'blue light' event. LLAG will guide and give advice but not have any authority to incur expenditure (unless a London Partnership meeting is held and the agreement of London Councils is secured).

2.2 Minimum Essential Expenditure

- 1.3.1 If a "blue light" emergency situation arises and where obtaining confirmation on expenditure from the affected council is not possible, London Local Authority Gold may need to take immediate action to safeguard life or property, prevent suffering or promote a return to normality. They will exercise their delegated powers which would include incurring levels of expenditure up to the sum of and not exceeding £1m on behalf of the affected borough. LLAG will make every attempt to obtain authorisation for spend from local authorities; however the Gold Resolution contains no actual requirement for them to do so.

2.3 Arrangement for Mutual Aid

The memorandum provides a more formal footing for participating authorities to endeavour to provide assistance to another participating authority. This assistance may take the form of provision of personnel and/or equipment in the event of, or in anticipation of an emergency. This is not intended to be legally binding but an accepted set of guidelines.

- 2.4 Out of the 33 London Boroughs, 17 have so far approved all the proposed changes to the Gold Resolution. It is anticipated that the majority of the remaining boroughs will do so within the first half of 2011.

3. BACKGROUND

- 3.1 In normal circumstances, the borough response to an incident is dealt with by the Councils Emergency Management Team which is lead by the Chief Executive or by one of the Councils Directors. London Local Authority Gold would only be convened if the “size and nature of the incident is far greater than a conventional major incident” and would require regional multi-agency coordination. In most circumstances, LLAG would be activated at the request of the councils Chief Executive.
- 3.2 Pan-London ‘Gold’ arrangements have been in place for many years although it wasn’t until the introduction of the Civil Contingencies Act 2004 that these were formalised into the London Local Authority Gold Resolution. The Gold Resolution was first put into effect during the July 7th bombings in 2005 and was last reviewed and revised in 2006. This report sets out proposals to update and clarify the current arrangements in the light of experiences over the last 3-4 years and other changing circumstances.
- 3.3 Some of the experience relates to the heavy snowfall covering Greater London in February 2009, which was an extreme and exceptional weather event during which organisations across London faced considerable challenges. Gold Command was not convened on that occasion as the incident was not deemed to be an emergency requiring a ‘blue light’ response. However, the Head of Paid Service on the ‘Gold’ rota was active during the period, albeit informally. There was a clear need for a local government response to be coordinated across the boroughs.
- 3.4 The London Regional Resilience Forum agreed that it would be useful to look at what happened at that time and to identify lessons learnt and to make recommendations for the future. An interim report was produced at the end of February; this was followed by a more detailed document in May 2009. One of the findings of that review was that the London Local Authority Gold was “operating without empowerment” as a consequence of the incident not being a “blue light” event and therefore falling below the threshold for implementation. of Gold command. It was agreed that a review of the Local Authority Gold Resolution should be undertaken to ensure arrangements for empowerment of the LLAG should be extended.

4. ALTERNATIVE OPTIONS CONSIDERED

No alternative options were considered as the recommendations are based on improving the existing arrangements which have been tried and tested over a number of years. Any suggested change is built upon strengthening current procedures, not introducing new ones.

5. REASONS FOR RECOMMENDATIONS

Please refer to paragraph 1.3, 3.2 and 3.3

6. COMMENTS OF THE DIRECTOR OF FINANCE AND CORPORATE RESOURCES AND OTHER DEPARTMENTS

6.1 Financial Implications

This report seeks to formalise the arrangements that are currently in place. Under the current arrangements it is likely that LLAG would make provision in the case of an extreme event and that this may include spend on behalf of an affected borough, which may not be represented at the time on the LLAG. This proposal formalises that authority and allows spend in the same extreme circumstances of up to £1m. Our Chief Executive is already part of the LLAG, therefore the likelihood of not having an authorised person to make such decision in an extreme event is considered low. In the unlikely circumstance of a major incident, officers will put in place arrangements of keeping relevant financial records so that a proper claim can be made to the affected boroughs should we incur costs on their behalf.

6.2 Legal Implications

6.2.1 The Civil Contingencies Act 2004 delivers a single framework for civil protection in the United Kingdom. The Act covers local arrangements for civil protection ([Part 1](#)) and emergency powers ([Part 2](#)). The Council is meeting its requirements under the Act in participating as detailed in this report.

6.2.2 Legal Services will review the Memorandum of Understanding to ensure it is in a form approved by Legal Services, however it should be noted that the Memorandum of Understanding is non-binding on the parties. The Council, however needs to ensure the terms are acceptable as the Council's reputation could be affected if it was seen not to be complying with the obligations.

6.2.3 While there is no UK wide policy specifically relating directly to mutual aid, many areas such as police, fire, NHS and local authorities have inter (and intra) agency mutual aid protocols in place. The Cabinet Office has produced a paper – “Mutual Aid – a short guide for Local Authorities”. Therefore, the provision of Mutual Aid must be in accordance with the Cabinet Office guidance.

7. KEY RISKS

Opportunities

Authorised Essential Expenditure for London Local Authority Gold during an emergency would be beneficial to the affected Council and its residents. It would allow reactive and proactive measures to save life, property and businesses to be taken quickly, where in extreme circumstances, rapid confirmation of authority for this spend would not be possible.

8. IMPACT ON COUNCIL PRIORITIES

8.1 Fairness for All

By their very nature, major emergencies could impact on people from all communities in the borough. The adoption of the Gold Resolution as proposed will help to ensure that effective action is taken in these situations

8.2 Growth and Sustainability

This proposal, particularly the 'essential expenditure' will positively impact growth and sustainability in Enfield by providing immediate action and a level of spending to effectively respond to, support and help those affected recover from a major emergency.

8.3 Strong Communities

None.

9. PERFORMANCE MANAGEMENT IMPLICATIONS

None.

Background Papers

London councils LLAG Report

Proposed Clarification to the Gold Resolution and Arrangements for Mutual Aid.

This page is intentionally left blank

STATEMENT OF PURPOSE

This agreement sets out the intentions of the local authorities listed in Appendix 1, all of which are Category 1 Responders for the purposes of the Civil Contingences Act 2004 (“CCA 2004”) (collectively referred to as “the Participating Authorities) to provide mutual aid and assistance to each other during an emergency or other disruptive or “rising tide” incidents.

Each of the Participating Authorities will endeavour to provide assistance to another of the Participating Authorities in the form of provision of personnel and/or equipment in the event of, or in the reasonable anticipation of, an emergency or other disruptive or rising tide incident when asked to do so in accordance with these procedures.

Background and Scope of the Agreement

- (a) Defined as Category 1 Responders in the CCA 2004, the Participating Authorities are subject to the full range of duties conferred upon them in relation to making arrangements for civil protection in an emergency.
- (b) Regulation 4 of the Civil Contingencies Act 2004 (Contingency Planning) Regulations 2005 provides that general Category 1 Responders which have functions that are exercisable within a Local Resilience Area must co-operate with each other in connection with the performance of their duties under section 2(1) of the CCA 2004. That co-operation may take the form of two or more Category 1 Responders co-operating with each other.
- (c) Central Government guidance issued by the Cabinet Office (December 2008) recognises the shift away from purely local arrangements to the realisation of wide-area mutual aid arrangements,
- (d) The Participating Authorities are enabled to provide mutual aid support to each other under section 1 Local Authorities (Goods and Services) Act 1970, the “well-being powers” contained in section 2 of the Local Government Act 2000 and under sections 111 and 113 of the Local Government Act 1972.
- (e) This Agreement outlines the process for requesting mutual aid from any Participating Authority to another Participating Authority when responding to an emergency or other disruptive or “rising tide” incident.

- (f) This agreement details the process for obtaining support from boroughs whether activated as a result of the implementation of the Gold Resolution or as a result of a rising tide or other disruptive incident.

This document is intended to support, not replace, any local agreements which are already established and is not intended to be a legally binding contract

1 Activation of Mutual Aid Arrangements

- 1.1 Each of the Participating Authorities will endeavour to provide assistance in the form of personnel and other resources in the event of or in anticipation of an emergency or disruptive or rising tide incident affecting the area of any Participating Authority in accordance with the following procedures:
- 1.1.1 The initial request may be made by telephone, but written confirmation should be sent by e mail as soon as practicable to ensure clarity of the request and assist any subsequent requests for reimbursement.
- 1.1.2 The Responding Authority shall, so far as is reasonably practicable, provide staff and other resources as requested by the Requesting Authority.
- 1.1.3 If the Gold Resolution has not been activated a request for aid shall only be made by a person authorised by the chief executive of the Requesting Authority, to the chief executive or other Authorised Person acting for the Responding Authority.
- 1.1.4 If the Gold Resolution has been activated all requests and agreements for mutual aid between boroughs will be notified to the LLACC. Mutual aid will be brokered between boroughs unless:
- The scale and complexity of the incident determines that centralised, regional support through the LLACC is required.
 - LLAG determines a strategy that requires centralised support for all mutual aid through the LLACC.
 - A point is reached where by the LLACC can add value in support of a Borough brokering mutual aid.'

1.1.5 Termination of aid. The Responding Authority may at any time, on giving the Requesting Authority such notice as is reasonable in the circumstances, terminate the mutual aid if the chief executive believes failing to do so would jeopardise the responding authority's ability to deal with an incident within their own area. For the avoidance of doubt the decision to terminate assistance will not be taken lightly and is likely to be invoked only where an emergency or major incident occurs in the Responding Authority's area requiring resources that are on loan to a Requesting Authority.

2 Supervisory and Financial Arrangements and Recovery of Costs

2.1. The responsibility for co-ordinating aid and meeting all legal requirements for the supervisory control and health and safety of loaned staff rests with the Requesting Authority or, where more than one Participating Authority has been affected by the emergency or major incident (e.g. a cross boundary incident) by each of the Requesting Authorities in respect of the staff deployed to their Authority.

2.2. The Requesting Authority undertakes to reimburse the Responding Authority on a cost recovery basis upon the termination of the aid and where practicable within 28 days of receipt of the written submission to the Requesting Authority by the Responding Authority of documented accounts for settlement.

2.3. The cost and financial implications of providing mutual aid assistance are likely to include, but are not limited to:

- Staff salary and overtime costs;
- Out of pocket travelling expenses;
- Provision of resources used;
- Damage to rental/leased items;
- Contractor expenses.

Reimbursement of costs will NOT include any opportunity costs incurred whilst employing an officer to cover the duties of someone deployed on mutual aid unless agreed in advance by the requesting authority.

- 2.4 It is recognised that the resources and equipment physically held by local authorities have reduced significantly over the years. It is more likely that the sourcing of specialist resources to assist the emergency services or neighbouring Participating Authorities will have to be obtained via existing contracts or specific purchasing arrangements.

3 Personnel

- 3.1 During or following an emergency Participating Authorities may require additional personnel in order to respond to and/or maintain service delivery.
- 3.2 The Requesting Authority is responsible for co-ordinating additional personnel in the event of an emergency.
- 3.3 It is important that when personnel are deployed to assist a Requesting Authority they have the appropriate skills and competencies and have had previous training relating to the role.
- 3.4 Where personnel from a Responding Authority are deployed to provide mutual aid they will work within the existing crisis incident management structure of the Requesting Authority.
- 3.5 The Requesting Authority should also ensure that the welfare needs of responding staff are dealt with – this may include travel arrangements, accommodation and subsistence.
- 3.6 Responding Authority staff will receive the same debriefing and welfare support provided to the Requesting Authority's staff for the duration of their deployment. The Requesting Authority may also be liable to contribute towards any welfare costs incurred by the Responding Authority supporting staff who have completed mutual aid, providing the costs incurred are as a direct result of the officers attachment.

4 Facilities and Temporary Accommodation

- 4.1 Each of the Participating Authorities may have a number of facilities and/or locations that could be used in response to an Emergency. In certain circumstances it may be more appropriate for neighbouring Participating

Authorities to request use of these facilities, although their use would depend on the scale and nature of the emergency.

- 4.2 For example, in the event of an evacuation of an area on a borough boundary it might be more appropriate and/or safer to move evacuees to a Rest Centre established and run by the neighbouring Participating Authority.
- 4.3 Participating Authorities shall, where practicable co-operate in the use of such facilities and locations

5 Health and Safety and Insurance

- 5.1 The health and safety of all staff providing mutual aid is the responsibility of the Requesting Authority, the Responding Authority and individual members of staff.
- 5.2 A Requesting Authority shall not hold liable a Responding Authority, in respect of any claims arising from any loss, injury or damage suffered by the Requesting Authority or any third party as a result of the provision of assistance under this Agreement, unless, and to the extent that, such loss, injury or damage arises from the negligence of the Responding Authority or any of its employees (excluding the responding staff) or agents.
- 5.3 Each Participating Authority is responsible for ensuring that their liability insurance is appropriate and kept up to date for the duration of their participation in this Agreement.
- 5.4 The Requesting Authority is responsible for ensuring that a risk assessment is carried out prior to deployment of Responding Authority staff (with whom the risk assessment should be shared) and that any Personal Protective Equipment is available.
- 5.5 The Responding Authority is responsible for ensuring that its staff has the appropriate ID to identify their personnel and the Requesting Authority is responsible for facilitating the appropriate access to locations.
- 5.6 The Responding Authority is responsible for ensuring that any response staff deployed to engage with the public have the appropriate Criminal Records

Bureau (CRB) clearance (where necessary for the role in which they are deployed).

- 5.7 The Responding Authority should make arrangements to ensure that regular contact is maintained with its employee(s) working for the Requesting Authority and ensure that management issues are dealt with appropriately.

- 5.8 Any disputes between the Responding and Requesting Authorities should be resolved by negotiations between the Authorised Persons with a view to achieving an early amicable resolution. Any failure to resolve a dispute should be referred to an independent chief executive, that is, the chief executive of a Participating Authority which is not involved in the emergency (or if all Participating Authorities are involved, then to a senior authorised person of London Councils) who shall endeavour to resolve the dispute within 7 working days of the referral and whose decision shall be final and binding on the parties to the dispute.

This Agreement is activated by each Participating Authority signing a Memorandum of Participation on behalf of that Authority and such Memorandum of Participation shall be evidence of activation by that Participating Authority when annexed to this Agreement. Provided that this Agreement shall not come into effect until Memoranda of Participation have been activated by at least **half of all London Local Authorities**.

LONDON LOCAL AUTHORITIES MUTUAL AID

MEMORANDUM OF UNDERSTANDING

MEMORANDUM OF PARTICIPATION

THIS MEMORANDUM is signed by an authorised signatory for [insert name of borough] .

Signed

Date.....

Appendix 1 to the Memorandum of Understanding on Mutual Aid

(This Appendix will comprise a list of those local authorities who agree to provide mutual aid and assistance to each other during emergency or other disruptive or 'rising-tide' incidents.)

To be completed

**COUNCILLORS' QUESTIONS
26 JANUARY 2011**

Question 1 from Councillor Levy to Councillor Taylor, Leader of the Council:

"The Chancellor seemed, while in Opposition, to be very positive about the way the Irish economy was regulated and was performing. If the Chancellor introduced into the UK his enthusiasm for such an economic experiment, what would be the likely impact on Enfield residents?"

Reply from Councillor Taylor:

"George Osborne, in his article for the Times in February 2006, described Ireland as a 'shining example of the art of the possible in long-term economic policy-making'. The Chancellor concluded, 'They (Irish Government) have freed their markets, developed the skills of their workforce, encouraged enterprise and innovation and created a dynamic economy. They have much to teach us, if only we are willing to learn'.

The consequences of this economic approach - unfortunately - has been the Irish miracle was a mirage. Irish unemployment stands at 13.4%.

For Enfield residents, Osborne's economics are a nightmare not a dream."

Question 2 from Councillor Headley to Councillor Anwar Cabinet Member for Community Cohesion and Capacity Building in the Third Sector:

"In reply to the response given to Councillor Lamprecht, I am pleased to see the level of work Councillor Anwar is actively attending, and his firm stance supporting his administration's transparency policy.

In the spirit of transparency, and in connection of building with the Third Sector, a very important area of Council work that I am interested in and I would like to ask as he does not see full Council as the appropriate forum to discuss the meetings he attend, whether he would consider allowing me to attend and observe at some of his meetings?"

Reply from Councillor Anwar

"I chaired two major conferences/meetings in November - the BAME conference and the social capital conference, which attracted more than 40 different voluntary organisations from all parts of the Borough. Councillor Headley had plenty of opportunity to attend and contribute at those meetings. I will ensure that any future meetings of that nature will be brought to her attention. I do not see the role of the full Council to monitor the daily diaries of individual Cabinet Members and his or her movements. I see the overarching

role of the full Council is to debate relevant issues which affect the people of Enfield and approve or disprove the Council's future plans.”

Question 3 from Councillor Simbodyal to Councillor Bond, Cabinet Member for Environment, Street Scene and Parks

"In the recent Scrutiny Panel Report, "Update of the Climate Change Action Plan" 16/09/2010, you suggested that the Climate Change Project Board was under review. Can you update us on the outcome of that review?"

Reply from Councillor Bond:

"The Climate Change Project Board is an advisory body, which is not part of the formal constitution of the Council. It does, however, make recommendations to the Authority on climate change measures, monitoring the Council's own carbon footprint and coordinating actions to reduce emissions by reviewing energy use, fleet provision, procurement, staff travel, and implementing energy efficiency initiatives across these areas.

The original Board had a large membership of senior Council officers but generally was attended by a consistent smaller number of officers from across the Council. Under my chairmanship, supported by the Director of Environment and his Department, the Board now has a much smaller and more focused membership, meeting every six weeks.

In addition to the Board, the original six working groups remain but now each has a nominated responsible leader, being the most senior member of that working group, to drive forward and deliver the various projects and actions of their area of the Action Plan. The leader of each group attends and feeds back to the Climate Change Project Board highlighting key successes and risks.

The sub groups are:

Buildings (including schools)
Planning and Housing
Transport
Procurement & Contracts
Waste and Recycling
Community Leadership

A further proposal for the Board currently being explored is the use of Covalent, the Council's performance management system. The action plan is currently being uploaded into the system and set up with "traffic lights" that allow Board Members including me to directly access information and easily monitor which actions are on target or at risk. It also streamlines reporting processes and reduces duplication.”

Question 4 from Councillor Lavender to Councillor Taylor Leader of the Council

"In response to Councillor Taylor's request that I write to the Rt Hon Eric Pickles MP, I wrote to him on 3rd November in the form attached as Appendix 1 to this question and I attach the response received. Has Councillor Taylor received a response to his own letter?"

Reply from Councillor Taylor:

"I wrote to both the Chancellor and Secretary of State on the issue of grant damping. Like you my letter to Eric Pickles was passed on to his Junior Minister.

I have to report that the Government has ignored your pleas and my comments in equal measure. Not only has the Government failed to reduce the consequences of damping but Enfield suffers a massive loss of £15 million for the year 2011/12 making Enfield the largest loser in London. By contrast Wandsworth is the largest gainer having received £44 million in protection through the floor process.

I will continue to make the case for Enfield, not only in terms of this year, but 2012/13 which also has a likely damping effect of £8 million."

Question 5 from Councillor Sitkin to Councillor Bond, Cabinet Member for Environment, Street Scene and Parks

"What impact has the recent 'Comprehensive Spending Review' had on the 'Carbon Reduction Commitment Energy Efficiency Scheme' and what is Enfield's current position?"

Reply Councillor Bond:

"The Spending Review has changed the emphasis from a risk of +/- £50,000 in April 2011 to a pressure of more than £½ million of what is essentially a "Carbon Tax" in April/June 2012 based on a cost of £12 per tonne of emissions produced by all corporate buildings and schools.

Prior to the 'Spending Review' Enfield was on target to be in the top 15% of the 3,000 participants in the CRC scheme and would likely have achieved a high position in the league table and received a positive recycling payment of up to £50,000.

The league table will still be produced in October 2011 but, with no recycling payment, the significance will be reputational only.

Enfield has achieved this by working towards and achieving the coveted '**Carbon Trust Standard**' and investing in raising awareness to all staff. The Carbon Trust Standard is a great way of showing that we are on the front foot when it comes to carbon management best practices, and gives us an opportunity to communicate our environmental credentials with integrity to those that matter. It is a testament to the work that the Council's employees have put in to reducing the Council's carbon intensity so far.

The Carbon Trust Standard is awarded to organisations that measure, manage and reduce their carbon footprint. Preparation by Council Officers for the standard included:

- Updating the Council's external website and Enfield Eye
- Planning internal and external communications (e.g. Staff Matters, Watch This Space, Our Enfield etc).
- Initiating the on-line staff awareness training module – in September 2010 we launched the Council's first energy awareness training for employees which has so far been completed by over 1700 staff and managers. It is designed to encourage employees to save energy and hence reduce the overall energy consumption and cost.
- Establishing soundness of energy data, audit trails, energy survey files, policies, documents, minutes and actions etc

In November the external assessor carried out a detailed audit on the above areas for all corporate assets (excluding schools) and concluded with site visits to Civic Centre, Charles Babbage House, Millfield Centre, various depots and the recently opened Central Library.

The benefits of achieving the Standard are:

- Contributes to the early action metric which leads to improved performance in the league table in the first phase of the CRC
- Will help to demonstrate the Council's commitment to carbon reduction
- Improved management of environmental risk
- Long term energy and carbon savings
- An environmentally aware workforce – estimated to equate to 5%+ saving in energy
- Enhanced reputation among staff and stakeholder

Enfield has also invested in a Smart Meter programme (130+ meters installed to date) that enables us to measure, monitor and manage the corporate portfolio and schools energy consumption. This will allow us to focus on the key areas of reduction that will become paramount in the next few years of the scheme."

Question 6 from Councillor Neville to Councillor Taylor, Leader of the Council

“Could the Leader of the Council indicate whether he intends to submit the consultation document on Enfield’s Spending Review for a Plain English award? On a more serious note, can he tell Council who in the administration vetted and approved the document for clarity and whether on reflection he believes that it provides sufficient clarity for ordinary Members of the public to deliver a meaningful response?”

Reply from Councillor Taylor:

“I am sorry that Councillor Neville has struggled with the Budget Consultation process. I must however inform him that the response to our consultation process exceed those managed under the administration he served.”

Question 7 from Councillor Levy to Councillor Bond, Cabinet Member for Environment, Street Scene and Parks

"In light of the changes to the Carbon Reduction Commitment Energy Efficiency Scheme essentially becoming a “carbon tax” and the ongoing national and global commitments to reduce CO₂ emissions, what is the Council doing to reduce its carbon footprint?"

Reply from Councillor Bond:

“Much effort and upfront investment is needed if we truly want to make a significant reduction in our carbon footprint. A most noteworthy progression is the imminent creation of a new “Climate Change/Sustainability” Team. This administration included within its manifesto the aim of “*Reduced carbon footprint - A Labour Council will audit and monitor Enfield’s carbon footprint and take action to reduce the Council’s impact upon the environment*” and it is with this and the national commitment in mind that we are refocusing our limited existing resources and investing further resources to deliver this aim. I have successfully secured a sum of money and officers are working to design, recruit and implement the much needed team which will comprise of existing posts and officers within the Council and recruit a new manager who has the experience and technical ability to drive forward our challenging climate change agenda.

We expect this team to access available external UK funds such as Green Investment Bank and other European funding. Essentially they will become largely self financed and able to deliver essential projects whilst reducing the burden on limited Council funds.

In the meantime, we have continued with the delivery of the projects contained within the Carbon Management Plan (CMP). The CMP realises the Council's carbon and financial savings over a five year period through its vision of Reducing Costs, Reducing Energy and Reducing Carbon. The Plan also sets the Council a 25% carbon reduction target from 2008/09 baseline levels by March 2014.

A successful application for Salix Finance Ltd match funding was made in 2010 for £300k; Enfield Council has identified £300k of funds in order to match-fund Salix contributions to invest in energy saving projects and technologies over a two year period.

A total of 16 energy saving projects were identified for the initial tranche of Salix funding (June to September 2010). These amounted to £147k and will deliver cost savings of £31,310 and approximately 200 tonnes of CO₂ per year.

All energy saving projects have to comply with the following set of criteria laid down by Salix:

- Technical payback of less than 5 years
- Lifetime cost of CO₂ less than £100/tonne
- Project must be additional

The projects in Tranche 1 were identified as a result of findings from 20 energy surveys that have been undertaken in corporate properties since 2007. They include draft proofing, lighting upgrades and lighting occupancy controls, heating controls, cavity wall & pipe-work insulation, voltage optimisation, variable speed drives at a number of corporate properties.

The Salix Finance Ltd match funding requires continual and careful management and will be paid in accordance with the funding profile set out below. The funding will be available to be drawn down to match fund tranches over the two year period.

- Tranche 1; June 2010 to September 2010 – Salix to contribute £70k (total £140k)
- Tranche 2; October 2010 to March 2011 – Salix to contribute £100k (total £200k)
- Tranche 3; April 2011 to September 2011 – Salix to contribute £100k (total £200k)
- Tranche 4; October 2011 to March 2012 – Salix to contribute £30k (total £60k)

The Council is currently identifying and quantifying new energy saving projects for Tranche 2 (by March 2011). These will likely include pipe, pump and valve insulation, window insulation seals, passive infra-red lighting controls, heating zone controls, ceiling insulation, voltage optimisation and radiator reflective panels at a number of corporate properties.

More projects will be required in turn for Tranches 3 and 4 to the appropriate deadline.

The “recycling fund” will allow savings generated by early projects to be invested in later projects which will add to the overall investment fund beyond the initial two years. Additional and alternative external funding will need to be secured as Salix funding is selective on technology type.

The CMP itself continues to be developed following its initial issue and the first revision reflects amendments and developments for the period April to September 2010 inclusive. It will be updated every six months to measure progress against the target. The CMP also includes projects that are not funded by Salix (e.g. transport related).

Following the first revision of the Plan in October 2010, the Council would now expect to achieve 78.3% of its 25% reduction target within the planned period (was initially an estimated projection of 71%). This is equivalent to approximately 19.7% of the baseline emissions (was initially 18%).

This is calculated to deliver potential cost savings of £5.5m over the 5-year period and a cumulative carbon reduction of 35,082 tCO₂. The cost of these projects is projected to be approximately £2.5m over the 5-year period.”

Question 8 from Councillor East to Councillor Anwar Cabinet Member for Community Cohesion and Capacity Building in the Third Sector

“What grants into the Third Sector have been made since his appointment and to which organisations? In addition, which third sector organisations has Councillor Anwar met with since the last full Council meeting and what meetings are scheduled for the next two months.”

Reply from Councillor Anwar:

“The Council is in its 2nd year of commissioning the organisations that were listed in the 31st October 2007 Cabinet report- these groups are funded until 31st March 2012, hence no additional grants have been made to the Third Sector.

In relation to my meetings since the last full Council on 10th November 2 major events have taken place which were the BAME Conference and the Social Capital Conference which I chaired. Both events were very well attended with organisations coming from all over the Borough. I was away on holiday for most of December and have no further visits planned at present. However, I am open and willing to meet any voluntary organisations in the borough on request.”

Question 9 from Councillor Simbodyal to Councillor Bond, Cabinet Member for Environment, Street Scene and Parks

"What is the Council going to do now that the Local Development Framework Core Strategy has been inspected and adopted, with specific regard to sustainability, energy use and carbon reduction?"

Reply from Councillor Bond:

"The Core Strategy is based on an extensive local evidence base on key issues, constraints and opportunities facing the borough. The Inspector's Report received in September confirmed the Plan's soundness subject to a few minor changes. On 10th November, 2010 the Council adopted its Local Development Framework (LDF) Core Strategy which provides direction for the future development of the borough over the next 15 to 20 years and holds considerable weight in all planning decisions in-line with the UK's plan-led planning system.

As part of the preparation of the LDF, the Council are now producing a Development Management Document (DMD) to provide detailed criteria or standard based policies by which planning applications will be determined. It will be a key vehicle in delivering the vision and objectives for Enfield as set out in the Core Strategy. The DMD will contain policies covering a wide range of topics including housing, community services, the economy and town centres, sustainability and tackling climate change, environmental protection, green infrastructure (including the green belt and parks) and design and heritage. It is anticipated that the draft DMD will be published for consultation in Spring 2011 with the final version adopted in Winter 2012 following an independent examination in public.

The key objectives of the sustainability and tackling climate change section will focus around:

- Promoting higher standards in relation to sustainable design
- Promoting sustainable use and disposal of resources
- Promoting the use of renewable and low carbon technologies
- Mitigating against the causes and adapt to the consequences of climate change
- Promoting consideration of sustainability within the initial design stage
- Making the borough more attractive, well designed and a sustainable place

All development will need to be designed in accordance with the energy hierarchy and in line with Core Policy 20 of the Core Strategy.

- Step 1: Use good design to minimise the development's energy needs
- Step 2: Make the most use efficient energy, heating and cooling systems
- Step 3: Make use of renewable energy sources

The Council is also producing a Supplementary Planning Document (SPD) on S106 for the LDF to establish a transparent, fair and consistent process for negotiating S106 agreements. Within the SPD, guidance on how the Council may secure the requirements set out in the Sustainability and Tackling Climate Change section will be detailed – for example financial contributions will be ring-fenced within a Carbon Fund where funds would be used to fund energy projects identified (within the Council's Renewable Energy and Low Carbon Development Study), or those within the Infrastructure Delivery Plan. The SPD will be published for consultation early 2011 and will be linked to the Council's Infrastructure Delivery Plan. “

Councillor Question 10 from Councillor Neville to Councillor Bond, Cabinet Member for Environment Street Scene and Parks

“Could he tell us whether he has met with the MD of David Webster Lighting Ltd to discuss the progress of the street lighting PFI?”

Reply from Councillor Bond:

“Yes”

Question 11 from Councillor Robinson to Councillor Anwar, Cabinet Member for Community Cohesion and Capacity Building in the Third Sector

"You have been very active with 2 major events in November - the BAME Conference and the Social Capital Conference. These were very important initiatives on community cohesion. Given the supposed interest by Opposition Members in the Third Sector and cohesion, how many Opposition Members attended these events?"

Reply from Councillor Anwar:

“It would appear from records held by officers that no Opposition Members attended either event. “

Question 12 from Councillor Kaye to Councillor Orhan Cabinet Member for Education and Children's Services

“Does she support the proposed Woodpecker Free School in Enfield?”

Reply from Councillor Orhan:

“As a matter of principle I do not support the coalition Government's policy of establishing free schools: the framework of schools introduced by the former Labour Government provided more appropriately for the development of a diverse community of excellent local schools.

I do however recognise that the coalition Government is now calling the shots and that one of the most pressing challenges that we are now facing is the provision of additional primary school places to meet the forecast increase in demand. The proposed Woodpecker Hall Primary Academy can provide some of those places in an area of the borough where need is pressing. If this new school can deliver the ambition of its sponsor to provide excellent education to local children and reduce the pressure on our capital budgets then we will be content to work with the new school for the benefit of local children and families."

Question 13 from Councillor Levy to Councillor Orhan, Cabinet Member for Education and Children's Services

"How many young people will suffer from the withdrawal of Educational Maintenance Allowances?"

Reply from Councillor Orhan:

"We can estimate, based on 2009/10 figures, that approximately 4,200 young people will be affected. These are latest statistics available as we do not hold these figures centrally. We receive the data from the Provider Gateway."

Question 14 from Councillor Headley to Councillor Anwar Cabinet Member for Community Cohesion and Capacity Building in the Third Sector

"Does he support the cuts of £300,000 to the third / voluntary sector proposed by the Labour administration in its budget papers and if he does support it, how can he justify it?"

Reply from Councillor Anwar:

"All consideration of the actions of the Council need to be in the context of the draconian budget reductions of the Tory-led Government. In the current financial climate, we have looked at all aspects of the Council's budget to identify possible savings and considered their impact on the local community. The Council is still seeking views and final decisions are yet to be taken, at Cabinet on 9 February and Cabinet on 2 March, but I will ensure that the total funding for the Third Sector provided directly through the Enfield grants process does not fall in cash terms."

Question 15 from Councillor Keazor to Councillor Orhan, Cabinet Member for Education and Children's Services

"Can we confirm what capital is being made available by the Government for school building?"

Reply from Councillor Orhan:

“The following capital grants for school buildings in 2011/12 were recently announced:

Devolved formula grant	£968k (this grant which has been cut by 70% from £3,268k in 2010/11 will be allocated to all schools on a formulaic basis)
Basic need	£5,561k (to provide additional school accommodation to meet the increased demand for school places compared with £11,326k in 2010/11)
Maintenance	£4.663k (community and foundation schools and Sure Start children's centres)
Maintenance	£1.606k (voluntary-aided schools)

Additionally the following allocations have been announced:

Oasis Academy Hadley	£20,600k (reduced from £26,800k)
Aylward Academy	£10,921k
Nightingale Academy	£6,445k

Other capital funding streams have ceased including funding for modernising primary schools (£7,435k) and school kitchens (£1,722k). The cancellation of the Building Schools for the Future programme cut funding by more than £100 million: the allocation for Aylward and Nightingale Academies still leaves the Council with a loss of more than £80 million.”

Question 16 from Councillor Joannides to Councillor McGowan Cabinet Member for Older People, Health and Adult Social Care

“Does he support the Labour administration’s budget proposal to close the Rose Taylor Day Care Centre at weekends? If he does support this proposal, how can he possibly justify this?”

Reply from Councillor McGowan

“The impact of the cuts of the Tory-led Government are serious and the responsibility for cuts rests with the Government. The Rose Taylor centre provides day care provision seven days a week. The proposal is to no longer provide day care at this centre on Saturday, Sunday and Bank Holidays. At present attendance on these days is very low. Currently there are only 5 service users attending the centre on Saturday and 8 on Sunday (Compared to between 28 - 38 per day on weekdays). This weekend service provision is therefore not the most effective way of using the Council’s resources whilst there are other ways in which the service can be provided and still meet the needs of the service users.

Reardon Court day services have sufficient spaces to accommodate those service users currently attending the Rose Taylor centre at weekends. Service users and their carers will be consulted and given the option of transferring to

an alternative weekend/bank holiday day service. We will ensure that staff continue to support all service users who move to Reardon Court and make them feel welcome to the new service. Existing permanent staff hours can be re-allocated across all the centres and we will be able to save on agency staff and running costs for these days.

Consistent with Social Care Personalisation Programme we will ensure that individuals who wish to make alternative choices for day opportunities and support are enabled to do this through a personal budget and appropriate support and advise to make such arrangements.”

Question 17 from Councillor Cole to Councillor Orhan, Cabinet Member for Education and Children's Services

"How many children have taken up the school uniform initiative?"

Reply from Councillor Orhan:

“I have reviewed our successful applications and we have paid grants for 155 reception children and 172 grants for year 7 children therefore 327 children have already benefitted. We are currently processing a further 282 applications.”

Question 18 from Councillor Rye to Councillor Orhan Cabinet Member for Education and Children's Services

“Does she support the Labour administration's budget proposal to cut the staffing for disabled children at the Cheviots Centre in my ward and if she does, how can she justify this?”

Reply from Councillor Orhan:

“Following the Tory-led Government's decision to reduce expenditure in local Government services by 28%, I have worked closely with Council officers to identify a range of efficiency savings which minimise the impact on the residents of Enfield.

In the current financial climate, we have looked at all aspects of the Council's budget to identify possible savings, and considered their impact on the local community. We are still seeking views and final decisions are yet to be taken at Cabinet on 9th February and Council on 9th March.

This challenge is compounded by the absence of any protection for services to vulnerable children, including those with disabilities. Notwithstanding that, locally, we are demonstrating our commitment to local disabled children by maintaining the current staffing levels at the Cheviots Centre. We will, however, be making some efficiency savings by more cost effective use of the transport and sessional staff budgets. I await the outcome of the Government's review of SEN services and hope that this review identifies the need for additional investment in this critical area of local Government work."

Question 19 from Councillor Ibrahim to Councillor McGowan Cabinet Member for Older People, Health and Adult Social Care

"Can the Cabinet Member clarify the position regarding Elizabeth House?"

Reply from Councillor McGowan

"The re-provision of Elizabeth House as a Dual Registered Care Home is progressing and the background work has now been finalised to seek formal tenders from providers. The formal procurement process will start at the end of January 2011 with the placing of an advert in relevant national publications. The expectation is that a new care home provider of a facility providing some 70 beds on the site will be appointed over this summer and a new care home delivered in late 2013.

The former Elizabeth House care home is soon to be demolished and a hoarding has been erected around the perimeter of the site. A formal tender for the demolition of the existing building has now been undertaken and a formal decision on choice of provider will be made in the next few weeks to enable a contract to be issued and work commenced.

I can also advise that the Adult Social Services Scrutiny Panel Working Group continues to look at the development of re-provision on this site."

Question 20 from Councillor Kaye to Councillor Orhan Cabinet Member for Education and Children's Services

"Does she support the proposed reduction in SEN school transport proposed in the Labour administration's budget papers and if she does how can she justify this?"

Reply from Councillor Orhan:

"The Tory-led Government has undermined the services of the Council with its unacceptable reduction in funding.

In the current financial climate, we have looked at all aspects of the Council's budget to identify possible savings, and considered their impact on the local community. We are still seeking views and final decisions are yet to be taken at Cabinet on 9th February and Council on 9th March.

However, I can confirm the proposed reduction in the school transport budget should not present a reduced service in relation to numbers of disabled children being supported in safe travel to school and college. It represents an appropriate review of efficiency along with practical solutions that will enable greater independence for students that will be of value for them and their families as they progress into adult life. This includes systematic review of routes and contracts for the greatest possible efficiencies, along with funded and supported travel training to enable students to progress to independent travel to serve them for life."

Question 21 from Councillor Cole to Councillor Goddard, Cabinet Member for Regeneration and Improving Localities

"Can Councillor Goddard please tell me what is happening with 284 Green Lanes, Palmers Green, N13 5TU, the site earmarked by the former Conservative administration for the relocation of Palmers Green library?"

Reply from Councillor Goddard:

"The site has been taken over by Waitrose which will bring significant benefits to Palmers Green and the retail provision in the area. We understand that it will open on January 27th. This is a very satisfactory outcome that maintains the library in its original location boosts the retail offer and results in no continuing financial loss to the Council. By way of background a new 25 year lease of 284 Green lanes was entered into in October 2009 for the purposes of conversion and refurbishment for a new library.

A decision was subsequently taken in 2010 to abandon this proposal. Officers then proceeded to enter into negotiations with the Waitrose Partnership who had previously expressed an interest in the location for a convenience food store. Following agreement on Heads of Terms, officers concluded the transaction wherein the Waitrose Partnership now take full responsibility for the property for the residue of the lease term and in addition paid the Council a lease premium. The Council therefore has no ongoing liability in respect of this asset."

Question 22 from Councillor Kaye to Councillor Orhan Cabinet Member for Education and Children's Services

"Does she support the proposal of the Labour administration to discontinue support from the Council's own core funding to support after school clubs?"

Reply from Councillor Orhan:

“In the current financial climate and as a result of Government cuts, we have looked at all aspects of the Council’s budget to identify possible savings, and considered their impact on the local community. We are still seeking views and final decisions are yet to be taken at Cabinet on 9th February and Council on 9th March.

I value the work of after school clubs and am very disappointed that the cuts imposed by the Tory-led Government mean that we have to contemplate this reduction.”

Question 23 from Councillor Lavender to Councillor Taylor Leader of the Council

“Can he inform the Council when the legal agreement was reached with the developers for Edmonton Green shopping centre and can he confirm that an appropriate Schedule for Dilapidations was included in this agreement? “

Reply from Councillor Taylor:

“The lease to St Modwen is dated 6 May 1999. The term runs from 25 March 1999. A schedule of dilapidation was not attached to the lease.

Question 24 from Councillor Laban to Councillor Charalambous Cabinet Member for Young People and Culture, Leisure, Sports and the Olympics

“I note that Albany Leisure Centre has had its signs removed. I would assume that their removal is in anticipation of their replacement by the incoming operator. However, one would have thought that there would have been greater coordination regarding the removal of the signs and their replacement. This facility has appeared derelict and closed to residents and gives the appearance of a lack of care and investment in the east of the Borough by the present administration. Will the Cabinet Member contact the incoming operator and ensure that the new signs are erected as soon as possible?”

Reply from Councillor Charalambous:

“The signs at Albany Leisure Centre have been removed by the new contractor as the old signs had the previous operator’s logo on them. This is one of the Leisure Sites that the Council is making significant investment into over the next 12 months and as part of this investment new signage and a press campaign will be created to inform residents and customers of the upgraded facility. Officers have talked to Fusion Lifestyle our new leisure operator and they have reassured us that temporary signage will be put in place as soon as possible to ensure the site is visible and promoted to customers.”

Question 25 from Councillor Laban to Councillor Taylor, Leader of the Council

“The Council owned sites of Elizabeth House and Pitfield Way in the east of the borough are currently boarded up. Please can the Council confirm what plans there are for these sites and how long these high street facing sites are likely to remain boarded up. Their current appearance gives the impression to the public of a lack of investment in the east of the borough by the present administration.”

Reply from Councillor Taylor:

“As part of the redevelopment on this site, plans are underway to demolish the existing vacant building in the early part of this year in order to begin construction of a new dual registered care home service. It has been necessary to secure the site with hoarding as the vacant building has been vandalised and broken into.

The adjacent site [1-3 Pitfield Way] - the former Council offices site and car lot has been boarded up and Cabinet on 15th December confirmed that a disposal of this site may proceed. Officers are exploring how to best market the site to compliment the proposed care home facility intended for neighbouring land and to enhance the overall local amenity. It is considered that the disposal should be linked with the care home design arrangements so the disposal may not complete until late 2011.”

Question 26 from Councillor Neville to Councillor Bond Cabinet Member for Environment, Street Scene and Parks

“The previous administration undertook a programme for the creation of a series of pocket parks in the east of the Borough such as Forest Road and Florence Hayes Open Space. Before the election the Labour opposition, as it then was, supported these proposals; they quite happily posed for pictures next to Florence Hayes Open Space claiming all the credit for it, for example. The programme envisaged the creation of pocket parks at Painters Lane in Enfield Lock ward and on the Holmesdale tunnel in Turkey Street ward. Since May, when the Labour Party got elected to these wards, nothing seems to have happened with respect to these sites. Can the Cabinet Member for Environment Street Scene and Parks please confirm the status of these projects? A lack of certainty about their future will give the appearance of a lack of care and investment in the east of the Borough by the present administration.”

Reply from Councillor Bond:

“Since Councillor Neville's Group lost the last election, he clearly has continued to avoid visiting the eastern part of the borough. Progress continues apace with these projects. Work has commenced on site at Painters Lane. Holmesdale Tunnel work commences this Spring/Summer. Phases one and

two of the Turkey Street Gateway are complete. The final improvements will be completed this year. Since May the Council has repeatedly demonstrated its commitment to all parts of the borough, something the previous Conservative administration failed to do.”

**Question 27 from Councillor Henry Lamprecht to Councillor Taylor
Leader of the Council**

“When in opposition the Labour opposition complained that the previous Conservative administration took no action in respect of and was the cause of health, wealth and life expectancy inequalities in the east and west of the Borough. Would the Leader of the Council please state in detail what actions the present Labour administration has taken since May to deal with these matters, which were not already being undertaken by the previous Conservative administration and when such actions were approved and implemented. Can he please confirm what effect, if any, any of these actions has or is likely to have?”

Reply from Councillor Taylor:

“I thank you for your question and for highlighting the very challenging health inequalities including differentials in life expectancy we face in our borough. The new administration has a strong commitment to tackling health inequalities and in its first year has created the planning conditions to tackle health inequalities and mitigate the impacts of central Government imposed budget reductions on health inequalities. In particular we have:

- Established a Cabinet Health Sub Committee, which will shortly be receiving it’s first report on the development of the next Joint Strategic Needs Assessment for Enfield, details on wider Public Health priorities and crucially details of planning for the transition of public health to the Council.
- Been working closely with the NHS to ensure that they have a strong focus on East of Enfield and health improvement programmes in the East of the borough.
- Are closely following developments of the NHS in North Central London to ensure that they maintain their focus on Enfield and that operating cost reductions do not adversely impact on our residents.
- Strengthened partnership working in the east of the borough, particularly by the establishment of the North East Enfield Partnership Board [chaired by Councillor Goddard] and by holding a Health and Wellbeing Fair in Ponders End in the summer.
- In respect of Health Inequalities we face some real challenges as far as life expectancy, cardiovascular disease and cancer are concerned in Enfield. These have been prioritised through our Improving Health and

Wellbeing Strategy and the ongoing activities which are expected to impact on mortality figures include the Physical Activity Strategy, Food Strategy, the newly formed Tobacco Control Alliance and the Stop Smoking Service.

- Established the Enfield Residents Priority Fund (Ward based budgets). The key element here is the ward allocations which will favour the wards with the higher level of health and wellbeing issues in the east. As part of this we are developing a menu of potentially health improving interventions which wards may purchase to tackle health inequalities.

In respect of a number of key performance measures this year we are on target for delivering against our smoking prevalence target, number of drug users in effective treatment and number of alcohol related harm admissions to hospital, and take up and coverage for cervical screening have improved and Enfield is now the best performing PCT in NCL. In respect of Chlamydia screening although not achieving the yearly target there has been a slight increase in performance from quarter 1 to quarter 2 and a sexual health self assessment is currently being undertaken by the Public Health Department and a detailed action plan will be drawn up.

Finally I can advise that the NHS Health checks programme is aimed at detecting undiagnosed vascular disease in people aged between 40 and 74. To date NHS Enfield has give a health check to 1344 people and found 66 people at high risk of developing disease and 165 at moderate risk of who 34 have been put on medication. 6 cased of undiagnosed diabetes have been detested and 66 people either given advice and support on stopping smoking or been referred to the free Enfield Stop Smoking Service.

I recognise that the Council cannot do this alone and want to pay tribute to the health service professionals and especially the many voluntary sector organisations involved in this work.

It is deeply regrettable that the Government withdrew the performance reward grant their efforts had secured, removing much needed resources from further investment in this area. Perhaps Councillor Lamprecht might wish to write to the Secretary of State condemning him for this given this new, and rather unexpected, concern for the East of the borough.”

Question 28 from Councillor Hall to Councillor Stafford Cabinet Member for Finance, Facilities and Human Resources

“Will the Cabinet Member please confirm whether any formal approaches have been made to or received by any neighbouring authority to combine and reduce overheads in the provision of any services. Can he please confirm in each case (i) the name of the authority, (ii) the date of the approach, (iii) the services the subject matter of the enquiry and (iv) the response.”

Reply from Councillor Stafford:

“We discuss regularly with many authorities the scope for sharing services, whether they are neighbours or not. We also discuss the scope for sharing services through Capital Ambition, via political networks and through the North London Strategic Alliance. When the time is right, we will announce specific proposals.”

Question 29 from Councillor D Pearce to Councillor Bond Cabinet Member for Environment, Street Scene and Parks

“Can the Cabinet Member for Environment Street Scene and Parks please confirm whether the present budget proposals envisage any reduction in the resources available to Trading Standards officers to investigate the sale of counterfeit goods?”

Reply from Councillor Bond:

“No”

Question 30 - Withdrawn

Question 31 from Councillor Joannides to Councillor McGowan Cabinet Member for Older People and Adult Social Services

“Further to my question at the previous full Council meeting, is Councillor McGowan now in a position to say when he expects to have in place an independent chairman for the Adult Safeguarding Board?”

Reply from Councillor McGowan:

“I thank Councillor Joannides for his question, which was covered at Full Council in November as a result of a question from Councillor Vince.

I can confirm that an external review of safeguarding adults arrangements in Enfield, commented that a particular strength of our Safeguarding Adults Board was that it was “chaired at the right level of seniority, and has leadership which drives change and is respected by partners.”

The need to consider an independent chair for the Safeguarding Adults Board was strengthened with the Government response to the review of *No Secrets*, in which it was announced that Adult Safeguarding Board’s will be placed on a statutory footing, similar to Children’s Safeguarding Boards. However at this stage there is no formal requirement for an independent chair of Adult Safeguarding Boards as there is with Children’s Safeguarding Boards.

The last meeting of the Adults Safeguarding Board has endorsed the intention to recruit an Independent Chair during 2011/12. Work is underway to achieve this.

In the meantime as Councillor Joannides will be aware, in addition to my ongoing personal interest in assuring the quality of Safeguarding work, the Adult Social Services Scrutiny Panel has reviewed the Safeguarding Adults Annual Report.”

Question 32 from Councillor Laban to Councillor Bond Cabinet Member for Environment, Street Scene and Parks

“What steps will Councillor Bond take to ensure all future consultations on Controlled Parking Zones will include an explanation of what CPZs are?”

Reply from Councillor Bond:

“Thought we dealt with this at the last Council meeting. Officers will include an explanation of CPZs in future consultations.”

Question 33 from Councillor Maynard to Councillor Stafford Cabinet Member for Finance, Facilities and Human Resources

“At the last full Council meeting, Councillor Stafford said “the Council is in the process of evaluating options for a new Asset Management System”. When does he expect this process to be finished?”

Reply from Councillor Stafford:

“Options for the proposed Asset Management System are still being evaluated. A preferred supplier has been selected and it is planned that the Council will sign a contract within the next 3 months.”

Question 34 from Councillor Prescott, to Councillor Doug Taylor Leader of the Council

“One of the many initiatives in respect of Palmers Green, which the previous Conservative administration initiated and the GLA supported, was the proposal to rebuild and refurbish Broomfield House so that it can be used principally for housing whilst securing public access.

The Conservative opposition recognises that the view of the previous Labour administration was that the number of units of accommodation which were provided did not necessarily present the best value for money. It was the Conservative administration’s view that given the proposal not only secured some units of accommodation but also finally restored the listed building and given the Council’s expenditure would be match funded by the GLA that the proposals presented good value for money to the Council and to the residents of Palmers Green in particular.

Councillors were invited to a preview exhibition detailing proposals for the restoration of Broomfield House. The main public exhibition was held at Broomfield School on Thursday 20th January and Saturday 22nd January.

Will the Leader of the Council confirm that the Labour administration is fully signed up to supporting this initiative?"

Reply from Councillor Taylor:

"My administration has been fully supportive of the continued work by officers to finally find a satisfactory solution for Broomfield House. I'm pleased to clarify that the offer from the GLA is for £5.97m which does not require any match funding from the Council. This represents value for money for the Council. We have already received £500k to facilitate design work and we are on target to have ready a planning permission and listed building consent application by the end of March. Of course we will only make those applications if the GLA and the Mayor fulfil their promise to grant us the balance of the funding. The exhibition on the 20 and 22 January will show how the House, Stable and yard are proposed to be restored and converted to homes for older people. The House will also contain a new cafe and community facilities that will put it at the heart of the Park and the local community. Over 9,000 local residents and groups have been invited to the exhibition and adverts have been run in the local press. Public interest is high and I look forward to seeing the public's response to the proposals. Enfield's heritage is a source of pride for everyone across the Borough and I hope we will all work positively with community groups and local residents to finally resolve this long-standing problem.

Indeed, due to its rapidly deteriorating condition this may be our last chance to save the building. We are ready to play our part in its restoration. We just need the GLA and the Mayor of London to hold to their promise and in April send us the full amount of the grant."

Question 35 from Councillor Lamprecht to Councillor Stafford Cabinet Member for Finance, Facilities and Human Resources

"Will Councillor Stafford confirm the ongoing revenue costs of maintaining Southgate Town Hall and also its budgeted capital receipt and the lost interest per month upon that capital receipt?"

Reply from Councillor Stafford:

"The ongoing revenue costs of maintaining Southgate Town Hall during 2010/11 are estimated as facilities management costs of £243,490 and repair and maintenance costs of £55,250.

There is no budgeted capital receipt for the property as options regarding the future use are being considered and the amount of capital receipt will vary according to use."

Question 36 from Councillor Barker to Councillor Bond, Cabinet Member for Environment Street Scene and Parks

“With the Government's Big Society initiative coming into play where we are encouraged to help our neighbours and neighbourhood, would the Cabinet Member for Environment please give a definitive statement on the situation for Members of the public who clear the snow and ice from the pavements outside their dwelling - and the legal position should someone slip on that cleared footpath, as there appears to be conflicting advice between our website and the instructions from TfL to Skanska?”

Reply from Councillor Bond:

“The Council's advice is clearly stated on the Council's website and reflects national guidance.”

Question 37 from Councillor Prescott to Councillor Stafford Cabinet Member for Finance, Facilities and Human Resources

“With reference to the Labour manifesto pledge regarding business rates hardship relief, please provide details of all support approved and/or actually given to date: amounts, names of recipients, dates of approval, conditions attached, and ward within which the recipient operates.”

Reply from Councillor Stafford:

“No rate relief has been granted yet for this financial year.”

Question 38 from Councillor Prescott to Councillor Stafford Cabinet Member for Finance, Facilities and Human Resources

“With reference to the Labour manifesto pledge regarding business rates hardship relief, what are the measurable objectives and timescales against which this programme will be judge successful (or not).”

Reply from Councillor Stafford:

“Details of the pilot business rate relief scheme were included in the Cabinet report of the 13th October 2010. The success of the scheme will be judged by reference to levels of void property in the area, business turnover and scheme take up. Rate relief will initially be allowed for one year. The award will then be reviewed to ensure that circumstances have not changed.”

Question 39 from Councillor Prescott to Councillor Anwar Cabinet Member for Community Cohesion and Capacity Building in the Third Sector

“With reference to the Labour manifesto pledge regarding support for third sector organisations, please provide details of his Capacity Fund: how organisations can apply for support, how much each organisation is

individually able to apply for, what the eligibility criteria are, what conditions are to be attached to any support given, whether support is provided in the form of a repayable loan or a non-repayable grant, and whether there are any restrictions on wards within which applicant organisations must operate.”

Reply from Councillor Anwar:

“It is my intention to establish a new strategic approach to voluntary and community sector support, which will be underpinned by a commitment to fairness, growth and sustainability and strong communities. This will provide a framework within which future support decisions will be made. This framework will be developed and consulted on during 2011 and completed in time to inform future funding decisions.”

Question 40 from Councillor Prescott to Councillor Anwar Cabinet Member for Community Cohesion and Capacity Building in the Third Sector

“With reference to the Labour manifesto pledge regarding support for third sector organisations, what are the measurable objectives and timescales against which this programme will be judge successful (or not).”

Reply from Councillor Anwar:

“May I direct Councillor Prescott to the answer previously given under Question 39.”

Question 41 from Councillor Prescott to Councillor McGowan Cabinet Member for Older People, Health and Adult Social Care

“I have tried without success to obtain details of how the data the Cabinet Member quoted in his response to Council on 10th November relates to his vision for the future of adult social services in Enfield. Could I ask the Cabinet Member to share his personal vision for the future of adult social services in Enfield. In doing so, I would expect him to detail a modest set of measurable objectives and timescales against which his tenure as Cabinet Member for adult social services will be judged successful (or not).”

Reply from Councillor McGowan

“As Councillor Prescott knows he has been sent the nationally published articles from which I sourced the data in my response to Council on 10 November.

My personal vision for the future adult social services in Enfield is consistent with the former Labour Government’s “Putting People First Concordat”, as Councillor Prescott will know his own party nationally has endorsed that personalisation is the future for social care.

Clearly this cross party consensus on how to ensure that some of the most vulnerable Members of our community receive the care and support they need is helpful. I am sure all in this chamber will share that commitment and like me be loathe to see any attempts to play party politics with their lives.

Therefore my vision centres around:-

Giving people as much choice and control over their lives as possible,
Raising awareness of Adult Abuse, improving prevention and responding to abuse
Supporting the estimated 29,000 Carers in Enfield
Improving the premises from which services are offered to the most vulnerable
Making sure that we can use resources effectively and continue to be able to respond to the ever increasing demographic demands placed on this service.

So at the end of my tenure you will see more people on personal budgets, independent verification of improved adult safeguarding practice, more carers receiving assessments and support, and more premises improvements like those Members of both parties so rightly supported at the Formont Centre opening recently.

Delivering this in the current financial climate will of course be challenging and will continue to require the skill and commitment of the many talented and dedicated staff throughout the department and the continued support of many partners

I very much hope that cross party consensus on the priorities for adult social care continues and that the current national review of the long term funding for social care leads to central Government ensuring that the resources needed to support the most vulnerable members of Enfield’s community are made available in future years.

The Government has claimed that it has provided more money for adult social care as part of this years budget, but all the evidence, including the sources I quoted at last Council, agree that this does not adequately meet the growing demand. This administration has evidenced its commitment by ensuring that

additional resources beyond the level from central Government have been included in our budget proposals.”

Question 42 from Councillor Maynard to Councillor Orhan, Cabinet Member for Education and Children’s Services

“The total number of schools with Academy status now stands at 407. This is over a two fold increase from the 203 that were begun under the previous Labour Government and means that nearly one in ten state secondaries are now Academies. Parental choice and higher standards in education are becoming a reality thanks to the work of the coalition Government. Will the Council congratulate the Secretary of State for Education on this achievement and recognise its importance for the children of Enfield?”

Reply from Councillor Orhan:

“I think we need to remember that the Academies Act passed by the new coalition Government amended existing legislation and changed the reasons and the criteria for schools to apply to be academies, initially only allowing outstanding schools to transfer. It also appeared to offer considerable financial inducements to do so.

As members will be aware in Enfield there are currently 6 academies, 4 of which were established or converted under legislation passed by the previous Government. The majority of academies opened under the Labour Government were schools where it was felt they needed a new direction and to work under a different sponsor to address particular issues and raise standards. It is certainly encouraging to see that through external sponsorship, considerable additional investment including Building Schools for the Future funding, and a range of support from local authorities and others there has been great improvement in the performance of many of these academies.

The vast majority of the schools that have recently transferred already have high standards, part of the outstanding judgement. Therefore current performance cannot be attributed to the very recent change in status. They have transferred with the same staff, the same governing body and in the case of Enfield are working with the LA to apply the same admissions code as applied to all schools. As you will know only two of Enfield’s outstanding schools have so far applied to transfer and I am aware that they did undertake to consult with existing parents.

I think it is too early to assess any impact that the recent change has had or is likely to have in terms of affecting parental choice and on raising standards. I am also very concerned that the White Paper does not address how our schools will raise achievement and reduce inequalities in provision and outcomes, particularly for underachieving groups. It is clear that cuts to central services will impact directly on our schools that are doing really well to raise standards for all children and that diverting much needed funds to already

outstanding schools to become academies will have a direct impact on our ability to narrow the achievement gaps.”

Question 43 from Councillor Maynard to Councillor Orhan, Cabinet Member for Education and Children’s Services

“According to the OECD’s 2009 PISA report, British schoolchildren are now ranked 16th in the world for science, 25th for reading and 28th for maths. That compares with a 2000 PISA ranking of 4th for science, 7th for reading and 8th for maths. Will the Council recognise that the previous Labour Government tragically failed our children and that the coalition’s Government’s education reforms are desperately needed?”

Reply from Councillor Orhan:

“As Lead Member for Education and Children’s Services in Enfield I am absolutely committed to working with our schools to continue the progress that has been made over recent years to raise standards and achievement for all our children and young people. The Council has been very pleased with the 2010 end of year results as reinforced by the very recent publication of the key stage 4 figures. For example

- In Enfield 55.3% of pupils had a minimum of 5A*-C grades including English and mathematics at GCSE, an improvement of 4.9 percentage points from 2009, compared to a national figure of 53.4%.
- 95.2% of Enfield’s young people achieve 5 or more GCSEs, above the national average of 92.8%.

I am naturally concerned by the impression that the data published by the PISA report gives but am also aware that there needs to be more context given to the bare figures.

The 2009 report includes the data for more countries than in 2000 and reflects the considerable progress that they have made from a much lower baseline than the UK.

When looking at a subject level Councillor Maynard will note the UK performance is in line with the Organisation for Economic Co operation and Development (OECD) average for English and maths whilst significantly above it in science.

Over the period of the Labour Government there was real growth in Education spending (see the grid)

Growth in United Kingdom Education Spending	
Period	Average annual growth (%)
Labour	
2007 CSR: April 2008 to March 2011	+3.4
Plans to date: April 1997 to March 2008	+4.3
Labour 1: April 1997 to March 2001	+2.8
Labour 2: April 2001 to March 2005	+6.1
Labour 3 (to date): April 2005 to March 2008	+3.8
Conservatives	
April 1979 to March 1997	+1.4

Source: CfBT Education Trust report - Level Playing Field? The implications of school funding, June 2008

The Spending Review October 2010 provided for a 0.7% increase in cash terms for education in England. The Office for Budget Responsibility predicts the GDP Deflator for 2011/12 to be 2.5%, and so this implies a real-terms reduction in spending of 1.8%.

The above figures relate to total education spending. The Spending Review announced a real terms increase in schools spending of 0.1% pa in real terms, which includes the Pupil Premium.

And I can see the impact of that growth in Enfield. Our schools are improving as are the outcomes for children. This is in direct contrast to the likely real-terms reduction in spending of 1.8% as a result of the spending review. The impact of the present Government's cuts to education services and the almost total reduction in grant funding to support and challenge schools and to ensure that all children get their entitlement to high quality educational provision will put the progress we have made in Enfield at risk.

I am not complacent about the need to make further progress and am confident that our schools will continue the drive for improvement."

Question 44 from Councillor Prescott to Councillor Goddard Cabinet Member for Regeneration and Improving Localities

"With reference to the Work Programme that is to replace all previous and existing employment programmes, and is due to be launched by the Department of Work and Pensions (DWP) later this year, please provide details of the Council's involvement in this new programme.

Specifically, can he confirm that the Council is on the list of preferred bidders for a Work Programme prime contract from the DWP? If not, can he confirm which DWP prime contractors are expected to name Enfield Council as a sub-contract partner in their regional bids that are due for submission to the DWP before the mid-February deadline? If not, can he at least suggest what value Enfield Council can offer a Work Programme sub-contractor for the benefit of Enfield residents seeking sustainable employment?

Failing all of the above, can he please explain what Enfield Council is planning to do to reduce worklessness in the borough during the present term of administration? What are the measurable objectives and timescales against which his plans for reducing worklessness will be judged successful (or not)?"

Reply from Councillor Goddard:

The Council did not bid to become a Prime Contractor because it is very clear that the Government wishes to appoint large private sector organisations to undertake this role. It would be too risky and too costly to undertake such a role.

We are interested in exploring the scope for Enfield Jobsnet, the Council's job-brokerage service, to become a sub-contractor to the appointed prime Contractors for the West London "lot" in which Enfield has been placed and have submitted Expressions of Interest to those Prime contractors who have been short-listed. We note, however, that some of the larger Prime Contractors have recently announced their withdrawal from bidding for this area, an indication of the difficulties which they perceive in delivering the programmes at a reasonable profit, bearing in mind the notional payment levels which have been identified and the time-lags in securing the receipt of monies. We would need to have proper regard to the risk and reward considerations before deciding to engage in any delivery role.

Jobsnet is the offer that the Council can make, but I would remind you that this service is funded by the Working Neighbourhood Fund which the Government has cut and that the work programme arrangement will not meet all the needs of the Borough.

In addition all other funding streams to support employment and economic development were axed by the Government and programmes including the North London Pledge funded by the LDA finish this month as a result of cuts to the LDA. With no replacement and against the background of severe reductions to the overall budget, the Regeneration Department is currently reviewing how it can sustain a programme to tackle worklessness. There is a working group of the Scrutiny panel that will be producing an interim report at the end of the month and a report on reshaping job brokerage to meet the reduced funding available.

In the face of rising levels of Worklessness and Child Poverty in the borough we need to continue to pursue a multi-faceted approach to address both the demand and supply sides of the labour market. Whilst clearly there are a range of macro-economic factors affecting unemployment levels, which are totally beyond our control, we have an important role to play at the local level.

On the demand side, we need to increase the number of jobs in the borough whilst retaining the existing businesses and enable them to grow. In addition to strengthening our business support activities on our industrial estates and

in our and town centres, we intend to retrieve the lead role in promoting inward investment to the borough. We need to build on the strong relationships with our key strategic partner organisations to deliver this programme as effectively as possible.

We understand the importance of improving the transport connectivity to and from our employment areas to maximise the development potential of our major opportunity sites.

We recognise the skills gaps amongst our work force and will be working closely with our schools and Colleges to provide our young people with the necessary skills to compete for jobs.

We need to continue to address the worst pockets of deprivation in the borough and are drawing up initiatives to target specific interventions.

Finally the plans for measuring the situation must be set against a Government budget reduction that will increase unemployment whatever we do to mitigate it and that all resources to stimulate the demand side have also been axed.

In the light of all of this Regeneration is working up a substantial range of arrangements and strategies to stimulate the demand side against a backcloth of years of Council neglect.

If Councillor Prescott would like to attend the Scrutiny group on worklessness then he will get a full picture of the activity.

Question 4

Appendix 1 – Correspondence with Rt Hon Eric Pickles MP

Michael Lavender
3rd November 2010

The Rt Hon Eric Pickles MP
House of Commons
Westminster
SW1A 0AA

Dear Mr. Pickles,

Local Government Financing - Grant Damping – its effects on the London Borough of Enfield

The purpose of this letter is to lobby to you for a change to the present grant damping mechanism and secondly, if this is not possible, to draw to your attention its effect on the London Borough of Enfield.

As you are aware the Formula Grant assessment is derived from a sophisticated and complex needs assessment of each local authority area, some, myself included, would say this is an overly complex mechanism. However, having engaged a great deal of public expense in collecting the relevant data and then assessing this need, the decision was made by the previous Labour government to dampen the effects of any increase or decrease in the Formula Grant awarded on the grounds that step changes in grant would result in untoward consequences to those councils affected. Cynics would say this benefited certain Labour-run authorities. This decision seems to have undermined the need for the assessment and the attendant bureaucracy in the first place.

This decision serves to acknowledge a failure on the part of the previous Labour government to properly meet the needs of certain authorities. This is more acute in those areas which are suffering an economic decline.

The London Borough of Enfield, which changed political control from Conservative to Labour at the last election is one such area.

The London Borough of Enfield is a borough of two halves. The west, including the constituency of Enfield Southgate is relatively, if not exceptionally, affluent (13% of residents in my own ward are millionaires), yet the east of the borough, including the constituency of Edmonton contains wards and super output areas which are among the very worst in the country with very high levels of deprivation, reflected in high levels of unemployment, benefit dependency, gun and knife crime, teenage pregnancy and health inequalities.

Inevitably there is a blended Formula Grant assessment for the whole borough which fails to reflect the real costs of dealing with the acute problems in the east of the Borough. Enfield Council is nevertheless assessed through the local government funding formula as needing relatively large increases in its annual budget. However because this increase is well above the floor (i.e. the minimum increase all councils receive) it loses money to pay for those which are not assessed as needing a minimum increase.

For Enfield, it has lost roughly £5m per year over the last four years of the last Labour government. On a net budget of £245m (i.e. 2%) this represents a third as much as the current savings envisaged in the recent budget. Enfield Council has under the previous Labour government had to endure systemic under-funding. Nevertheless it was more than able, under a Conservative administration, to continue to deliver better services at less costs with over 1,000 fewer non-schools related staff and to increase its status from a one star to a four star authority.

The recent announcements regarding the rolling over of specific grants into the Formula Grant is welcome. This reduces government bureaucracy and re-establishes real choice for local councils. However as a consequence of the previous government's damping arrangements, the rolling over has an unintended consequence on authorities such as Enfield whose Formula Grant is damped. The greater the percentage of funding which falls under Formula Grant; the greater the effect of damping.

I am aware of the current consultation about possible changes to the local government funding formula. I understand that the Leader of the Council has written to the Chancellor and to yourself on this subject.

I should be grateful if you would take the above matters into account when formulating future policy regarding this issue.

Yours sincerely,

A handwritten signature in black ink, appearing to read 'M. Lavender', written in a cursive style.

Michael Lavender
Councillor and Conservative Leader of the Opposition, Enfield Council

Response received attached

This page is intentionally left blank



Councillor Michael Lavender
Enfield Council
PO Box 50
Civic Centre
Silver Street
Enfield
Middlesex
EN1 3XA

Bob Neill MP
Parliamentary Under Secretary of State

Department for Communities and Local
Government

Eland House
Bressenden Place
London SW1E 5DU

Tel: 0303 444 3430

Fax: 0303 444 3986

E-Mail: bob.neill@communities.gsi.gov.uk

www.communities.gov.uk

Our Ref: ER/BN/037376/10

06 DEC 2010

A handwritten signature in black ink, appearing to read "Michael Lavender".

Thank you for your letter of the 3 November to the Rt Hon Eric Pickles MP, regarding formula grant funding for the London Borough of Enfield and the consultation on options for change in formula grant distribution. Your letter has been passed to me as this matter falls within my Ministerial responsibilities.

I note your concerns over the effects of floor damping in the formula grant funding to Enfield. We will be consulting on our proposals for the 2011-12 Local Government Finance settlement shortly. Additionally, the Coalition Government is fully committed to a local government resource review which is due to commence in January 2011.

A handwritten signature in black ink, appearing to read "Bob Neill".

Handwritten initials in black ink, appearing to read "BN".

BOB NEILL MP

This page is intentionally left blank